

meeting papers

# Council Budget Meeting

Thursday  
23 January 2014  
7.00pm



2002-2003  
*Crime Reduction in Rural Areas*  
2004-2005  
*Services for Older People*  
2007-2008  
*Emergency Planning*



INVESTOR IN PEOPLE

Cllr Dennis Andrewartha <b>(Chair)</b>	D	Cllr John Marjoram	G&I
Cllr Liz Ashton	L	Cllr Brian Marsh	D
Cllr Dorcas Binns	C	Cllr Russell Miles	C
Cllr Rowland Blackwell	C	Cllr Stephen Moore	L
Cllr Philip Booth	G&I	Cllr Keith Pearson	C
Cllr Timothy Boxall	C	Cllr Elizabeth Peters	C
Cllr Chris Brine	L&C	Cllr Simon Pickering	G&I
Cllr Paul Carter	C	Cllr Gary Powell	L
Cllr Molly Cato	G&I	Cllr Nigel Prenter	L
Cllr Miranda Clifton	L	Cllr Andy Read	G&I
Cllr Nigel Cooper	C	Cllr Mark Rees <b>(Vice-Chair)</b>	L
Cllr June Cordwell	D	Cllr Frances Roden	C
Cllr Doina Cornell	L	Cllr Mattie Ross	L&C
Cllr Gordon Craig	C	Cllr Roger Sanders	L
Cllr Karon Cross	L	Cllr Emma Sims	C
Cllr Paul Denney	L	Cllr Paul Smith	D
Cllr David Drew	L&C	Cllr Ken Stephens	L
Cllr Chas Fellows	C	Cllr Nigel Studdert-Kennedy	CNG
Cllr Paul Hemming	D	Cllr Brian Tipper	C
Cllr Nicholas Hurst	C	Cllr Geoff Wheeler	L&C
Cllr Haydn Jones	C	Cllr Martin Whiteside	G&I
Cllr John Jones	C	Cllr Rhiannon Wigzell	C
Cllr Daniel Le Fleming	C	Cllr Tom Williams	L&C
Cllr Graham Littleton	C	Cllr Penny Wride	C
Cllr Stephen Lydon	L&C	Cllr Debbie Young	C
		Vacancy	

C = Conservative Group

CNG = Conservative No Group

D = Liberal Democrat Group

G&I= Green & Independent Green Group

L = Labour Group

L&C = Labour and Co-operative Group  
(Part of the Labour Group)

For Agenda enquiries contact:

Sarah Weyman, Democratic Services & Elections Officer  
Tel: 01453 754355 Email: [sarah.veyman@stroud.gov.uk](mailto:sarah.veyman@stroud.gov.uk)

To all Members of Stroud District Council

15 January 2014

You are hereby summoned to attend the Budget Meeting of the **STROUD DISTRICT COUNCIL** at 7.00 pm in the Council Chamber, Ebley Mill on **Thursday, 23 January 2014.**



David Hagg  
Chief Executive

## **AGENDA**



**Please Note:** This meeting will be filmed for live or subsequent broadcast via the Council's internet site ([www.stroud.gov.uk](http://www.stroud.gov.uk)). The whole of the meeting will be filmed except where there are confidential or exempt items, which may need to be considered in the absence of the press and public.

The images and sound recording may be used for training purposes within the Council.

Whilst the public seating areas are not directly filmed, particular camera shots around the Chamber may capture persons seated in the public areas. If you ask a question in accordance with the procedures in the Council's Constitution and use a microphone for this purpose, then you will be deemed to have consented to being filmed. By entering the Council Chamber and using the public seating areas, you are consenting to being filmed and to the possible use of those images and sound recordings for webcasting and/or training purposes.

If you have any queries regarding the above, please contact the officer named at the top of this agenda.

**1 APOLOGIES**

**2 DECLARATIONS OF INTEREST**  
To receive declarations of interest.

**3 BUDGET SETTING PARAMETERS**

**(a) Council Tax Base 2014/15**

To set the Council Tax Base for 2014/15.

**(b) Estimation of Surpluses or Deficits on the Collection Fund 2013/14**

To resolve that the sum of £824,856 is the estimated surplus on the Council Tax Collection Fund at 31 March 2014.

**4 CALCULATION OF BUSINESS RATES 2014/15 (NNDR1)**

To seek delegated authority for the approval of the final NNDR1 form and advise Members on the issues around changes to the NNDR1 form for 2014/15.

**5 BUDGET RECOMMENDATIONS TO COUNCIL FROM THE STRATEGY AND RESOURCES COMMITTEE**

Following the meeting of the Strategy and Resources Committee on 9 January 2014, the following items are recommended for approval by Council. ***Revised reports are attached to incorporate updates from supplementary papers and from changes notified at the meeting.***

(a)	Title	Agenda Item No.	Chair of Strategy & Resources Committee
	<b>Housing Revenue Account Revised Estimates 2013/14 and Original Estimates 2014/15</b>	<b>5</b>	<b>Councillor Geoff Wheeler</b>
	<b>Strategy and Resources Committee RECOMMENDS to Council:</b>  a) The revised HRA budget for 2013/14 and original HRA budget for 2014/15 are approved.  b) That from 1 April 2014 the following increases to existing rent and service charges as detailed in Appendix A are applied.  i) Dwelling rents increase by 3.2%, being CPI of 2.7% + 0.5%. (For an explanation of rents please see Appendix H);  ii) Garage Rents increase by CPI, i.e. 2.7% (see details in Appendix A);  Cont/d .....		

	<p>iii) Other Landlord Service Charges increase by CPI i.e. 2.7% (see details in Appendix A);</p> <p>iv) Landlord Service Charges at Sheltered Housing Schemes are increased by CPI i.e. 2.7% (see details in para 4.5 Appendix A);</p> <p>v) Support Service Charges – The charge remains the same but will cease in October 2014 and be replaced by new contractual arrangements as per paragraph 4.5.</p> <p>c) That the Capital Programme for 2014/15 be approved.</p> <p>d) That authority be delegated to the Strategic Head (Tenant Services) to agree the detail of the 2014/15 Housing Repair and Maintenance Capital Programme.</p>
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(b)	Title	Agenda Item No.	Chair of Strategy & Resources Committee
	<b>General Fund Revised Estimates 2013/14 and Original Estimates 2014/15</b>	<b>6</b>	<b>Councillor Geoff Wheeler</b>
<p><b>Strategy and Resources Committee RECOMMENDS to Council:</b></p> <p>a) The estimates set out in Appendix B of this report be approved;</p> <p>b) Growth and investment, as set out in Appendix C is included in the Council's budget plans for 2014/15;</p> <p>c) Charges for Environmental Health services, as recommended by Environment Committee and set out in Appendix D of the Environment Committee Estimates report from 5 December 2013, be approved.</p>			

(c)	Title	Agenda Item No.	Chair of Strategy & Resources Committee
	<b>Capital Programme and Proposed Schemes</b>	<b>7</b>	<b>Councillor Geoff Wheeler</b>
<p><b>Strategy and Resources Committee RECOMMENDS to Council:</b></p> <p>1) That the revised current year's programme in Appendix A to this report is approved;</p> <p>2) That the programme is funded by the capital resources shown in Appendix B.</p>			

(d)	Title	Agenda Item No.	Chair of Strategy & Resources Committee
	<b>The General Fund Revenue Budget 2014/15 and Medium Term Financial Plan 2013/14-2017/18</b>	<b>8</b>	<b>Councillor Geoff Wheeler</b>
<p><b>Strategy and Resources Committee RECOMMENDS to Council (subject to the Government's final settlement announcements):</b></p> <p>a) To approve the budget proposals as set out in Appendix A including a proposed council tax Band D rate of £186.93 (0% increase) for the services provided by Stroud District Council;</p> <p>b) To approve the changes to the reserves as set out in paragraphs 47 to 52 of the report and Appendix C;</p> <p>c) To approve the Medium Term Financial Plan as set out in Appendix B subject to any decisions made at (a) and (b) above;</p> <p>d) That the LCTS funds of £67,007 set aside in 2013/14 is paid directly to those Parish and Town Councils who did not receive the funds in the current year, in proportion to the amount of Council Tax support given in each parish or town area;</p> <p>e) That £206,233 is the amount of LCTS funding paid to all Parish and Town Councils in 2014/15 in proportion to the amount of Council Tax support given in each parish or town area.</p>			

**6 CONSIDERATION OF APPROVAL FOR THE REASON FOR NON ATTENDANCE AT MEETINGS**

To consider and approve the reason for non attendance of Councillor Daniel Le Fleming at meetings, namely ill-health, until the 22 May 2014 in order to avoid his disqualification for his non attendance at any meeting of the Council for six consecutive months.

**7 APPOINTMENTS TO VACANCIES ON COMMITTEES**

To make appointments to the vacancies which have arisen on each of the following Committees (1 appointment to be made to each) for the remainder of this Civic Year:

- (i) Audit and Standards Committee (Liberal Democrat vacancy)
- (ii) Development Control Committee (Labour vacancy)
- (iii) Environment Committee (Labour vacancy)

**I N F O R M A T I O N**

**I N T H E E V E N T O F A F I R E**

**Leave the room by the nearest fire exit. These are located to the rear of the Chamber and the door leading to the Roof Garden as Fire Exits. Proceed to the main car park and assemble by the New Build Sign (NB)**

STROUD DISTRICT COUNCIL  
COUNCIL

23 JANUARY 2014

AGENDA  
ITEM NO

**3(a)**

<b>Report Title</b>	<b>COUNCIL TAX BASE 2014/15</b>
<b>Purpose of Report</b>	To set the Council Tax Base for 2014/15.
<b>Decision(s)</b>	Council RESOLVES: a) That the report for the calculation of the Council's tax base for the year be approved and; b) That pursuant to this report and in accordance with the Local Authorities (Calculation of Tax Base) (England) Regulations 2012, the amount calculated by Stroud District Council as its tax base for the year 2014/15 shall be <b>40,871.90</b>
<b>Consultation and Feedback</b>	None
<b>Financial Implications and Risk Assessment</b>	<p>The calculation of the tax base has been undertaken in accordance with the regulations as a set out in the Local Government Finance Act 2012.</p> <p>David Stanley, Accountancy Manager Tel: 01453 754100 Email: <a href="mailto:david.stanley@stroud.gov.uk">david.stanley@stroud.gov.uk</a></p> <p>The risk to the Council is around the accuracy of the council tax base calculation. This is the second year of the amended calculation following significant changes introduced from April 2013. Should, for example, the demand for the local council tax support scheme increase, the tax base will be too high – leading to a corresponding deficit on the Collection Fund. The regulations do allow for billing authorities to make in-year changes to Precepts. However, this needs to be undertaken after consultation with the precepting bodies and would only be applicable if there are significant and material reasons giving rise to such a change.</p>



<b>Legal Implications</b>	<p>The provisions of the Local Government Finance Act 1992, the Local Government Act 2003, the Local Government Finance Act 2012 must be complied with when setting the Council's tax base each year.</p> <p>Karen Trickey - Legal Services Manager and Monitoring Officer Tel: 01453 754370 Email: <a href="mailto:karen.trickey@stroud.gov.uk">karen.trickey@stroud.gov.uk</a></p>
<b>Report Author</b>	<p>Lynsey Sparkes – Senior Accounting Technician Tel: 01453 754137 Email: <a href="mailto:lynsey.sparkes@stroud.gov.uk">lynsey.sparkes@stroud.gov.uk</a></p>
<b>Chair of Committee</b>	<p>Councillor Geoff Wheeler, Chair of Strategy and Resources Committee Tel: 01453 545583 Email: <a href="mailto:cllr.geoff.wheeler@stroud.gov.uk">cllr.geoff.wheeler@stroud.gov.uk</a></p>
<b>Options</b>	<p>None. The Council Tax Base must be approved to allow sufficient time to calculate council tax levels, produce bills and collect the tax from 1<sup>st</sup> April each year.</p>
<b>Performance Management Follow Up</b>	<p>The Collection Fund should breakeven each year. If the tax base is too high or too low, corresponding deficits or surpluses will arise on the fund. The accuracy of the tax base calculation is reflected in the Collection Fund balances reported to Members at this time each year.</p>
<b>Background Papers/ Appendices</b>	<p>Council Tax Practice Note 7; The Local Government Finance Act 1992 &amp; 2012; The Local Government Act 2003; The Local Authorities (Calculation of Council Tax Base) (England) Regulations 2012. The Council Tax (Prescribed Classes of Dwellings)(England) Regulations 2003; The Council Tax (Exempt Dwellings) Order 1993 and amendments; The Collection Fund (Council Tax Reductions) (England) Directions 2003 Appendix A – The Council Tax Base 2013/14 by Parish Appendix B – Graph showing distribution of dwellings over Bands</p>

## Background

1. The Council Tax Base is essentially an estimate of the number of council tax dwellings within the Stroud district as at 30 November. This is adjusted for the effect of various discounts and exemptions, properties in different valuations bands, an estimate of new dwellings for the year, and the authority's anticipated collection rate for the year. The Council Tax Base is

expressed as the number of Band D equivalent properties. The resultant calculation is then notified to the major precepting bodies (Gloucestershire County Council, Gloucestershire Police Authority) and the Parish and Town Councils.

2. The Local Authorities (Calculation of Council Tax Base) (England) Regulations 2012 apply to the financial years beginning on or after 1<sup>st</sup> April 2013. These regulations revoke the Local Authorities (Calculation of Council Tax Base) (England) Regulations 1992 and subsequent amending instruments.
3. The regulations contain rules for the calculation of the council tax base, which is an amount required by the Local Government Finance Act 1992, to be used in the calculation of the council tax by billing authorities and major precepting authorities.
4. The Local Government Finance Act 2012 introduced the Local Council Tax Support scheme replacing the current council tax benefit scheme. The new local scheme has a significant impact on the calculation of the council tax as it represents a discount to the council tax bill as opposed to a benefit payment; thereby reducing the council tax base by the number of Band D equivalent discounts awarded.
5. The 2012 Act also abolished exemptions for certain classes of empty property and gave billing authorities powers to give discounts for certain types of property.
6. The Council, at its meeting on 22 November 2012, set discounts for former exempt Class A properties of 25% for 12 months and for former exempt Class C properties of 100% for 1 month and 25% for 5 months. The level of discount for long term empty properties was reduced from 10% to zero. These became effective from 01 April 2013.
7. The calculation set out below has been made for each parish in accordance with the Local Authorities (Calculation of Council Tax Base) (England) Regulations 2012. The information relating to each parish is shown in Appendix A.

### The Calculation

8. The calculation is made by taking the number of chargeable dwellings in each parish divided over the nine tax bands from A to H. The band 'DISR A' gives disabled relief where appropriate for people in a band A property.
9. The number of chargeable dwellings is reduced by discounts to single households, disabled relief and other statutory deductions. This part of the calculation takes into account the changes described above for the various discounts and the Local Council Tax Support scheme.
10. The resulting number of dwellings is then multiplied by the appropriate factor for each band as shown at the end of Appendix A, to give a Band D

equivalent for each parish. The parish totals are consolidated to give the Band D equivalent for the whole district.

11. This total is then multiplied by the collection rate which, for 2014/15, has been increased from 98% to 98.5% to give the total tax base of 40,871.90 compared with 40,187.91 for 2013/14. The collection rate allows for losses on collection. If it is set too high or too low, there will be corresponding deficits or surpluses on the Council Tax Collection Fund.
12. A chart showing the distribution of chargeable properties in each property band is shown at Appendix B. The property values for each band are shown at the end of Appendix A.

## Appendix A

Parish or Town Council	DISR A	Band A	Band B	Band C	Band D	Band E	Band F	Band G	Band H	Total Band D equiv.	Tax Base 2014/15
<b>Alderley</b>											
Chargeable Dwellings	0.00	4.00	4.00	3.00	4.00	4.00	4.00	9.00	5.00		
Discount Deduction	0.00	0.75	0.50	0.00	0.00	0.50	0.00	0.25	0.00		
Net Dwellings	0.00	3.25	3.50	3.00	4.00	3.50	4.00	8.75	5.00		
<b>Band D Equivalent</b>	<b>0.00</b>	<b>2.17</b>	<b>2.72</b>	<b>2.67</b>	<b>4.00</b>	<b>4.28</b>	<b>5.78</b>	<b>14.58</b>	<b>10.00</b>	<b>46.19</b>	<b>45.50</b>
<b>Alkington</b>											
Chargeable Dwellings	0.00	19.00	36.00	37.50	45.00	63.00	39.00	41.00	0.00		
Discount Deduction	0.00	2.91	9.51	9.17	4.14	3.70	1.50	0.75	0.00		
Net Dwellings	0.00	16.09	26.49	28.33	40.86	59.30	37.50	40.25	0.00		
<b>Band D Equivalent</b>	<b>0.00</b>	<b>10.73</b>	<b>20.60</b>	<b>25.18</b>	<b>40.86</b>	<b>72.48</b>	<b>54.17</b>	<b>67.08</b>	<b>0.00</b>	<b>291.10</b>	<b>286.73</b>
<b>Arlingham</b>											
Chargeable Dwellings	0.00	2.00	8.00	19.00	33.00	48.00	48.00	21.00	0.00		
Discount Deduction	0.00	0.60	0.50	4.03	5.05	2.77	1.00	1.25	0.00		
Net Dwellings	0.00	1.40	7.50	14.97	27.95	45.23	47.00	19.75	0.00		
<b>Band D Equivalent</b>	<b>0.00</b>	<b>0.93</b>	<b>5.83</b>	<b>13.31</b>	<b>27.95</b>	<b>55.28</b>	<b>67.89</b>	<b>32.92</b>	<b>0.00</b>	<b>204.11</b>	<b>201.05</b>
<b>Berkeley</b>											
Chargeable Dwellings	0.00	129.00	315.00	180.50	120.00	108.00	38.00	5.00	0.00		
Discount Deduction	0.00	49.63	79.51	26.32	11.66	9.30	0.75	0.00	0.00		
Net Dwellings	0.00	79.37	235.49	154.18	108.34	98.70	37.25	5.00	0.00		
<b>Band D Equivalent</b>	<b>0.00</b>	<b>52.91</b>	<b>183.16</b>	<b>137.05</b>	<b>108.34</b>	<b>120.63</b>	<b>53.81</b>	<b>8.33</b>	<b>0.00</b>	<b>664.23</b>	<b>654.27</b>
<b>Bisley-with-Lypiatt</b>											
Chargeable Dwellings	0.00	29.00	102.00	166.00	168.50	225.00	183.00	120.00	23.00		
Discount Deduction	0.00	8.64	30.29	34.02	19.57	20.30	10.04	6.75	0.00		
Net Dwellings	0.00	20.36	71.71	131.98	148.93	204.70	172.96	113.25	23.00		
<b>Band D Equivalent</b>	<b>0.00</b>	<b>13.57</b>	<b>55.77</b>	<b>117.32</b>	<b>148.93</b>	<b>250.19</b>	<b>249.83</b>	<b>188.75</b>	<b>46.00</b>	<b>1,070.36</b>	<b>1,054.31</b>

## Appendix A

Parish or Town Council	DISR A	Band A	Band B	Band C	Band D	Band E	Band F	Band G	Band H	Total Band D equiv.	Tax Base 2014/15
<b>Brimscombe with Thrupp</b>											
Chargeable Dwellings	0.00	95.00	156.50	202.00	184.00	83.00	44.00	20.00	3.00		
Discount Deduction	0.00	36.45	42.53	26.34	14.83	5.97	2.25	1.00	0.00		
Net Dwellings	0.00	58.55	113.97	175.66	169.17	77.03	41.75	19.00	3.00		
<b>Band D Equivalent</b>	<b>0.00</b>	<b>39.03</b>	<b>88.64</b>	<b>156.14</b>	<b>169.17</b>	<b>94.15</b>	<b>60.31</b>	<b>31.67</b>	<b>6.00</b>	<b>645.11</b>	<b>635.43</b>
<b>Brookthorpe-with-Whaddon</b>											
Chargeable Dwellings	0.00	27.00	22.00	10.00	20.00	19.00	24.00	21.00	0.00		
Discount Deduction	0.00	3.80	5.80	1.27	1.77	0.75	1.00	0.70	0.00		
Net Dwellings	0.00	23.20	16.20	8.73	18.23	18.25	23.00	20.30	0.00		
<b>Band D Equivalent</b>	<b>0.00</b>	<b>15.47</b>	<b>12.60</b>	<b>7.76</b>	<b>18.23</b>	<b>22.31</b>	<b>33.22</b>	<b>33.83</b>	<b>0.00</b>	<b>143.42</b>	<b>141.27</b>
<b>Cainscross</b>											
Chargeable Dwellings	3.00	450.00	1,085.50	767.50	356.50	121.00	21.00	2.00	0.00		
Discount Deduction	0.00	193.56	248.46	100.02	32.83	8.00	0.75	0.50	0.00		
Net Dwellings	3.00	256.44	837.04	667.48	323.67	113.00	20.25	1.50	0.00		
<b>Band D Equivalent</b>	<b>1.67</b>	<b>170.96</b>	<b>651.03</b>	<b>593.32</b>	<b>323.67</b>	<b>138.11</b>	<b>29.25</b>	<b>2.50</b>	<b>0.00</b>	<b>1,910.50</b>	<b>1,881.85</b>
<b>Cam</b>											
Chargeable Dwellings	0.00	606.50	810.00	1,071.50	731.50	312.00	162.50	43.00	0.00		
Discount Deduction	0.00	300.92	232.01	144.13	73.62	16.22	6.50	0.00	0.00		
Net Dwellings	0.00	305.58	577.99	927.37	657.88	295.78	156.00	43.00	0.00		
<b>Band D Equivalent</b>	<b>0.00</b>	<b>203.72</b>	<b>449.55</b>	<b>824.33</b>	<b>657.88</b>	<b>361.51</b>	<b>225.33</b>	<b>71.67</b>	<b>0.00</b>	<b>2,793.99</b>	<b>2,752.08</b>
<b>Chalford</b>											
Chargeable Dwellings	1.00	135.00	545.00	512.00	551.00	533.00	236.00	126.00	4.00		
Discount Deduction	0.00	53.49	122.73	81.65	69.42	37.74	12.28	3.58	0.75		
Net Dwellings	1.00	81.51	422.27	430.35	481.58	495.26	223.72	122.42	3.25		
<b>Band D Equivalent</b>	<b>0.56</b>	<b>54.34</b>	<b>328.43</b>	<b>382.53</b>	<b>481.58</b>	<b>605.32</b>	<b>323.15</b>	<b>204.03</b>	<b>6.50</b>	<b>2,386.44</b>	<b>2,350.65</b>

## Appendix A

Parish or Town Council	DISR A	Band A	Band B	Band C	Band D	Band E	Band F	Band G	Band H	Total Band D equiv.	Tax Base 2014/15
<b>Coaley</b>											
Chargeable Dwellings	0.00	31.00	19.00	32.00	46.00	85.50	54.00	43.00	1.00		
Discount Deduction	0.00	12.97	7.21	5.41	4.22	6.25	2.74	0.75	0.00		
Net Dwellings	0.00	18.03	11.79	26.59	41.78	79.25	51.26	42.25	1.00		
<b>Band D Equivalent</b>	<b>0.00</b>	<b>12.02</b>	<b>9.17</b>	<b>23.64</b>	<b>41.78</b>	<b>96.86</b>	<b>74.04</b>	<b>70.42</b>	<b>2.00</b>	<b>329.93</b>	<b>324.98</b>
<b>Cranham</b>											
Chargeable Dwellings	0.00	10.00	9.00	20.50	31.00	38.00	42.00	47.00	6.00		
Discount Deduction	0.00	1.00	2.73	2.54	1.75	6.91	3.47	1.75	0.00		
Net Dwellings	0.00	9.00	6.27	17.96	29.25	31.09	38.53	45.25	6.00		
<b>Band D Equivalent</b>	<b>0.00</b>	<b>6.00</b>	<b>4.88</b>	<b>15.96</b>	<b>29.25</b>	<b>38.00</b>	<b>55.65</b>	<b>75.42</b>	<b>12.00</b>	<b>237.16</b>	<b>233.60</b>
<b>Dursley</b>											
Chargeable Dwellings	0.00	670.50	1,027.50	614.50	357.00	247.00	86.00	25.00	1.00		
Discount Deduction	0.00	311.42	225.65	104.18	38.82	18.39	3.50	1.00	0.00		
Net Dwellings	0.00	359.08	801.85	510.32	318.18	228.61	82.50	24.00	1.00		
<b>Band D Equivalent</b>	<b>0.00</b>	<b>239.39</b>	<b>623.66</b>	<b>453.62</b>	<b>318.18</b>	<b>279.41</b>	<b>119.17</b>	<b>40.00</b>	<b>2.00</b>	<b>2,075.42</b>	<b>2,044.29</b>
<b>Eastington</b>											
Chargeable Dwellings	0.00	75.00	160.00	195.00	95.00	83.00	52.00	15.00	1.00		
Discount Deduction	0.00	33.25	37.83	36.67	9.46	4.50	3.50	1.25	0.00		
Net Dwellings	0.00	41.75	122.17	158.33	85.54	78.50	48.50	13.75	1.00		
<b>Band D Equivalent</b>	<b>0.00</b>	<b>27.83</b>	<b>95.02</b>	<b>140.74</b>	<b>85.54</b>	<b>95.94</b>	<b>70.06</b>	<b>22.92</b>	<b>2.00</b>	<b>540.05</b>	<b>531.95</b>
<b>Elmore</b>											
Chargeable Dwellings	0.00	3.00	5.00	16.00	19.00	18.00	16.00	10.00	1.00		
Discount Deduction	0.00	0.25	2.39	1.25	2.81	0.50	1.00	0.25	0.00		
Net Dwellings	0.00	2.75	2.61	14.75	16.19	17.50	15.00	9.75	1.00		
<b>Band D Equivalent</b>	<b>0.00</b>	<b>1.83</b>	<b>2.03</b>	<b>13.11</b>	<b>16.19</b>	<b>21.39</b>	<b>21.67</b>	<b>16.25</b>	<b>2.00</b>	<b>94.47</b>	<b>93.05</b>

## Appendix A

Parish or Town Council	DISR A	Band A	Band B	Band C	Band D	Band E	Band F	Band G	Band H	Total Band D equiv.	Tax Base 2014/15
<b>Frampton-on-Severn</b>											
Chargeable Dwellings	0.00	40.00	148.00	65.00	93.50	84.50	76.00	46.00	2.00		
Discount Deduction	0.00	18.97	33.43	11.95	7.99	9.90	4.31	2.75	0.25		
Net Dwellings	0.00	21.03	114.57	53.05	85.51	74.60	71.69	43.25	1.75		
<b>Band D Equivalent</b>	<b>0.00</b>	<b>14.02</b>	<b>89.11</b>	<b>47.16</b>	<b>85.51</b>	<b>91.18</b>	<b>103.55</b>	<b>72.08</b>	<b>3.50</b>	<b>506.11</b>	<b>498.52</b>
<b>Fretherne-with-Saul</b>											
Chargeable Dwellings	0.00	7.00	36.00	82.50	62.00	56.00	32.00	13.00	0.00		
Discount Deduction	0.00	1.25	5.64	14.72	5.48	3.00	1.25	0.25	0.00		
Net Dwellings	0.00	5.75	30.36	67.78	56.52	53.00	30.75	12.75	0.00		
<b>Band D Equivalent</b>	<b>0.00</b>	<b>3.83</b>	<b>23.61</b>	<b>60.25</b>	<b>56.52</b>	<b>64.78</b>	<b>44.42</b>	<b>21.25</b>	<b>0.00</b>	<b>274.66</b>	<b>270.54</b>
<b>Frocester</b>											
Chargeable Dwellings	0.00	5.00	5.00	14.00	8.00	14.00	9.00	8.00	1.00		
Discount Deduction	0.00	0.50	0.50	2.82	0.50	1.00	0.25	0.25	0.50		
Net Dwellings	0.00	4.50	4.50	11.18	7.50	13.00	8.75	7.75	0.50		
<b>Band D Equivalent</b>	<b>0.00</b>	<b>3.00</b>	<b>3.50</b>	<b>9.94</b>	<b>7.50</b>	<b>15.89</b>	<b>12.64</b>	<b>12.92</b>	<b>1.00</b>	<b>66.38</b>	<b>65.39</b>
<b>Ham and Stone BA</b>											
Chargeable Dwellings	0.00	3.00	6.00	19.00	20.00	20.00	11.00	14.00	0.00		
Discount Deduction	0.00	0.25	0.89	4.66	4.10	1.73	0.00	0.50	0.00		
Net Dwellings	0.00	2.75	5.11	14.34	15.90	18.27	11.00	13.50	0.00		
<b>Band D Equivalent</b>	<b>0.00</b>	<b>1.83</b>	<b>3.97</b>	<b>12.75</b>	<b>15.90</b>	<b>22.33</b>	<b>15.89</b>	<b>22.50</b>	<b>0.00</b>	<b>95.17</b>	<b>93.75</b>
<b>Ham and Stone NBA</b>											
Chargeable Dwellings	0.00	1.00	21.00	40.00	11.00	78.00	38.00	21.00	0.00		
Discount Deduction	0.00	0.00	7.85	7.75	0.25	5.56	3.50	0.75	0.00		
Net Dwellings	0.00	1.00	13.15	32.25	10.75	72.44	34.50	20.25	0.00		
<b>Band D Equivalent</b>	<b>0.00</b>	<b>0.67</b>	<b>10.23</b>	<b>28.67</b>	<b>10.75</b>	<b>88.54</b>	<b>49.83</b>	<b>33.75</b>	<b>0.00</b>	<b>222.43</b>	<b>219.10</b>

## Appendix A

Parish or Town Council	DISR A	Band A	Band B	Band C	Band D	Band E	Band F	Band G	Band H	Total Band D equiv.	Tax Base 2014/15
<b>Hamfallow</b>											
Chargeable Dwellings	0.00	146.50	122.00	48.00	52.50	69.00	33.00	24.00	1.00		
Discount Deduction	0.00	52.05	33.54	10.23	4.67	4.62	0.75	1.25	0.00		
Net Dwellings	0.00	94.45	88.46	37.77	47.83	64.38	32.25	22.75	1.00		
<b>Band D Equivalent</b>	<b>0.00</b>	<b>62.97</b>	<b>68.80</b>	<b>33.57</b>	<b>47.83</b>	<b>78.69</b>	<b>46.58</b>	<b>37.92</b>	<b>2.00</b>	<b>378.36</b>	<b>372.68</b>
<b>Hardwicke</b>											
Chargeable Dwellings	0.00	345.00	560.00	534.00	302.00	268.00	41.00	11.00	1.00		
Discount Deduction	0.00	116.11	125.56	74.99	14.27	13.52	3.56	1.95	0.00		
Net Dwellings	0.00	228.89	434.44	459.01	287.73	254.48	37.44	9.05	1.00		
<b>Band D Equivalent</b>	<b>0.00</b>	<b>152.59</b>	<b>337.90</b>	<b>408.01</b>	<b>287.73</b>	<b>311.03</b>	<b>54.08</b>	<b>15.08</b>	<b>2.00</b>	<b>1,568.42</b>	<b>1,544.90</b>
<b>Harescombe</b>											
Chargeable Dwellings	0.00	7.00	5.00	14.50	11.00	13.00	24.00	14.00	3.00		
Discount Deduction	0.00	1.49	0.50	1.14	0.84	0.50	1.75	0.25	0.25		
Net Dwellings	0.00	5.51	4.50	13.36	10.16	12.50	22.25	13.75	2.75		
<b>Band D Equivalent</b>	<b>0.00</b>	<b>3.67</b>	<b>3.50</b>	<b>11.88</b>	<b>10.16</b>	<b>15.28</b>	<b>32.14</b>	<b>22.92</b>	<b>5.50</b>	<b>105.04</b>	<b>103.47</b>
<b>Haresfield</b>											
Chargeable Dwellings	0.00	1.00	7.00	24.00	31.00	32.00	21.00	22.00	1.00		
Discount Deduction	0.00	0.00	0.75	3.85	2.18	1.75	1.23	1.98	0.00		
Net Dwellings	0.00	1.00	6.25	20.15	28.82	30.25	19.77	20.02	1.00		
<b>Band D Equivalent</b>	<b>0.00</b>	<b>0.67</b>	<b>4.86</b>	<b>17.91</b>	<b>28.82</b>	<b>36.97</b>	<b>28.56</b>	<b>33.37</b>	<b>2.00</b>	<b>153.15</b>	<b>150.86</b>
<b>Hillesley and Tresham</b>											
Chargeable Dwellings	0.00	8.00	13.00	31.00	42.00	37.00	51.00	51.00	5.00		
Discount Deduction	0.00	2.74	4.68	5.47	5.87	1.25	2.60	1.50	0.00		
Net Dwellings	0.00	5.26	8.32	25.53	36.13	35.75	48.40	49.50	5.00		
<b>Band D Equivalent</b>	<b>0.00</b>	<b>3.51</b>	<b>6.47</b>	<b>22.69</b>	<b>36.13</b>	<b>43.69</b>	<b>69.91</b>	<b>82.50</b>	<b>10.00</b>	<b>274.91</b>	<b>270.78</b>



Appendix A

Parish or Town Council	DISR A	Band A	Band B	Band C	Band D	Band E	Band F	Band G	Band H	Total Band D equiv.	Tax Base 2014/15
<b>Hinton</b>											
Chargeable Dwellings	1.00	75.00	209.50	105.50	60.00	70.00	12.00	8.00	0.00		
Discount Deduction	0.00	22.65	50.49	13.40	6.26	2.50	0.25	0.50	0.00		
Net Dwellings	1.00	52.35	159.01	92.10	53.74	67.50	11.75	7.50	0.00		
<b>Band D Equivalent</b>	<b>0.56</b>	<b>34.90</b>	<b>123.67</b>	<b>81.87</b>	<b>53.74</b>	<b>82.50</b>	<b>16.97</b>	<b>12.50</b>	<b>0.00</b>	<b>406.71</b>	<b>400.61</b>
<b>Horsley</b>											
Chargeable Dwellings	0.00	9.00	37.00	94.00	51.50	38.00	40.00	47.00	5.00		
Discount Deduction	0.00	1.74	10.32	13.28	4.49	2.41	2.50	1.92	0.00		
Net Dwellings	0.00	7.26	26.68	80.72	47.01	35.59	37.50	45.08	5.00		
<b>Band D Equivalent</b>	<b>0.00</b>	<b>4.84</b>	<b>20.75</b>	<b>71.75</b>	<b>47.01</b>	<b>43.50</b>	<b>54.17</b>	<b>75.13</b>	<b>10.00</b>	<b>327.15</b>	<b>322.24</b>
<b>Kings Stanley</b>											
Chargeable Dwellings	0.00	98.00	207.00	361.00	193.00	162.00	63.00	34.00	0.00		
Discount Deduction	0.00	47.01	56.39	43.46	15.02	14.66	2.23	1.50	0.00		
Net Dwellings	0.00	50.99	150.61	317.54	177.98	147.34	60.77	32.50	0.00		
<b>Band D Equivalent</b>	<b>0.00</b>	<b>33.99</b>	<b>117.14</b>	<b>282.26</b>	<b>177.98</b>	<b>180.08</b>	<b>87.78</b>	<b>54.17</b>	<b>0.00</b>	<b>933.40</b>	<b>919.40</b>
<b>Kingswood LA and NLA</b>											
Chargeable Dwellings	0.00	31.00	62.00	175.00	104.00	122.00	41.00	19.00	0.00		
Discount Deduction	0.00	13.34	18.98	24.32	10.41	5.81	1.75	1.53	0.00		
Net Dwellings	0.00	17.66	43.02	150.68	93.59	116.19	39.25	17.47	0.00		
<b>Band D Equivalent</b>	<b>0.00</b>	<b>11.77</b>	<b>33.46</b>	<b>133.94</b>	<b>93.59</b>	<b>142.01</b>	<b>56.69</b>	<b>29.12</b>	<b>0.00</b>	<b>500.58</b>	<b>493.07</b>
<b>Leonard Stanley</b>											
Chargeable Dwellings	3.00	108.00	114.00	223.50	81.00	42.00	41.00	16.00	0.00		
Discount Deduction	0.00	51.96	22.66	37.17	10.27	2.00	2.33	0.73	0.00		
Net Dwellings	3.00	56.04	91.34	186.33	70.73	40.00	38.67	15.27	0.00		
<b>Band D Equivalent</b>	<b>1.67</b>	<b>37.36</b>	<b>71.04</b>	<b>165.63</b>	<b>70.73</b>	<b>48.89</b>	<b>55.86</b>	<b>25.45</b>	<b>0.00</b>	<b>476.62</b>	<b>469.47</b>

## Appendix A

Parish or Town Council	DISR A	Band A	Band B	Band C	Band D	Band E	Band F	Band G	Band H	Total Band D equiv.	Tax Base 2014/15
<b>Longney</b>											
Chargeable Dwellings	0.00	4.00	5.00	12.00	29.50	23.00	36.00	12.00	0.00		
Discount Deduction	0.00	0.50	0.50	1.98	2.79	2.35	2.98	1.25	0.00		
Net Dwellings	0.00	3.50	4.50	10.02	26.71	20.65	33.02	10.75	0.00		
<b>Band D Equivalent</b>	<b>0.00</b>	<b>2.33</b>	<b>3.50</b>	<b>8.91</b>	<b>26.71</b>	<b>25.24</b>	<b>47.70</b>	<b>17.92</b>	<b>0.00</b>	<b>132.30</b>	<b>130.32</b>
<b>Minchinhampton</b>											
Chargeable Dwellings	1.00	168.00	287.00	343.00	334.00	466.00	416.00	330.00	47.00		
Discount Deduction	0.25	68.57	93.43	69.18	42.61	51.14	29.97	12.75	3.25		
Net Dwellings	0.75	99.43	193.57	273.82	291.39	414.86	386.03	317.25	43.75		
<b>Band D Equivalent</b>	<b>0.42</b>	<b>66.29</b>	<b>150.55</b>	<b>243.40</b>	<b>291.39</b>	<b>507.05</b>	<b>557.60</b>	<b>528.75</b>	<b>87.50</b>	<b>2,432.95</b>	<b>2,396.45</b>
<b>Miserden</b>											
Chargeable Dwellings	0.00	8.00	71.00	30.00	29.00	16.00	24.00	18.00	6.00		
Discount Deduction	0.00	0.75	16.85	4.99	5.15	1.74	1.99	1.25	0.50		
Net Dwellings	0.00	7.25	54.15	25.01	23.85	14.26	22.01	16.75	5.50		
<b>Band D Equivalent</b>	<b>0.00</b>	<b>4.83</b>	<b>42.12</b>	<b>22.23</b>	<b>23.85</b>	<b>17.43</b>	<b>31.79</b>	<b>27.92</b>	<b>11.00</b>	<b>181.17</b>	<b>178.45</b>
<b>Moreton Valance</b>											
Chargeable Dwellings	0.00	15.00	2.00	5.50	13.50	14.00	14.00	11.00	0.00		
Discount Deduction	0.00	3.43	0.00	0.25	1.48	1.48	0.50	0.25	0.00		
Net Dwellings	0.00	11.57	2.00	5.25	12.02	12.52	13.50	10.75	0.00		
<b>Band D Equivalent</b>	<b>0.00</b>	<b>7.71</b>	<b>1.56</b>	<b>4.67</b>	<b>12.02</b>	<b>15.30</b>	<b>19.50</b>	<b>17.92</b>	<b>0.00</b>	<b>78.67</b>	<b>77.49</b>
<b>Nailsworth</b>											
Chargeable Dwellings	0.00	627.50	584.00	608.00	379.00	313.50	137.00	79.00	2.00		
Discount Deduction	0.00	249.17	146.44	84.55	44.91	23.86	5.25	2.43	0.00		
Net Dwellings	0.00	378.33	437.56	523.45	334.09	289.64	131.75	76.57	2.00		
<b>Band D Equivalent</b>	<b>0.00</b>	<b>252.22</b>	<b>340.32</b>	<b>465.29</b>	<b>334.09</b>	<b>354.00</b>	<b>190.31</b>	<b>127.62</b>	<b>4.00</b>	<b>2,067.85</b>	<b>2,036.83</b>

## Appendix A

Parish or Town Council	DISR A	Band A	Band B	Band C	Band D	Band E	Band F	Band G	Band H	Total Band D equiv.	Tax Base 2014/15
<b>North Nibley</b>											
Chargeable Dwellings	0.00	32.00	10.00	48.00	41.00	75.00	72.00	64.00	2.00		
Discount Deduction	0.00	10.80	1.73	6.99	4.24	6.16	2.86	3.76	0.00		
Net Dwellings	0.00	21.20	8.27	41.01	36.76	68.84	69.14	60.24	2.00		
<b>Band D Equivalent</b>	<b>0.00</b>	<b>14.13</b>	<b>6.43</b>	<b>36.45</b>	<b>36.76</b>	<b>84.14</b>	<b>99.87</b>	<b>100.40</b>	<b>4.00</b>	<b>382.19</b>	<b>376.45</b>
<b>Nympsfield</b>											
Chargeable Dwellings	0.00	27.00	10.00	44.00	20.00	25.00	26.00	9.00	1.00		
Discount Deduction	0.00	9.19	2.99	6.55	1.24	2.22	2.25	0.00	0.00		
Net Dwellings	0.00	17.81	7.01	37.45	18.76	22.78	23.75	9.00	1.00		
<b>Band D Equivalent</b>	<b>0.00</b>	<b>11.87</b>	<b>5.45</b>	<b>33.29</b>	<b>18.76</b>	<b>27.84</b>	<b>34.31</b>	<b>15.00</b>	<b>2.00</b>	<b>148.52</b>	<b>146.29</b>
<b>Owlpen</b>											
Chargeable Dwellings	0.00	0.00	1.00	0.00	3.00	3.00	6.00	6.00	1.00		
Discount Deduction	0.00	0.00	0.00	0.00	0.00	1.21	0.25	0.50	0.00		
Net Dwellings	0.00	0.00	1.00	0.00	3.00	1.79	5.75	5.50	1.00		
<b>Band D Equivalent</b>	<b>0.00</b>	<b>0.00</b>	<b>0.78</b>	<b>0.00</b>	<b>3.00</b>	<b>2.19</b>	<b>8.31</b>	<b>9.17</b>	<b>2.00</b>	<b>25.44</b>	<b>25.06</b>
<b>Painswick BA and NBA</b>											
Chargeable Dwellings	0.00	37.00	103.00	174.00	244.00	230.50	287.00	414.00	62.00		
Discount Deduction	0.00	11.89	30.73	44.51	47.98	30.76	22.69	22.14	1.75		
Net Dwellings	0.00	25.11	72.27	129.49	196.02	199.74	264.31	391.86	60.25		
<b>Band D Equivalent</b>	<b>0.00</b>	<b>16.74</b>	<b>56.21</b>	<b>115.10</b>	<b>196.02</b>	<b>244.13</b>	<b>381.78</b>	<b>653.10</b>	<b>120.50</b>	<b>1,783.58</b>	<b>1,756.83</b>
<b>Pitchcombe</b>											
Chargeable Dwellings	0.00	1.00	1.00	8.00	15.00	31.00	21.00	31.00	4.00		
Discount Deduction	0.00	0.25	0.00	2.73	2.24	3.21	1.91	1.75	0.00		
Net Dwellings	0.00	0.75	1.00	5.27	12.76	27.79	19.09	29.25	4.00		
<b>Band D Equivalent</b>	<b>0.00</b>	<b>0.50</b>	<b>0.78</b>	<b>4.68</b>	<b>12.76</b>	<b>33.97</b>	<b>27.57</b>	<b>48.75</b>	<b>8.00</b>	<b>137.01</b>	<b>134.96</b>

## Appendix A

Parish or Town Council	DISR A	Band A	Band B	Band C	Band D	Band E	Band F	Band G	Band H	Total Band D equiv.	Tax Base 2014/15
<b>Randwick</b>											
Chargeable Dwellings	1.00	68.00	152.00	163.00	107.00	88.00	58.00	13.00	0.00		
Discount Deduction	0.00	21.73	41.62	27.22	13.92	3.23	2.00	0.50	0.00		
Net Dwellings	1.00	46.27	110.38	135.78	93.08	84.77	56.00	12.50	0.00		
<b>Band D Equivalent</b>	<b>0.56</b>	<b>30.85</b>	<b>85.85</b>	<b>120.69</b>	<b>93.08</b>	<b>103.61</b>	<b>80.89</b>	<b>20.83</b>	<b>0.00</b>	<b>536.36</b>	<b>528.31</b>
<b>Rodborough</b>											
Chargeable Dwellings	0.00	203.00	553.00	647.00	398.00	197.00	166.00	118.00	15.00		
Discount Deduction	0.00	58.46	95.06	90.02	39.54	7.62	6.73	4.68	0.50		
Net Dwellings	0.00	144.54	457.94	556.98	358.46	189.38	159.27	113.32	14.50		
<b>Band D Equivalent</b>	<b>0.00</b>	<b>96.36</b>	<b>356.18</b>	<b>495.09</b>	<b>358.46</b>	<b>231.46</b>	<b>230.06</b>	<b>188.87</b>	<b>29.00</b>	<b>1,985.48</b>	<b>1,955.69</b>
<b>Slimbridge</b>											
Chargeable Dwellings	3.00	74.00	71.50	58.00	62.00	93.50	70.00	27.00	0.00		
Discount Deduction	0.00	16.39	16.44	9.29	4.36	5.39	5.39	1.42	0.00		
Net Dwellings	3.00	57.61	55.06	48.71	57.64	88.11	64.61	25.58	0.00		
<b>Band D Equivalent</b>	<b>1.67</b>	<b>38.41</b>	<b>42.82</b>	<b>43.30</b>	<b>57.64</b>	<b>107.69</b>	<b>93.33</b>	<b>42.63</b>	<b>0.00</b>	<b>427.49</b>	<b>421.07</b>
<b>Standish</b>											
Chargeable Dwellings	0.00	2.00	7.50	15.00	28.00	6.00	29.00	19.00	0.00		
Discount Deduction	0.00	0.25	1.13	0.25	4.61	0.00	3.25	1.25	0.00		
Net Dwellings	0.00	1.75	6.37	14.75	23.39	6.00	25.75	17.75	0.00		
<b>Band D Equivalent</b>	<b>0.00</b>	<b>1.17</b>	<b>4.95</b>	<b>13.11</b>	<b>23.39</b>	<b>7.33</b>	<b>37.19</b>	<b>29.58</b>	<b>0.00</b>	<b>116.73</b>	<b>114.98</b>
<b>Stinchcombe</b>											
Chargeable Dwellings	0.00	7.00	6.00	24.50	34.00	32.00	38.00	32.00	5.00		
Discount Deduction	0.00	1.96	1.72	2.88	2.50	1.50	1.25	1.00	0.25		
Net Dwellings	0.00	5.04	4.28	21.62	31.50	30.50	36.75	31.00	4.75		
<b>Band D Equivalent</b>	<b>0.00</b>	<b>3.36</b>	<b>3.33</b>	<b>19.22</b>	<b>31.50</b>	<b>37.28</b>	<b>53.08</b>	<b>51.67</b>	<b>9.50</b>	<b>208.94</b>	<b>205.80</b>

Appendix A

Parish or Town Council	DISR A	Band A	Band B	Band C	Band D	Band E	Band F	Band G	Band H	Total Band D equiv.	Tax Base 2014/15
<b>Stonehouse</b>											
Chargeable Dwellings	3.00	719.00	1,150.00	811.50	347.00	289.00	66.00	10.00	0.00		
Discount Deduction	0.25	305.66	319.64	132.43	36.74	19.43	4.25	1.34	0.00		
Net Dwellings	2.75	413.34	830.36	679.07	310.26	269.57	61.75	8.66	0.00		
<b>Band D Equivalent</b>	<b>1.53</b>	<b>275.56</b>	<b>645.84</b>	<b>603.62</b>	<b>310.26</b>	<b>329.47</b>	<b>89.19</b>	<b>14.43</b>	<b>0.00</b>	<b>2,269.90</b>	<b>2,235.85</b>
<b>Stroud</b>											
Chargeable Dwellings	1.00	1,372.00	2,159.50	1,672.00	650.00	313.00	131.00	40.00	1.50		
Discount Deduction	0.25	719.99	601.11	271.83	66.53	18.43	11.08	2.45	0.25		
Net Dwellings	0.75	652.01	1,558.39	1,400.17	583.47	294.57	119.92	37.55	1.25		
<b>Band D Equivalent</b>	<b>0.42</b>	<b>434.67</b>	<b>1,212.08</b>	<b>1,244.60</b>	<b>583.47</b>	<b>360.03</b>	<b>173.22</b>	<b>62.58</b>	<b>2.50</b>	<b>4,073.57</b>	<b>4,012.46</b>
<b>Uley</b>											
Chargeable Dwellings	0.00	11.00	36.00	98.00	86.50	113.00	92.00	51.00	6.00		
Discount Deduction	0.00	4.45	12.68	25.99	8.61	8.79	3.98	3.23	0.25		
Net Dwellings	0.00	6.55	23.32	72.01	77.89	104.21	88.02	47.77	5.75		
<b>Band D Equivalent</b>	<b>0.00</b>	<b>4.37</b>	<b>18.14</b>	<b>64.01</b>	<b>77.89</b>	<b>127.37</b>	<b>127.14</b>	<b>79.62</b>	<b>11.50</b>	<b>510.03</b>	<b>502.38</b>
<b>Upton St. Leonards</b>											
Chargeable Dwellings	0.00	98.00	76.50	281.50	218.00	204.50	141.00	52.00	2.00		
Discount Deduction	0.00	19.96	26.77	53.41	28.02	16.48	8.41	1.50	0.50		
Net Dwellings	0.00	78.04	49.73	228.09	189.98	188.02	132.59	50.50	1.50		
<b>Band D Equivalent</b>	<b>0.00</b>	<b>52.03</b>	<b>38.68</b>	<b>202.75</b>	<b>189.98</b>	<b>229.80</b>	<b>191.52</b>	<b>84.17</b>	<b>3.00</b>	<b>991.92</b>	<b>977.04</b>
<b>Whiteshill and Ruscombe</b>											
Chargeable Dwellings	0.00	44.00	61.00	101.00	123.00	106.50	50.00	14.00	0.00		
Discount Deduction	0.00	15.99	16.45	15.98	9.34	7.98	3.24	0.75	0.00		
Net Dwellings	0.00	28.01	44.55	85.02	113.66	98.52	46.76	13.25	0.00		
<b>Band D Equivalent</b>	<b>0.00</b>	<b>18.67</b>	<b>34.65</b>	<b>75.57</b>	<b>113.66</b>	<b>120.41</b>	<b>67.54</b>	<b>22.08</b>	<b>0.00</b>	<b>452.60</b>	<b>445.81</b>

Appendix A

Parish or Town Council	DISR A	Band A	Band B	Band C	Band D	Band E	Band F	Band G	Band H	Total Band D equiv.	Tax Base 2014/15
<b>Whitminster</b>											
Chargeable Dwellings	0.00	27.00	60.00	87.00	80.50	59.00	46.00	4.00	0.00		
Discount Deduction	0.00	8.13	12.98	15.10	7.80	3.47	1.75	0.50	0.00		
Net Dwellings	0.00	18.87	47.02	71.90	72.70	55.53	44.25	3.50	0.00		
<b>Band D Equivalent</b>	<b>0.00</b>	<b>12.58</b>	<b>36.57</b>	<b>63.91</b>	<b>72.70</b>	<b>67.87</b>	<b>63.92</b>	<b>5.83</b>	<b>0.00</b>	<b>323.38</b>	<b>318.53</b>
<b>Woodchester</b>											
Chargeable Dwellings	0.00	25.00	55.00	117.00	72.50	125.00	61.00	65.00	6.00		
Discount Deduction	0.00	8.94	18.88	21.85	12.17	8.19	3.00	5.69	0.00		
Net Dwellings	0.00	16.06	36.12	95.15	60.33	116.81	58.00	59.31	6.00		
<b>Band D Equivalent</b>	<b>0.00</b>	<b>10.71</b>	<b>28.09</b>	<b>84.58</b>	<b>60.33</b>	<b>142.77</b>	<b>83.78</b>	<b>98.85</b>	<b>12.00</b>	<b>521.10</b>	<b>513.29</b>
<b>Wotton-under-Edge</b>											
Chargeable Dwellings	0.00	387.00	519.50	598.50	452.00	317.00	141.50	80.00	3.00		
Discount Deduction	0.00	162.79	130.43	95.80	51.04	18.65	10.78	4.28	0.00		
Net Dwellings	0.00	224.21	389.07	502.70	400.96	298.35	130.72	75.72	3.00		
<b>Band D Equivalent</b>	<b>0.00</b>	<b>149.47</b>	<b>302.61</b>	<b>446.84</b>	<b>400.96</b>	<b>364.65</b>	<b>188.82</b>	<b>126.20</b>	<b>6.00</b>	<b>1,985.56</b>	<b>1,955.77</b>

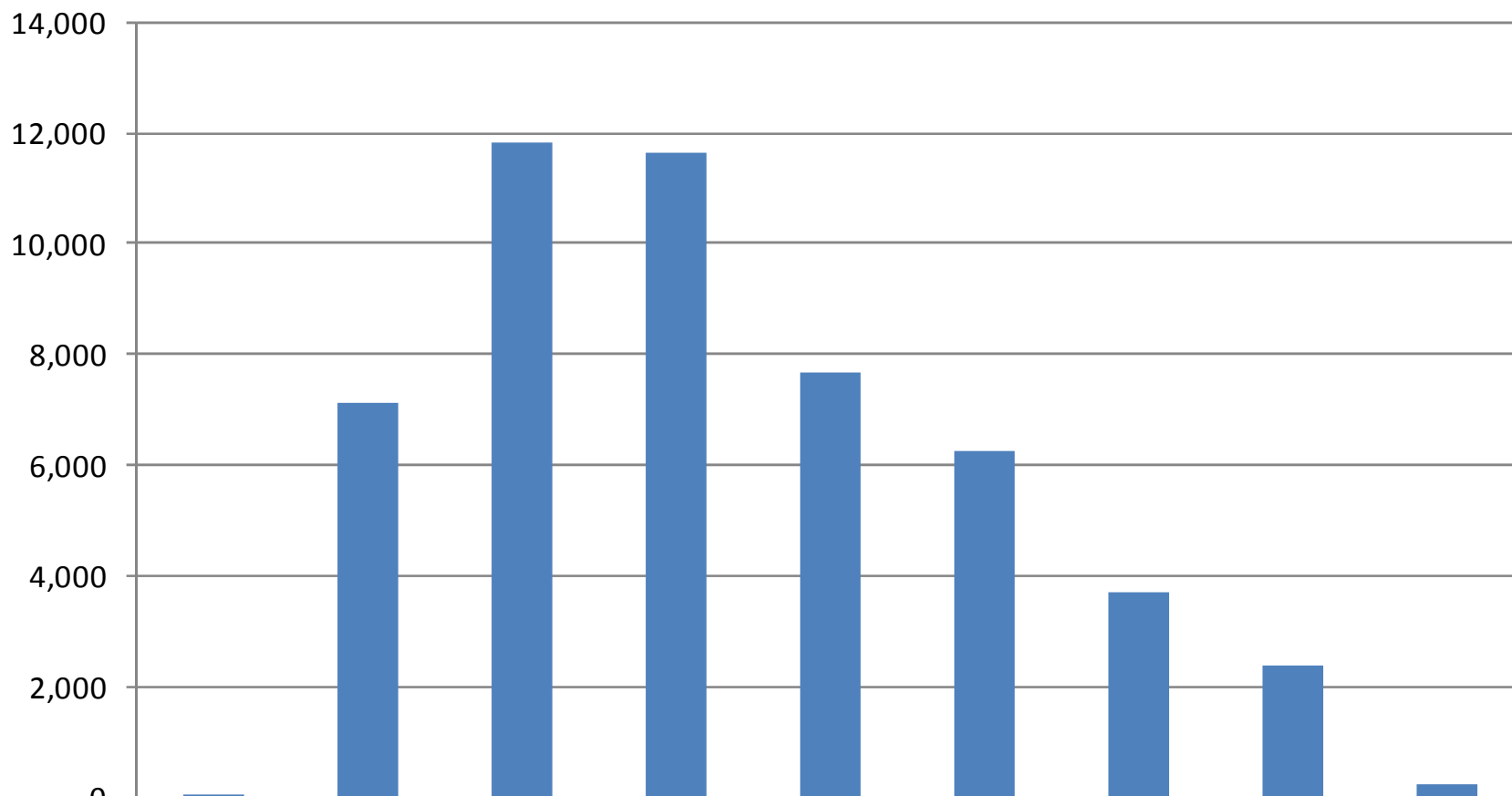
Aggregate of all Parish and Town Councils	DISR A	Band A	Band B	Band C	Band D	Band E	Band F	Band G	Band H	Total Band D equiv.	Tax Base 2014/15
<b>Stroud District Council</b>											
Chargeable Dwellings	17.00	7,127.00	11,838.50	11,624.50	7,650.50	6,233.50	3,711.00	2,395.00	227.50		
Discount Deduction	0.75	3,038.95	3,007.41	1,829.99	820.37	455.30	214.30	112.06	9.00		
Net Dwellings	16.25	4,088.05	8,831.09	9,794.51	6,830.13	5,778.20	3,496.70	2,282.94	218.50		
<b>Band D Equivalent</b>	<b>9.03</b>	<b>2,725.37</b>	<b>6,868.63</b>	<b>8,706.23</b>	<b>6,830.13</b>	<b>7,062.24</b>	<b>5,050.79</b>	<b>3,804.90</b>	<b>437.00</b>	<b>41,494.31</b>	<b>40,871.90</b>

**Note on Calculation of Council Tax Base**

Band D equivalent figures for each parish or town council are presented to 2 decimal place but not rounded. Therefore, the Table shown in Appendix A may not necessarily sum to the Band D totals shown for the district as a whole. Summary totals do sum through.

<b>Valuation Band</b>	<b>Value</b>	<b>Proportion of Band D</b>
DISR A		5/9 <sup>ths</sup>
A	Up to and including £40,000	6/9 <sup>ths</sup>
B	£40,001 to £52,000	7/9 <sup>ths</sup>
C	£52,001 to £68,000	8/9 <sup>ths</sup>
D	£68,001 to £88,000	9/9 <sup>ths</sup>
E	£88,001 to £120,000	11/9 <sup>ths</sup>
F	£120,001 to £160,000	13/9 <sup>ths</sup>
G	£160,001 to £320,000	15/9 <sup>ths</sup>
H	Over £320,000	18/9 <sup>ths</sup>

### Number of Chargeable Dwellings in each Council Tax Band 2014/15



■ No. of Properties	Disr A	A	B	C	D	E	F	G	H
	17	7,127	11,839	11,625	7,651	6,234	3,711	2,395	228



## STROUD DISTRICT COUNCIL

## COUNCIL

23 JANUARY 2014

AGENDA  
ITEM NO**3(b)**

<b>Report Title</b>	<b>ESTIMATION OF SURPLUSES OR DEFICITS ON THE COLLECTION FUND 2013/14</b>
<b>Purpose of Report</b>	To advise Members on the position regarding the estimation of any surplus or deficit on the Collection Fund 2013/14.
<b>Decision(s)</b>	That Council RESOLVES the sum of £824,856 is the estimated surplus on the Council Tax Collection Fund at 31 March 2014.
<b>Consultation and Feedback</b>	None
<b>Financial Implications and Risk Assessment</b>	The part of the Collection Fund surplus due to Stroud District Council is £134,144. This figure will be included in the Council's Medium Term Financial Plan. Lynsey Sparkes – Senior Accounting Technician Tel: 01453 754137 Email: <a href="mailto:lynsey.sparkes@stroud.gov.uk">lynsey.sparkes@stroud.gov.uk</a>
<b>Legal Implications</b>	Comment on legal implications from Legal Services Section 50 of the Local Government Finance Act 1992 requires this calculation to be completed as part of the budget setting process. Karen Trickey – Legal Services Manager & Monitoring Officer Tel: 01453 754369 Email: <a href="mailto:karen.trickey@stroud.gov.uk">karen.trickey@stroud.gov.uk</a>
<b>Report Author</b>	Lynsey Sparkes – Senior Accounting Technician Tel: 01453 754137 Email: <a href="mailto:lynsey.sparkes@stroud.gov.uk">lynsey.sparkes@stroud.gov.uk</a>
<b>Chair of Committee</b>	Councillor Geoff Wheeler Chair of Strategy and Resources Committee Tel: 01453 545583 Email: <a href="mailto:cllr.geoff.wheeler@stroud.gov.uk">cllr.geoff.wheeler@stroud.gov.uk</a>
<b>Options</b>	None. The Collection Fund must be evaluated and approved to allow sufficient time to calculate council tax levels, produce bills and collect the tax from 1 <sup>st</sup> April each year.
<b>Performance Management Follow Up</b>	The Collection Fund should breakeven each year. If the tax base is too high or too low, corresponding deficits or surpluses will arise on the fund. The accuracy of the tax base calculation is reflected in the Collection Fund balances reported to Members at this time each year.

<b>Background Papers/ Appendices</b>	Council Tax Practice Note 7; The Local Government Finance Act 1992; Local Authorities (Funds)(England) Regulations 1992. Appendix A – Collection Fund 2013/14
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## Discussion

1. The Council is required to estimate any surplus or deficit outstanding on the Collection Fund at 31 March each year. This duty is set out in the Local Authorities (Funds) (England) Regulations 1992 (Statutory Instrument 2428).
2. The Fund has to be valued at 15 January in accordance with the regulations. This exercise has been carried out and the results are shown in Appendix A.
3. The surplus or deficiency on the Fund has to be apportioned between the billing authority and the major precepting authorities (the County Council and the Police Authority).
4. It is estimated at this stage that the Council Tax Collection Fund will have a surplus balance of £824,856 for the financial year 2013/14 as detailed in Table 2, Appendix A. This will be distributed to the precepting authorities in proportion to their precepts on the Collection Fund in 2013/14 as follows:

**Table 1 – Share of Surplus on the Collection Fund 2013/14**

<b>Precepting Body</b>	<b>Precept 2013/14 (£'000)</b>	<b>Share of Suplus (£'000)</b>
Gloucestershire County Council	43,825	582
Gloucestershire Police Authority	8,185	109
Stroud District Council (includes Parish and Town Council Precepts)	10,101	134
<b>Totals</b>	<b>62,111</b>	<b>825</b>

5. The surplus has arisen because a) the collection rate was better than expected and b) the number of new properties billed during the year was greater than forecast. The changes to the exemptions and discounts for empty properties may also have contributed.
6. The amount of the surplus for Stroud District Council is £134,144 and this will be taken into account when setting the budget for 2014/15.

Table 2 – Collection Fund 2013/14

	Actual 2012/13 (£'000)	Original Estimate 2013/14 (£'000)	Revised Estimate 2013/14 (£'000)
<b>Council Tax</b>			
<b>Expenditure</b>			
Precepts			
Stroud District Council	10,744	10,101	10,101
Gloucestershire County Council	47,439	43,825	43,825
Gloucestershire Police Authority	8,687	8,185	8,185
Distribution of previous years' estimated surplus	647	888	888
Provision for Losses	0	0	0
<b>Total Expenditure</b>	<b>67,517</b>	<b>62,999</b>	<b>62,999</b>
<b>Income</b>			
Council Tax	(67,657)	(62,111)	(62,923)
<b>Total Income</b>	<b>(67,657)</b>	<b>(62,111)</b>	<b>(62,923)</b>
<b>Movement on the Fund</b>	<b>(140)</b>	<b>888</b>	<b>76</b>

	Actual 2012/13 (£'000)	Original Estimate 2013/14 (£'000)	Revised Estimate 2013/14 (£'000)
<b>Council Tax Fund Balance</b>			
Balance brought forward	(761)	(888)	(901)
Movement in the year	(140)	888	76
<b>Balance carried forward</b>	<b>(901)</b>	<b>0</b>	<b>(825)</b>

**STROUD DISTRICT COUNCIL**  
**COUNCIL**

**AGENDA  
ITEM NO**

**23 JANUARY 2014**

**4**

<b>Report Title</b>	<b>CALCULATION OF BUSINESS RATES 2014/15 (NNDR1)</b>
<b>Purpose of Report</b>	To seek delegated authority for the approval of the final NNDR1 form and advise Members on the issues around changes to the NNDR1 form for 2014/15.
<b>Decision(s)</b>	Council <b>RESOLVES:</b>  that delegated authority is given to the Strategic Head (Finance and Business Services) to approve the final NNDR1 form and adjust the budget accordingly.
<b>Consultation and Feedback</b>	None
<b>Financial Implications and Risk Assessment</b>	<p>The Local Government Finance Settlement (Provisional) announced on 18 December 2013 included a baseline funding target for business rates in Stroud of £2,199,993.</p> <p>Although a draft of the NNDR1 return has been shared with local authorities, the final version of the form and associated guidance has not yet been released by CLG. Therefore, it has not been possible to estimate the amount of business rates to be collected in 2014/15 with any certainty, given the incomplete guidance from government.</p> <p>Final figures will be reported to Council at the meeting on 27 February 2014, with the Medium Term Financial Plan adjusted accordingly.</p> <p>The risk to the Council is the accuracy of the estimate. Should this level of funding not be achieved due to, for example, a higher level of business rate appeals being successful than estimated, this will reduce the resources available to the council.</p> <p>David Stanley – Accountancy Manager Tel: 01453 754100 Email: <a href="mailto:david.stanley@stroud.gov.uk">david.stanley@stroud.gov.uk</a></p>

<b>Legal Implications</b>	There are no legal implications arising directly from this report.  Karen Trickey, Legal Services Manager & Monitoring Officer Tel: 01453 754369 Email: <a href="mailto:karen.trickey@stroud.gov.uk">karen.trickey@stroud.gov.uk</a>
<b>Report Author</b>	David Stanley – Accountancy Manager Tel: 01453 754100 Email: <a href="mailto:david.stanley@stroud.gov.uk">david.stanley@stroud.gov.uk</a>
<b>Chair of Committee</b>	Councillor Geoff Wheeler, Chair of Strategy and Resources Committee Tel: 01453 545583 Email: <a href="mailto:cllr.geoff.wheeler@stroud.gov.uk">cllr.geoff.wheeler@stroud.gov.uk</a>
<b>Options</b>	None. The NNDR1 return must be approved by Council (or under delegated powers) and then submitted to Government and Gloucestershire County Council (the precepting body) by 31 January 2014.
<b>Performance Management Follow Up</b>	The NNDR1 form will set the schedule of payments between central government and Gloucestershire County Council. Any over or under estimation of business rate income will be covered through the NNDR1 form in January 2015, with the final position for 2013/14 being covered through the NNDR3 form for 2013/14 as part of the outturn process.  As part of the Gloucestershire Pooling arrangement, business rate income will be monitored on a quarterly basis and any significant movements will be reported through the budget monitoring reports
<b>Background Papers/ Appendices</b>	<a href="#">General Fund Budget 2014/15 and Medium Term Financial Plan 2013/14 - 2017/18</a>

## Background

1. From April 2013, the Government changed the way in which local government is funded through the introduction of the Business Rates Retention scheme (BRR). 2014/15 will be the second year of the BRR scheme and provides for non-domestic rates collected by a billing authority to be shared between it, its major precepting authorities and central government.
2. The Non-Domestic Rating (Rates Retention) Regulations 2013 (SI 2013/452) sets out the requirement for local authorities to estimate the level of Business Rate income it will collect for 2014/15 and calculate the surplus or deficit on the collection fund for 2013/14.

3. Final figures (as certified by the Section 151 Officer) will need to be submitted to central government no later than 31 January 2014.

## **Discussion**

4. The NNDR1 (National Non-Domestic Rates) form calculates how much of the business rates income is retained by the Council, how much is paid over as the central share to government, and how much of their business rates income will be paid to the County Council.
5. The calculation of business rates income is derived from the Valuation Office local rating lists as at 30 September 2013. The NNDR1 form calculates the gross amount of business rate income to be collected, with adjustments for mandatory relief, unoccupied property relief, and discretionary relief. The authority then calculates the estimated losses for bad debts and outstanding business rate appeals giving a collectible rates figure. The authority then adjusts this for Transitional Protection Payments, and collection rates resulting in the Non-Domestic Rating Income for the year.
6. The NNDR1 form also estimates the surplus/deficit on the Business Rates Collection Fund for 2013/14.
7. The amounts calculated on the NNDR1 form are then used to determine the schedule of payments for the financial year in respect of:
  - Billing authority payment of the central share (being a percentage of the billing authority's non-domestic rating income) to central government;
  - Payment by, or to, billing authority of central government share of any surplus, or deficit on the billing authority's Collection Fund;
  - Billing authority to make tariff payment to central government;
  - Safety net payments on account from central government to the billing authority (if applicable)
  - Transitional protection payments to, or from, the billing authority and central government
  - Billing authority payment of the local share (being a percentage of the billing authority's non-domestic rating income) to major precepting authority.
8. A draft of the NNDR form and associated guidance has been shared with local authorities. Whilst this provides some However, at the time of writing CLG have yet to release the final version of the form and guidance. Therefore, it has not been possible to provide members with a draft calculation of the amount of business rates to be collected for the year, the estimated collection fund surplus or deficit, or the retained amount of business rates for the council for the year.

9. A number of issues with the completion of the NNDR1 remain, with some of these posing a financial risk to the authority. As discussed in the Medium Term Financial Plan report to Council - Agenda Item 5(d), the issue of backdated appeals and how local authorities should provide and account for the potential liability remains uncertain. In addition, the arrangements for the payment of Section 31 Grant to compensate authorities for the additional reliefs announced in the chancellor's Autumn Statement 2013 have yet to be provided.
10. Therefore, it is requested that Council delegate authority to the Strategic Head (Finance and Business Services) to complete the NNDR1 form and adjust the budget accordingly. Final figures will be reported to Council at the meeting on 27 February 2014.
11. Stroud is the lead authority of the Gloucestershire Business Rates Pool. The Pool attracts a lower levy rate of 19.18% as the tariffs and top-up payments of the Gloucestershire Pool members are aggregated together. This may lead to an additional amount of business rate income for Stroud, subject to the overall performance of the pool against the aggregate Funding Target. Should the actual retained business rates income for 2014/15 exceed that estimated across the pool member's NNDR1, an additional amount may also be due for Stroud. In both cases, the surplus will be shared as specified in the pooling agreement.

**STROUD DISTRICT COUNCIL**  
**COUNCIL**

**AGENDA  
ITEM NO**

**23 JANUARY 2014**

**5(a)**

<b>Report Title</b>	<b>HOUSING REVENUE ACCOUNT REVISED ESTIMATES 2013/14 AND ORIGINAL ESTIMATES 2014/15</b>
<b>Purpose of report</b>	To present to Council revised estimates for the Housing Revenue Account for 2013/14 and the original estimates for 2014/15.
<b>Decision(s)</b>	<p>Council <b>RESOLVES</b></p> <ul style="list-style-type: none"> <li>a) The revised HRA budget for 2013/14 and original HRA budget for 2014/15 are approved;</li> <li>b) That from 1 April 2014 the following increases to existing rent and service charges as detailed in Appendix A are applied; <ul style="list-style-type: none"> <li>i) Dwelling rents increase by 3.2%, being CPI of 2.7% + 0.5%. (For an explanation of rents please see Appendix H);</li> <li>ii) Garage Rents increase by CPI, i.e. 2.7% (see details in Appendix A);</li> <li>iii) Other Landlord Service Charges increase by CPI i.e. 2.7% (see details in Appendix A);</li> <li>iv) Landlord Service Charges at Sheltered Housing Schemes are increased by CPI i.e. 2.7% (see details in para 4.5 Appendix A);</li> <li>v) Support Service Charges – The charge remains the same but will cease in October 2014 and be replaced by new contractual arrangements as per paragraph 4.5;</li> </ul> </li> <li>c) That the Capital Programme for 2014/15 be approved;</li> <li>d) That authority be delegated to the Strategic Head (Tenant Services) to agree the detail of the 2014/15 Housing Repair and Maintenance Capital Programme.</li> </ul>
<b>Consultation and Feedback</b>	Members have been consulted on their views for recommending the rent for 2014/15
<b>Financial Implications &amp; Risk Assessment</b>	The HRA aims to continue delivering an ambitious programme of works in 2014/15 and the coming years. This objective must be balanced by ensuring there are suitable financial resources to deliver those



	<p>programmes. Key to this is the level at which dwelling and non dwelling rents are set as they comprise the main source of funding to the HRA. Adjusting the level of rent could impact on the timescales of the delivery of the programme.</p> <p>David Stanley, Accountancy Manager Tel: 01453 754100 Email: <a href="mailto:david.stanley@stroud.gov.uk">david.stanley@stroud.gov.uk</a></p>
<b>Legal Implications</b>	<p>There are no direct legal implications arising from this report and its recommendations</p> <p>Karen Trickey, Legal Services Manager &amp; Monitoring Officer Tel: 01453 754639 Email: <a href="mailto:Karen.Trickey@stroud.gov.uk">Karen.Trickey@stroud.gov.uk</a></p>
<b>Report Author</b>	<p>David Stanley, Accountancy Manager Tel: 01453 754100 Email: <a href="mailto:david.stanley@stroud.gov.uk">david.stanley@stroud.gov.uk</a></p>
<b>Chair of Committee</b>	<p>Councillor Geoff Wheeler, Chair of Strategy and Resources Committee Tel: 01453 545583 Email: <a href="mailto:cllr.geoff.wheeler@stroud.gov.uk">cllr.geoff.wheeler@stroud.gov.uk</a></p>
<b>Options</b>	<p>The funding constraints of delivering the £23m catch up repairs currently requires a 5 year timescale of which 3 years remain from 2014/15 onwards. Some of this work has already been approved to be brought forward at Council on 10<sup>th</sup> October 2013. To deliver in a still shorter period of time would present a choice of:</p> <ul style="list-style-type: none"> <li>(a) Reducing expenditure in other areas of the capital programme to fund catch up repairs</li> <li>(b) Defer the proposed timescales for replacement homes</li> </ul> <p>Additionally, the authority has the freedom to set rent increases as it sees as appropriate. Paragraph 3 (page 5) illustrates the options and financial consequences of those options.</p>
<b>Background Papers</b>	<ol style="list-style-type: none"> <li>1. Local Government and Housing Act 1989</li> <li>2. Housing Revenue Account Business Plan published July 2005.</li> <li>3. Report to Council 24 January 2013 (Budget Meeting)</li> <li>4. HRA Executive reports 19th September and 7th November 2013</li> </ol>

<b>Appendices</b>	A - Summary of proposed rent and service charge increases B - Original estimates 2014 /15 C - Subjective Analysis of HRA D - Service Expenditure Analysis of HRA E- HRA balances F – Medium Term Financial Plan G – Capital Programme H - Explanation of Terminology used in Rent Restructuring and details for Stroud District Council
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## 1. BACKGROUND

- 1.1 Each year the Council is required to set a balanced budget for the forthcoming year. 2014/15 will be the third year that the HRA will operate under the Self Financing funding regime, which since its introduction in April 2012, has already resulted in a significant increase in resources available to the HRA.
- 1.2 As well as proposing a 2014/15 budget this report also summarises the changes made to the 2013/14 budget as reported to Housing committee, Strategy and Resources committee and Council and presents the latest forecast of the financial performance as at the end of the year
- 1.3 The assumptions made in proposing the 2014/15 budget are set out in more detail within the report. The HRA Medium Term Business Plan illustrating the income and expenditure within the HRA over the next 5 years is shown at Appendix F.

## 2. REVISED BUDGET 2013/14

- 2.1 The HRA budget for 2013/14, as approved by council in February 2013, was £858,500. The budget was revised to £2,596,900 as reported to Housing Committee, Strategy and Resources Committee and Council at their meetings in September and October 2013. This report sets out some further changes to the 2013/14 budget, largely as reported to Housing Committee in November 2013.
- 2.2 The current income and expenditure as shown in the revised 2013/14 budget for both Capital and Revenue as set out in table 1 below, shows a net variance of £731,300 (£858,500 - £1,589,800) of more than budgeted (including £955,400 of slippage from 2012/13).
- 2.3 The budget changes for this year as set out in Table 1 will result in a projected balance of the HRA of £1.591m by March 2014. This is an appropriate balance given that the size of the programme of works in 2014/15. It is proposed to maintain balances at £1.582m at the end of

2014/15 again to provide a suitable reserve given the significantly increased capital programme. Please refer to Appendix E for further detail on balances.

**Table 1 - Summary of the Revisions to the HRA Budget for 2012/13**

<b>Reconciliation of 2013/14 HRA Budget changes</b>	<b>Budget (£)</b>
<b>Original Net Budget 2013/14</b>	<b>858,500</b>
[a] Slippage and Carry forwards from 2012/13	955,400
[b] Original Inflation adjustment	
[c] Budget Amendments September 2013 Housing Committee	814,500
[d] Budget Amendments November 2013 Housing Committee	(1,038,600)
<b>Revised Net Budget</b>	<b>1,589,800</b>
<b>[c] Budget Amendments September 2013 Housing Committee</b>	
Repairs and Maintenance	50,000
Supervision and Management	147,500
Special Services	(28,300)
Self Financing	24,000
Contributions towards Expenditure	(27,500)
Grant Income	(880,800)
Borrowing of Self financing 'headroom'	(690,000)
Capital Expenditure	3,272,600
Right to Buy Receipts	(1,053,000)
<b>Subtotal</b>	<b>814,500</b>
<b>[d] Budget Amendments November 2013 Housing Committee</b>	
Repairs and Maintenance	205,000
Grant income	800
Non Dwelling Rents	(10,900)
Supervision and Management	142,500
Special Services	117,400
Contributions towards expenditure	(11,000)
Depreciation and Impairment	(44,900)
Right To Buy' receipts	(1,500,000)
Interest Received	105,000
FRS17 Pension Cost Adjustment	(106,800)
Capital Expenditure	64,300
<b>Subtotal</b>	<b>(1,038,600)</b>
<b>Summary of balances</b>	<b>Balance (£)</b>
Opening Balance 1st April 2013	(3,181,000)
Contribution (to)/from balances	1,589,800
<b>Closing Balance 31st March 2014</b>	<b>(1,591,200)</b>

### **3 PROPOSED RENT AND SERVICE CHARGES FROM APRIL 2014**

- 3.1 Under the former subsidy system rents were annually increased by the Retail Price Index (RPI) as at September each year plus 0.5% for growth, plus a further amount in order to move towards reaching a 'Target' rent. The target was an equivalent Registered Social Landlord (RSL) rent. This approach was designed so that over 15 years ending in 2015/16, historically lower Social housing rents would converge, that is to say match, with higher RSL rents.
- 3.2 However, with the introduction of self financing, authorities were given the power to set their own rent increase from 2013/14 onwards. Despite this many continued to follow convergence. Why they did this is that the Government calculated all authority's self financing debt settlements (£91.7m for Stroud) on the assumption that they would follow the convergence programme through to its conclusion in 2015/16. Some authority's business plans are so finely balanced they are specifically dependant on the income generated by following convergence.
- 3.2 Unexpectedly, the Government announced in July 2013 that convergence was to finish in 2014/15, being one year earlier than anticipated. Furthermore, from 2015/16 onwards it recommends to move to increasing rents by the generally lower Consumer Price Index (CPI) combined with a further 1% (not the current 0.5%) for growth. Moving from RPI to CPI as an index for inflation is in alignment with benefits and state pensions also recently making this transition.
- 3.3 In Stroud the 2013/14 rent increase was set at 2.83%, being 1% below the convergence level. Combining that decision with convergence ending earlier means if the authority now decided to rejoin the convergence approach, some actual rents are now too far below their target rent to reach it within this final year. The reason they cannot reach the target is because there are limits on how much a tenants rent can be increased in a single year. To quantify this, If the authority chose to rejoin convergence it would need to set rent increases at an average of 5.51%, or £4.66 per week. Doing this would mean 3,387 properties or 66% of the stock would reach their target rent. The remaining 34% of properties could potentially be set at their target rent as and when they are re-let.
- 3.4 However, as previously stated, the authority is under no obligation to follow convergence and below is a table illustrating various rent options and their impact over a 1 year, 5 year and 30 year timescale. The baseline they are compared to is the rent decision made last year (2.83% and then 3% each year thereafter) which resulted in a £4.3m loss to the HRA over 30 years compared to the original business plan assumptions. Therefore any increase above 3% for 2014/15 will reduce that loss, and dependant on the rent increase could even reverse it entirely and add further balances to the reserves.
- 3.5 To add context to the decision, the rental options as set out are based upon using the indices RPI (3.2% in September) and CPI (2.7%) in September.

To explain the difference in the indices, both measure a basket of goods such as food, clothes, petrol etc but CPI excludes the cost of housing, e.g. council tax and mortgages. CPI is in some circles considered a truer measurement of inflation. Looking at the last 5 years, comparing RPI+0.5% to CPI+1% results in a very similar outcome. However, for the future there is inherent uncertainty as to whether this pattern will be repeated.

### Dwelling Rents 2014/15 using RPI of 3.2% (September 2013)

				Assumes 3% increase from 2015/16		
Rent increase	Basis	Avg. rent	Amount higher than average 2013/14 rent of £84.83	Yr 1 gain compared to 3% (£)	Yr 5 gain compared to 3% (£)	Yr 30 gain compared to 3% (£)
5.51%	CPI+0.5% +2.31% convergence	£89.49	£4.66	406,000	2,152,000	17,368,000
3.70%	CPI+1%	£87.91	£3.08	135,000	711,000	5,753,000
<b>3.20%</b>	<b>CPI+0.5%</b>	<b>£87.49</b>	<b>£2.66</b>	<b>33,000</b>	<b>172,000</b>	<b>1,351,000</b>
3.00%	Future inflation estimate	£87.32	£2.49	0	0	0
2.70%	CPI	£87.08	£2.25	(65,000)	(349,000)	(2,903,000)

### Dwelling Rents 2014/15 using CPI of 2.7% (September 2013)

				Assumes 3% increase form 2015/16		
Rent increase	Basis	Avg. rent	Amount higher than average 2013/14 rent of £84.83	Yr 1 gain compared to 3% (£)	Yr 5 gain compared to 3% (£)	Yr 30 gain compared to 3% (£)
5.51%	RPI+0.5% +1.81% convergence	£89.49	£4.66	406,000	2,152,000	17,368,000
4.20%	RPI+ 1%	£88.33	£3.50	237,000	1,254,000	10,130,000
4.00%	Previous assumption	£88.16	£3.35	204,000	1,082,000	8,727,000
<b>3.70%</b>	<b>RPI +0.5%</b>	<b>£87.91</b>	<b>£3.08</b>	<b>135,000</b>	<b>711,000</b>	<b>5,753,000</b>
3.20%	RPI	£87.49	£2.66	33,000	172,000	1,351,000
3.00%	Future inflation estimate	£87.32	£2.49	0	0	0

3.7 After discussion it is recommended to increase 2014/15 rents by 3.2%. This consists of CPI for September of 2.7% + 0.5% for growth. This increase is also coincidentally equivalent to RPI at that time. The result is an average weekly rent increase of £2.66 and consequently an average rent of £87.49 payable over 48 weeks. The cumulative effect over 30 years on the business plan will be £1.35m increase in balances, partly offsetting the £4.3m reduction in balances arising from the rent decision used in last year's budget.

- 3.8 It is recommended that Garage rents continue to be increased in line with the September CPI rate of 2.7%.
- 3.9 The recommended increase for landlord service charges is CPI, being 2.7%. This provides for increased costs of gas and electricity prices for communal areas; television relay systems and IT services at Sheltered Housing schemes
- 3.10 Charges at Sheltered Housing schemes include a charge for landlord services which relates to caretaking and cleaning services and the provision of communal facilities.
- 3.11 Appendix A sets out all current and proposed levels of rents and service charges

#### **4 SUPPORTING PEOPLE**

- 4.1 In October 2013 the County Council entered into a 12-month contract for the further funding of the services provided to sheltered accommodation. From October 2014 this funding will cease and the income raised from that and the charges that self paying tenants also contribute, will result in an initial combined loss of approximately £275,000 funding for the remainder of that year and £550,000 each year from then on. The Supporting People funding currently meets around 30% of the annual cost of running the sheltered housing service.
- 4.2 Steps have already been taken to address both the existing annual shortfall in funding the service and the increase in that shortfall that the loss of Supporting People funding will bring. In April 2013 the service moved away from scheme managers being resident on site to using a 'floating' or mobile service, whereby a member of staff visits several sites during the day.
- 4.3 Beyond this initial step, further changes are required to address the future loss of funding and specialist advice has been sought on how to achieve this from experts at the Chartered Institute of Housing (CIH). Their work is underway and they are due to present their final recommendations to the authority in March 2014. Unfortunately, this is beyond the 2014/15 budget setting timescales and therefore no assumptions on the value of savings, or alternative sources of income, from these recommendations, and subsequent negotiations with the County Council, have yet been made in either the 2014/15 budget or the remainder of the Medium Term Financial Plan (MTFP).
- 4.4 What is certain at this point is over the next 5 years the nearly £2.5m of Supporting People grant will no longer be available and so this has been removed from the plan. Members are therefore invited to note that the MTFP currently reflects this significant amount of income removed, but does

not show any mitigating savings, or alternative sources of income, beyond those already indicated.

- 4.5 As and when the final CIH recommendations are known, both the savings and any income they will subsequently generate will be quantified and the proposals brought back to members to consider. The range of options could potentially include a mid year revision to the Service Charge, which would be presented to members for consideration. Any future income from the County Council, beyond October 2014, will be the subject of negotiation. The current indication is that any such funding will be pro rata to the level of support hours delivered, rather than the number of tenants, and be for a further 12-month period, to October 2015, beyond which Stroud would be in competition with other suppliers of housing support. Any future County Council funding will, therefore, increase the risk profile of the service in so far as it continues to be reliant on that funding.

## **5 ASSUMPTIONS MADE IN CALCULATION OF ESTIMATES 2014/15**

- 5.1 The assumptions and methodologies used in calculating the current estimate of the 2014/15 HRA budget are as follows:-
- 5.2 Rent from dwellings will not be linked to Government proposals. All rent increases presented are below the Housing Benefit 'Limit rent' which is the maximum rent the housing benefit system will pay for those tenants on partial or full benefit.
- 5.3 Maintaining a 2014/15 year-end HRA balance of £2.90m to mitigate the potential financial variation possible from an increased Capital Programme.
- 5.4 The further £5.4m borrowing of the Self Financing 'Headroom' of £10.7m will be borrowed in 2014/15 to support the replacement homes programme. It is expected this could be achieved at an interest rate of 3.5% based on the current Public Works Loan Board (PWLB) 15 year rates. However, the Treasury Management officer will explore other options that maybe more favourable, such internal borrowing etc, in order to ensure the most cost effective borrowing is achieved.
- 5.5 We have budgeted for 10 'Right to Buy' sales in 2014/15. The popularity of the right to buy is currently still exceeding Government estimates (19 sales so far in 2013/14 with at least a further 8 sales predicted within the financial year, resulting in a revision of this years expected receipts from £1m to £1.5m). However, it is important not to over estimate future income in case sales decrease dramatically. The condition remains with sales receipts that they can only comprise a maximum of 30% of the funding for replacement homes. A further 70% must be contributed by the HRA to ensure replacement homes are not solely funded by these receipts. Of the £19.5m committed to housing development in the MTFP, only £3.45m or 18% will be



funded by right to buy receipts and therefore this condition is comfortably met.

- 5.6 Following the 1% pay rise awarded in 2013/14, a provision has been made for an increase in employee pay costs for 2014/15 of a further 1%.
- 5.7 Current service pension costs are likely to remain at 13.7% of salary costs in 2014/15. However, following the draft results of the triennial actuarial review, the lump sum element of pension costs which cover the past service element, will increase by 2% per annum. The HRA's share of the lump sum will therefore need to increase from £295,000 to £364,000.
- 5.8 From 2014 to 2017 the national rollout of the 'Universal Credit' welfare reform will begin. This radical change will see a range of benefits, including housing benefit combined and paid directly to the claimant, rather than for example, housing benefit which is currently paid direct to the authority as the landlord. Although Stroud will not be affected in 2014, there were also major benefit reforms which have taken place in 2013/14 which could already be affecting tenant's ability to meet their rent. These are the under occupancy charge (aka bedroom tax) and the cap on the maximum amount of benefit a claimant can receive. To address these risks the authority has developed a financial inclusion strategy which provides a range of advice and assistance to tenants to lessen the impact of the changes on them and consequently the HRA.
- 5.9 The advice in this report is that the authority agrees the detail of the Housing Repair and Maintenance Programme be delegated to the Strategic Head of Tenant services.

## **6 HRA CAPITAL PROGRAMME 2014/15**

- 6.1 Capital expenditure of £21.095m is planned for 2014/15 on existing and new capital programmes. The housing development programme that is already underway will be expanded greatly in 2014/15 and the 'first division' elements of the programme should deliver an increase of 59 properties to the council's housing stock through a combination of purchases and new build.
- 6.2 2014/15 also sees the receipt of £6m in 'Decent Homes' funding that was bid for and secured in February 2012. This substantial additional income supports the decision to bring forward capital works initially planned for later in the Medium Term Plan and will be entirely spent in the year on the £23m of 'catch up' improvements needed across the housing stock. This illustrates the commitment of capital expenditure on both existing stock as well as provision of new homes in the district.

- 6.3 In 2014/15 the majority of the renewable energy project programme of installing Solar Photovoltaic (PV) systems and Air Source Heat Pumps (ASHP) to 1,000 properties will be completed, with the final phase to be completed in 2015/16. In the light of recent further utility cost increases, this programme will continue to directly tackle fuel poverty for those tenants living in properties with currently the least efficient and therefore most expensive heating systems. A secondary benefit arising from this programme is the potential to sell any excess energy generated beyond that required and by doing so provide a financial return to the authority.

## **7 HRA MEDIUM TERM FINANCIAL PLAN (MTFP)**

- 7.1 A summary of the HRA Medium Term Financial Plan (MTFP) is included as Appendix F. The plan covers a five year period up to 2017/18 and proposes a broad strategy for allocating rents, as well as other financial resources in order to fund the various work programmes undertaken by the HRA. As the reserves of the HRA begin to increase towards the end of the MTFP it is requested members consider the strategy of the HRA beyond the 5 year timescale. Options include the potential to repay part of the £91.7m Self Financing debt or to expand of the new build programme which will produce the first 150 new properties within 5 years.
- 7.2 The HRA balances as at 31 March 2014 are estimated at £1.591m and proposals within this report recommends this provision reduces to £1.582m by the 31 March 2015.
- 7.3 It is still recommended to repay only interest on the £91.7m debt within the next five years of the MTFP. This is in part due to the financial requirements of the works that will be undertaken and part due to the already mentioned low interest rates that do not currently favour early repayment of the debt. Towards the end of the next 5 year plan it can be seen that reserves grow and consideration will need to be given as to whether to use these growing reserves to either repay part of the self financing debt, or alternatively invest further in the programme of building new properties, or take an approach combining both of these strategies.
- 7.4 The MTFP illustrates the ambition and scope of the HRA over the next 5 years. Much of the Capital works as set out in the plan originate from the work that the stock condition survey of the authority's properties indicates is required. Compared to many other authority's, Stroud's level of completed surveys at around 90% of the stock is particularly high and provides a strong basis on which to plan its capital programmes in the medium and long term.

***Due to the volume of information and complexity of some of the issues within this report, it would be helpful where members have questions on matters of detail if they could be referred to the report author or appropriate budget holder prior to the meeting.***

<b>PROPOSED LEVEL OF RENTS AND SERVICE CHARGES</b>			
<b>On a weekly basis over 48 weeks</b>			
	<b>Current 2013/14</b>	<b>Proposed 2014/15</b>	<b>Increase over current rents</b>
<b>Rents</b>			
Dwelling Rents - average	£84.83	£87.49	£2.66
Garage **	£12.23	£12.56	£0.33
** subject to VAT for non-Council tenants			
<b>Landlord Service Charges</b>			
TV Relay (communal aerials)			
- basic IRS	£0.34	£0.35	£0.01
- comprehensive IRS	£0.88	£0.90	£0.02
Cleaning Charges - typical (communal hallway to flats)	£2.46	£2.53	£0.07
Sheltered Housing (communal facilities, caretaking, cleaning)	£21.83	£22.42	£0.59
<b>Supporting People Charges</b>			
[To be replaced October 2014, as per paragraph 4 of main report]			
Existing sheltered housing tenants	£4.79	£4.79	£0.00
Newer sheltered housing tenants (from 7 April 2003)	£14.59	£14.59	£0.00

**Housing Revenue Account  
Revised Estimates 2013/14 and Original Estimates 2014/15 – Summary of Changes**

	<b>Revised Estimate 2013/14 (£)</b>	<b>Original Estimate 2014/15 (£)</b>
<b>Housing Revenue Account budget changes</b>		
Original Budget	858,500	1,589,800
Adjustments as per analysis below	731,300	(1,579,800)
<b>Revised/Original Estimates</b>	<b>1,589,800</b>	<b>10,000</b>
[a] Policy changes	(10,900)	(478,000)
[b] Adjustments to Base	548,900	(224,100)
[c] Budget and Efficiency Savings	0	0
[d] Self Financing effects	193,300	(877,700)
<b>Subtotal of budget changes</b>	<b>731,300</b>	<b>(1,579,800)</b>

	<b>Revised Estimate 2013/14 (£)</b>	<b>Original Estimate 2014/15 (£)</b>
<b>Further Analysis of budget changes</b>		
<b>[a] Policy Changes</b>		
Rent Increase	(10,900)	(694,800)
Garage Rent decrease		(7,500)
Service Charges		224,300
<b>Total Policy Changes</b>	<b>(10,900)</b>	<b>(478,000)</b>
<b>[b] Adjustments to Base</b>		
Repairs & Maintenance	255,000	(230,100)
General Management	290,000	71,100
Special Services	89,100	(4,000)
Contingency	0	0
Contributions towards expenditure	0	38,900
Renewables Management	0	(100,000)
Depreciation	(44,900)	0
Investment Income	105,000	0
FRS17 Pension Cost Adjustment	(106,800)	0
Contributions towards Expenditure	(38,500)	0
<b>Total Adjustments to Base</b>	<b>548,900</b>	<b>(224,100)</b>
<b>[c] Budget and Efficiency Savings</b>		
General Management costs	0	0
<b>Total Savings</b>	<b>0</b>	<b>0</b>

APPENDIX B

Further Analysis of budget changes	Revised Estimate 2013/14 (£)	Original Estimate 2014/15 (£)
<b><u>[d] Self Financing effects</u></b>		
Interest	24,000	273,200
Grant income	(880,000)	880,000
Decent Homes	0	(6,000,000)
Borrowing of HRA headroom	(690,000)	(2,310,000)
Revenue Contribution to Capital Outlay (RCCO)	4,292,300	4,276,100
Capital Receipts	(2,553,000)	2,003,000
<b>Total Self financing</b>	<b>193,300</b>	<b>(877,700)</b>

## Housing Revenue Account

## Revised Estimates 2013/14 and Original Estimates 2014/15 – Subjective Analysis

Subjective Heading	2013/14 Original Estimate (£)	2013/14 Revised Estimate (£)	2014/15 Original Estimate (£)
<b>Expenditure</b>			
Direct Employee Costs	3,377,500	3,450,400	3,635,200
Other Employee Costs	153,500	113,100	160,800
Premises Related Costs	10,872,400	15,605,500	16,384,400
Transport Related Costs	128,500	146,300	135,800
Supplies and Services	1,413,900	1,171,800	4,337,300
Third Party Payments	92,200	167,000	98,900
Transfer Payments	600	600	600
Corporate Support Service Charges	1,201,000	1,426,100	1,442,100
Service Management Support Charges	119,200	98,500	97,400
Depn & Impairment	8,677,900	8,657,000	8,930,200
<b>Total Expenditure</b>	<b>26,036,700</b>	<b>30,836,300</b>	<b>35,222,700</b>
<b>Income</b>			
Government Grants	0	0	(6,000,000)
Other Grants and Reimbursements	(216,800)	(1,136,200)	(317,400)
Customer and Client Receipts	(22,431,400)	(24,995,300)	(23,470,300)
Interest	(130,000)	(25,000)	(25,000)
Headroom borrowing	(2,400,000)	(3,090,000)	(5,400,000)
<b>Total Income</b>	<b>(25,178,200)</b>	<b>(29,246,500)</b>	<b>(35,212,700)</b>
<b>Net Cost of HRA Services</b>	<b>858,500</b>	<b>1,589,800</b>	<b>10,000</b>

**Housing Revenue Account**  
**Revised Estimates 2013/14 and Original Estimates 2014/15 – Service Expenditure**

<b>Housing Revenue Account</b>	<b>2013/14 Original Estimate (£)</b>	<b>2013/14 Revised Estimate (£)</b>	<b>2014/15 Original Estimate (£)</b>
<b>Expenditure</b>			
Repairs & Maintenance	3,161,100	3,416,100	3,186,000
General Management	4,969,700	5,259,700	5,330,800
Special Services	2,010,100	2,099,200	2,095,200
Bad Debt Provision	135,000	135,000	135,000
Contingency	0	0	0
Self Financing	3,284,000	3,308,000	3,581,200
Depn & Impairment	5,352,900	5,308,000	5,308,000
<b>Gross Expenditure</b>	<b>18,912,800</b>	<b>19,526,000</b>	<b>19,636,200</b>
<b>Income</b>			
Dwelling Rents	(20,530,300)	(20,530,300)	(21,225,100)
Non Dwelling Rents	(345,300)	(356,200)	(363,700)
Other Charges for Services and Facilities	(1,355,800)	(1,355,800)	(1,131,500)
Decent Homes funding	0	0	(6,000,000)
Transfers from General Fund	(170,000)	(170,000)	(170,000)
Contributions towards Expenditure	(27,800)	(66,300)	(27,400)
Grant income	0	(880,000)	0
Renewables Management	0	0	(100,000)
Borrowing of HRA Headroom	(2,400,000)	(3,090,000)	(5,400,000)
<b>Gross Income</b>	<b>(24,829,200)</b>	<b>(26,448,600)</b>	<b>(34,417,700)</b>
<b>Net Cost of HRA Services</b>	<b>(5,916,400)</b>	<b>(6,922,600)</b>	<b>(14,781,500)</b>
Interest Received	(130,000)	(25,000)	(25,000)
FRS17 Pension Cost Adjustment	(113,700)	(220,500)	(220,500)
Contribution to Capital Expenditure	7,218,600	11,510,900	15,787,000
Capital receipts	(200,000)	(2,753,000)	(750,000)
<b>Contribution (to)/from balances</b>	<b>858,500</b>	<b>1,589,800</b>	<b>10,000</b>

**Housing Revenue Account  
Revised Estimates 2013/14 and Original Estimates 2014/15 – Balances**

<b>Housing Revenue Account Balances</b>	<b>2013/14 Original Estimate (£)</b>	<b>2013/14 Revised Estimate (£)</b>	<b>2014/15 Original Estimate (£)</b>
HRA Balance b/f	(3,181,056)	(3,181,000)	(1,591,200)
Added to/(Drawn from) Balances	858,500	1,589,800	10,000
<b>HRA Balance c/f</b>	<b>(2,322,556)</b>	<b>(1,591,200)</b>	<b>(1,581,200)</b>



**Housing Revenue Account  
Medium Term Financial Plan (MTFP) 2014/15 to 2017/18**

	2013/14 £'000	2014/15 £'000	2015/16 £'000	2016/17 £'000	2017/18 £'000
<b>Expenditure</b>					
Repairs & Maintenance - responsive	1,363	1,330	1,300	1,300	1,300
Repairs & Maintenance - general voids	994	844	844	844	844
Repairs & Maintenance - cyclical	1,060	1,012	956	1,037	1,037
Supervision & Management	5,260	4,997	5,111	5,462	5,891
Special Services	2,099	2,095	2,116	2,180	2,245
Self Financing Debt management	3,308	3,581	3,575	3,575	3,575
Provision for Bad Debts	135	135	139	143	148
Depreciation & Impairment	5,308	5,304	5,304	5,304	5,304
Corporate, democratic & unallocated costs		333	495	498	500
<b>Gross Expenditure</b>	<b>19,526</b>	<b>19,632</b>	<b>19,840</b>	<b>20,342</b>	<b>20,843</b>
<b>Income</b>					
Dwelling Rent Income	(20,530)	(21,225)	(21,910)	(23,019)	(23,825)
Non-dwelling rents	(356)	(364)	(375)	(386)	(397)
Charges for Services & facilities etc	(1,356)	(1,132)	(908)	(935)	(963)
Contributions towards expenditure	(66)	(27)	(28)	(29)	(30)
Decent Homes funding		(6,000)			
Transfers from General Fund	(170)	(170)	(175)	(180)	(186)
Renewables management		(100)	(100)	(100)	(100)
Grant income	(880)				
Borrowing of HRA Headroom	(3,090)	(5,400)	(2,210)		
<b>Total Income including interest received</b>	<b>(26,449)</b>	<b>(34,418)</b>	<b>(25,706)</b>	<b>(24,650)</b>	<b>(25,501)</b>
<b>(Surplus)/Deficit on HRA Services</b>	<b>(6,923)</b>	<b>(14,786)</b>	<b>(5,866)</b>	<b>(4,308)</b>	<b>(4,658)</b>
<b>Other Adjustments to Balances</b>					
Interest	(25)	(25)	(25)	(25)	(25)
FRS17 retirement benefit adjustments	(221)	(221)	(227)	(234)	(241)
Capital expenditure funded by the HRA	11,511	15,791	7,522	4,592	4,135
Capital receipts	(2,753)	(750)	(500)	(400)	(300)
<b>(Increase)/Decrease in HRA balances</b>	<b>1,590</b>	<b>10</b>	<b>904</b>	<b>(375)</b>	<b>(1,089)</b>
<b>Balances</b>					
(Increase)/Decrease in HRA balances	1,590	10	904	(375)	(1,089)
Revenue balance b/f	(3,181)	(1,591)	(1,582)	(677)	(1,052)
<b>Revenue Balances c/f</b>	<b>(1,591)</b>	<b>(1,582)</b>	<b>(677)</b>	<b>(1,052)</b>	<b>(2,141)</b>

**Housing Revenue Account  
Capital Programme 2013/14 to 2017/18**

<b>HRA Capital Programme</b>	<b>2013/14 £'000</b>	<b>2014/15 £'000</b>	<b>2015/16 £'000</b>	<b>2016/17 £'000</b>	<b>2017/18 £'000</b>	<b>Total £'000</b>
New Build / Purchase of properties	2,253	4,993	3,270	2,512	2,255	15,283
Leonard Stanley / Top of Town	624	3,435	89			4,148
Minchinhampton	80					80
Asbestos / Radon	249	100	28	28	28	433
Central Heating and Fuel Switch	670	1,910	670	670	670	4,590
Damp works / Insulation	90	90	90	90	90	450
Disabled adaptations	240	220	220	220	220	1,120
Efficiency savings		(100)	(100)	(100)	(100)	(400)
Gas in-house provider		300	(121)	(121)	(121)	(63)
Doors & Windows	375	575	375	275	275	1,875
Electrical works	100	100	100	100	100	500
Estate works	500	500	500	500	500	2,500
Renewable heating	6,280	3,717	3,700	1,017	1,017	15,731
Kitchen & Bathroom	2,450	2,100	2,000	2,600	2,500	11,650
Major Voids	2,100	1,400	1,100	1,100	1,000	6,700
Non Traditional Properties		500	250	250	250	1,250
Professional Fees	15	15	15	15	15	75
Roofing	550	1,000	500	500	500	3,050
Small sites income			(100)			(100)
Welfare Aid - Lifeline	3					3
Sheltered Scheme improvements	240	240	240	240	240	1,200
<b>Total</b>	<b>16,819</b>	<b>21,095</b>	<b>12,826</b>	<b>9,896</b>	<b>9,439</b>	<b>70,075</b>

**Actual Rent**

The Governments original intention was to converge Actual rent with the 'Target' or 'Formula' rent by 2015/16. This has now been brought forward one year to finish in 2014/15. As a result of the decision not to follow convergence in setting the 2013/14 rent and convergence ending a year earlier, even if an increase to try to achieve convergence is used one third of SDC properties cannot reach convergence rent in 2014/15.

Following the Rent convergence guidelines will give an average rent (over 48 weeks) of £89.49 for 2014/15 (a 5.51% increase). However, the recommended increase is 3.2% (CPI + 0.5%), resulting in an average weekly rent of £87.49.

**Target / Formula Rent**

Formula Rent is based on National and Local data in respect of average earnings, property values (as at January 1999), national average rents and a weighting for the number of bedrooms within the property. Formula Rent is based on the movement in the Retail Price Index as at September each year + 0.5% to allow for growth. The RPI for September 2013 was 3.2%

The average formula rent for 2014/15 is **£89.59** (over 48 weeks).

There are nationally applicable caps on the maximum rents that can be charged as a Formula Rent, dependent on the number of bedrooms, currently no property within Stroud District Council area has a Formula Rent that would exceed the cap.

Property Type	Cap on Formula Rent (over 48 Weeks)	SDC average actual rents (over 48 Weeks)	Limit Rents (over 48 Weeks)
<b>Bedsits</b>	<b>£132.92</b>	<b>£69.49</b>	<b>£90.03</b>
<b>1 bed</b>	<b>£132.92</b>	<b>£78.58</b>	<b>£90.03</b>
<b>2 beds</b>	<b>£140.73</b>	<b>£89.92</b>	<b>£90.03</b>
<b>3 beds</b>	<b>£148.56</b>	<b>£98.60</b>	<b>£90.03</b>
<b>4 beds</b>	<b>£156.37</b>	<b>£107.94</b>	<b>£90.03</b>
<b>5 beds</b>	<b>£164.18</b>	<b>£108.99</b>	<b>£90.03</b>
<b>6+ beds</b>	<b>£172.01</b>	<b>£135.50</b>	<b>£90.03</b>

**Limit Rent**

This is the maximum rent which the Department of Work and Pensions is willing to pay in terms of Housing Benefit for a dwelling. Tenants who qualify for Housing Benefit currently receive a rebate based on the Actual Rent regardless of whether it is above Limit Rent or not.

If the rent rebates paid exceed on average the Limit Rent then the excess is not eligible for Rent Rebate Subsidy but is charged to the Housing Revenue Account.

**The Limit Rent for 2014/15 is at £90.03. As the proposed average rent is £87.49 this is below the Limit rent and no rent is lost from the Housing Benefit claim**

<b>Report Title</b>	<b>GENERAL FUND REVISED ESTIMATES 2013/14 AND ORIGINAL ESTIMATES 2014/15</b>
<b>Purpose of Report</b>	To present to Council the revised estimates for 2013/14 and original estimates for 2014/15
<b>Decision(s)</b>	<p><b>Council RESOLVES</b></p> <p>a) the estimates set out in Appendix B of this report be approved;</p> <p>b) Growth and investment, as set out in Appendix C is included in the council's budget plans for 2014/15;</p> <p>c) Charges for Environmental Health services, as recommended by Environment Committee and set out in Appendix D of the Environment Committee Estimates report from 05 December 2013, be approved</p>
<b>Consultation and Feedback</b>	Consultation has been undertaken with residents and businesses. Feedback on the outcome of the consultation was provided to Strategy and Resources committee at the meeting on 19 December 2013.
<b>Financial Implications &amp; Risk Assessment</b>	<p>The estimates have been incorporated into the Council's Medium Term Financial Plan which is being presented to Strategy &amp; Resources Committee in January 2014.</p> <p>David Stanley, Accountancy Manager Tel: 01453 754100 Email: <a href="mailto:david.stanley@stroud.gov.uk">david.stanley@stroud.gov.uk</a></p>
<b>Legal Implications</b>	<p>There are no legal implications arising directly from this report.</p> <p>Legal Services Manager &amp; Monitoring Officer Tel: 01453 754369 Email: <a href="mailto:karen.trickey@stroud.gov.uk">karen.trickey@stroud.gov.uk</a></p>
<b>Report Author</b>	<p>David Stanley, Accountancy Manager Tel: 01453 754100 Email: <a href="mailto:david.stanley@stroud.gov.uk">david.stanley@stroud.gov.uk</a></p>

<b>Chair of Committee</b>	Councillor Geoff Wheeler, Chair of Strategy and Resources Committee Tel: 01453 545583 Email: <a href="mailto:cllr.geoff.wheeler@stroud.gov.uk">cllr.geoff.wheeler@stroud.gov.uk</a>
<b>Options</b>	Council will consider the overall budget position for 2014/15 on 23 January 2014.
<b>Performance Management Follow Up</b>	Budget monitoring reports are presented to Committees in September, November and February each year. Members will be informed of the outturn position for 2013/14 at the Committee meetings in June/July 2014.
<b>Background Papers and Appendices</b>	<a href="#">2013/14 Medium Term Financial Plan, Council 21 February 2013 (Appendix D)</a>  <a href="#">Community Services Revised Estimates 2013/14 and Original Estimate 2014/15</a>  <a href="#">Environment Committee Revised Estimates 2013/14 and Original Estimates 2014/15</a>  <a href="#">Section A: Strategy and Resources Committee Revised Estimates 2013/14 and Original Estimates 2014/15</a>

## Background

1. The Medium Term Financial Plan (MTFP) sets out a projection of General Fund Expenditure over the 5 year period 2013/14 to 2017/18. This report sets out a detailed analysis of the changes to the General Fund revenue budget for 2013/14 (Revised Estimates) and 2014/15 (Original Estimates).
2. **Members are encouraged to read the background papers to this report, in particular the budget reports presented to Community Services committee, Environment Committee and Strategy and Resources. This report does not reproduce the detailed analysis from these committee budget papers. Members should also review Appendix D from the Environment Committee report (and the amended recommendation) in order to approve the revised charges for Environmental Health services.**
3. **Due to the volume of information contained in the report, it would be helpful where members have questions on matters of detail if they could be referred to the report author or the appropriate service manager before the meeting**

## General Fund Revenue Budget

4. The net General Fund Revenue budget for 2013/14, approved by Council in February 2013, was £15,323,300. This has subsequently been used as the base estimate for both 2013/14 revised and 2014/15 original estimates. The revised estimates for 2013/14 and 2014/15 incorporate changes arising from budget pressures and efficiency savings. These estimates have generally only changed from the original budget approved in February 2013 as a result of items reported to the committee in budget monitoring reports.
5. The revised estimate for 2013/14 is £15,034,400, a decrease of £288,900. This is predominantly due to the impact of budget carry forwards from 2012/13 of £114,100, budget pressures £197,100, budget and efficiency savings of (£317,300), and accounting adjustments around pension costs and capital charges
6. The original estimate for 2014/15 is £14,152,900, a decrease of £1,170,400 on the base budget. This is largely due to the removal of one-off funding from 2013/14 of (£305,000), previous policy decisions of £265,800, budget pressures £274,600, budget and efficiency savings of (£196,300), and accounting adjustments around pension costs and capital charges.
7. Table 1 provides a summary of the changes to the 2013/14 and 2014/15 estimates. A more detailed breakdown of the previous policy decisions, budget pressures and the budget & efficiency savings are included in Appendix A.
8. A summary of the General Fund revenue budget is shown in Appendix B in the same format as the budget monitoring reports, with Appendix B(i) and B(ii) presenting the budget in a similar format with a more detailed view of the changes.

**Table 1 – Summary of changes from the 2013/14 Original Budget**

<b>General Fund</b>	<b>2013/14 Original Estimate (£)</b>	<b>2013/14 Revised Estimate (£)</b>	<b>2014/15 Original Estimate (£)</b>
[a] Original Budget	16,074,800	16,074,800	16,074,800
[b1] 2012/13 Carry forwards		114,100	0
[b2] Technical Adjustments		(161,000)	6,900
[c] Reversal of Prior-year Budget Proposals		0	(305,000)
[e] Pay Inflation 2013/14 and 2014/15		103,300	205,400
[f] Price Inflation		(46,800)	63,900
[g] Income Inflation		0	(15,500)
<b>Base Budget</b>	<b>16,074,800</b>	<b>16,084,400</b>	<b>16,030,500</b>
[h1] Previous Policy Decisions		0	265,800
[i] Budget Pressures		197,100	274,600
[k] Efficiency Savings		(317,300)	(196,300)
[o] IAS19/FRS17 Pension Adjustment		321,100	321,100
[p] Capital Charges		74,100	74,100
[q] Recharge Adjustment		(91,800)	(97,900)
[r] Insurance Adjustment		6,500	20,800
<b>Net Service Revenue Expenditure Budget</b>	<b>16,074,800</b>	<b>16,274,100</b>	<b>16,692,700</b>
Less: Support Service Charges	(1,115,700)	(1,230,200)	(1,242,100)
<b>Net Service Revenue Expenditure Budget</b>	<b>14,959,100</b>	<b>15,043,900</b>	<b>15,450,600</b>
<b>Corporate Income &amp; Expenditure Items</b>	<b>2013/14 Original Estimate (£)</b>	<b>2013/14 Revised Estimate (£)</b>	<b>2014/15 Original Estimate (£)</b>
[a] Original Budget	364,200	364,200	364,200
Reversal of Capital Charges		(74,100)	(74,100)
Reversal of IAS19 Pension Adjustment		(321,100)	(321,100)
Changes to Reserves		300,000	(1,003,000)
Changes to Pension Reserves		0	
Changes to Other Corporate Income & Expenditure		(272,000)	(263,700)
<b>NET Corporate Income &amp; Expenditure Budget</b>	<b>364,200</b>	<b>(3,000)</b>	<b>(1,297,700)</b>
<b>NET GENERAL FUND Budget</b>	<b>15,323,300</b>	<b>15,040,900</b>	<b>14,152,900</b>

## **9. Technical and Prior-year adjustments**

The 2013/14 revised estimate includes budgets carried forward from 2012/13, as approved by Strategy and Resources on 27 June 2013. In addition, there has been a change in the way certain IT costs are charged out to services, with the cost of Microsoft Enterprise licenses now included in the IT support service charge rather than coded directly to each service.

These IT cost changes are also reflected in the 2014/15 original estimate, with the one-off funding from the 2013/14 budget proposals of the administration (£305,000) being removed from the base budget.

## **10. Inflation**

### **a) Pay Inflation**

Salary budgets within services have been increased by £103,300 following the 1% pay award for 2013/14. For 2014/15 salary budgets have been increased by a further 1% in line with the anticipated pay award for 2014/15; increasing the budget within services by £205,400. In both cases, a provision for pay inflation had been held as a 'below-the-line' budget.

### **b) Price inflation**

The 2013/14 revised estimate includes a net decrease of (£46,800) to the amount of price inflation required in the current year's budget. For 2014/15, we have allowed for price inflation on contracts and software licenses in line with the budget strategy, increasing the budget by £63,900.

### **c) Income inflation**

Income from Fees and Charges has continued to be under pressure during 2013/14. The Budget Strategy report recommended that fees and charges should be increased by 2% unless to do so had a detrimental impact on the service. With these two issues in mind, a number of income targets have been revised slightly and the remaining income budgets have only been increased where it is considered achievable.

## **11. Previous Policy Decisions (2014/15 onwards)**

Appendix A provides a detailed overview of the budget adjustments required to the 2014/15 budget following Council's approval of the 2013/14 MTFP in February 2013.

## **12. Budget Pressures**

Appendix A provides a detailed overview of the budget pressures for 2013/14 and 2014/15, which have been incorporated into the General Fund budget. These budget pressures are generally concerned around the loss of Housing Benefit/Local Council Tax Support Administration Grant, the effect of additional properties in the district on refuse collection costs, and the pressures around Legal Services.

## **13. Budget and Efficiency Savings**

The council has been working on identifying savings for the Medium Term Financial Plan (MTFP) since June 2013 and these have been reviewed by Heads of Service, Strategic Heads and Committee chairs and vice-chairs.

Appendix A provides a detailed overview of the savings identified for 2013/14 and 2014/15, which have been incorporated into the General Fund budget. There major savings areas are:

- Workforce Planning savings across a number of the council's budgets (e.g. Housing Benefit/Local Council Tax Support Administration Team, Regeneration, Development Control)
- Additional Income – Car Parking Enforcement, Rental income from Ebley Mill letting



- Savings arising from members allowances
- Saving on the council's external Audit Fee, reduction in the contract cost for Grounds Maintenance at Stratford Park
- A deferral of savings has also been incorporated into the 2014/15 budget for the new post of Business Development Manager at a cost of £60,000. This is a fixed term appointment for which the purpose will be to help the council identify, evaluate and deliver projects that will reduce costs or generate income.

#### **14. Pension Accounting adjustment/Capital Charges/Insurance charges**

Accounting regulations require that depreciation is charged to the cost of services. This depreciation charge has increased by £74,100 in both 2013/14 and 2014/15. However, regulations also require that the cost of depreciation cannot be passed on to the taxpayer. The total depreciation charge is therefore reversed 'below the line' as a technical adjustment, and so is not an actual cost to the Council.

The way in which the council budgets and accounts for contributions to the Local Government Pension Scheme (LGPS) was amended from 2013/14. Employer's pension contributions in respect of current members of the Local Government Pension Scheme (LGPS) will remain at 13.7% of salary costs. The lump sum element in respect of past service contributions for 2014/15 will be reported to Strategy and Resources committee as part of the overall General Fund budget.

In accordance with accounting regulations, additional budget of £321,100 has been included in Service budgets (Pension Accounting Adjustment) in both 2013/14 and 2014/15, but this is reversed out 'below the line'.

Insurance charges to services have been amended as a result of the insurance tender price increasing from 1 October 2013. Additional budget of £6,500 has been included in the 2013/14 revised estimate and £20,800 for the 2014/15 original estimate.

#### **15. Support Service Recharges**

A review of support service charges is undertaken each year as part of the budget setting process. In accordance with CIPFA's guidance on the recharging of overheads in the Service Reporting Code of Practice (SeRCOP), we have reviewed the overall of recharge to services across the council in terms of correct recipients, transparency, materiality, etc.

The overall effect of the review this year has been an increase in the charge to the Housing Revenue Account (HRA). The overall increase of £114,500 in 2013/14 and £126,500 in 2014/15 is appropriate given the increased activity within Tenant Services following self-financing. There has also been an overall increase in the HRA's contribution to Corporate and Democratic Core (CDC) costs of £91,800 in 2013/14 and £97,900 in 2014/15. CDC costs are defined as those relating to democratic representation and management activities, and corporate management costs of the authority.

## **16. Growth and Investment**

Appendix C of this report sets out the Growth and Investment items that Strategy and Resources committee is recommending to Council. This includes the items that were considered by Community Services, Environment and Strategy and Resources committees. There are 6 growth and investment items:

### **Fitness extension at Dursley Swimming Pool (Community Services)**

An investment of £1,400,000 at Dursley Pool to enhance the current facilities at Dursley Swimming Pool, by providing a fitness gym, dance studio and additional changing/toilet facilities. This proposal has been peer reviewed by the council's Asset Management Group and received positive feedback.

### **Measures to cope with the recession impact on the community (Community Services)**

Extension of the £50,000 funding from 2013/14 for one further year and would enable further support to vulnerable groups within the community.

### **Carbon Management Programme – Combined Heat & Power at Stratford Park Leisure Centre and Dursley Pool (Environment)**

Installation of Combined Heat & Power (CHP) engines at both Stratford Park Leisure Centre (SPLC) and Dursley Pool. A detailed feasibility survey will need to be undertaken on the 2 sites to ensure their financial and operational viability (particularly as CHP are dependent on suitable gas pressure). CHP would provide a significant proportion of pool heating thereby reducing other energy usage. This proposal has been peer reviewed by the council's Asset Management Group.

### **Carbon Management Programme – Various Projects (Environment)**

This proposal includes a number of smaller projects at the council's buildings to reduce energy consumption through improved lighting, cavity wall installation and de-stratification fans. This proposal has been peer reviewed by the council's Asset Management Group.

### **Opportunity Land Purchase Reserve (Strategy and Resources)**

This reserve will enable the Council's Head of Asset Management to acquire land under delegated powers that meet with the council's corporate priorities for delivering housing and the Jobs and Growth agenda. The proposal has been peer reviewed by the council's Asset Management Group.

### **New Block- Ebley Mill Lift (Strategy and Resources)**

This proposal will improve access to the council chamber for members of the public and has been peer reviewed by the council's Asset Management Group.

## GENERAL FUND: Previous Policy Decisions, Budget Pressures and Budget &amp; Efficiency Savings

Committee	Budget	2013/14 (£)	2014/15 (£)	Reason
<b>Previous Policy Decisions</b>				
Environment	Economic Development		60,000	Increase in 2013/14 budget proposal - Support for existing business to create jobs
Environment	Waste and Recycling		50,000	£50,000 to provide specialist legal and procurement advice for the Waste Management contract
Environment	Waste and Recycling		(20,000)	Reversal of 2013/14 additional staffing
Strategy & Resources	Past Service Pension Costs		215,800	Additional Past Service Pension cost 2014/15
Strategy & Resources	Legal Services		(20,000)	Reversal of one-year funding for Legal Casework filing system
Strategy & Resources	Democratic Services		(20,000)	Reversal of one-year funding for Committee Management system
	<b>Subtotal</b>	<b>0</b>	<b>265,800</b>	
<b>Budget Pressures</b>				
Community Services	Housing Benefit Administration & Local Council Tax Support Administration	0	64,200	CLG and DWP have reduced the Housing Benefit and Local Council Tax Support Administration Grant for 2014/15 by a further 12.15%, increasing the cost to the council
All Committees	Business Rates (Various)	(600)	(9,600)	Minor changes to the business rates liability on corporate properties requires a rebalancing of the budget
Environment	Refuse Collection	n/a	12,000	Likely impact on service delivery costs of new properties year on year
Strategy & Resources	Legal Services	81,000	81,000	Legal Services - additional staffing costs arising from caseload increase (Reversal of prior year savings)
Strategy & Resources	Legal Services	60,000	60,000	Legal Services - additional staffing costs arising from caseload increase (HRA Funded)
Strategy & Resources	Human Resources	20,000	25,000	Human Resources - additional staffing costs (HRA Funded)
Strategy & Resources	Human Resources/Finance	14,400	2,400	Legislative change - Pension Auto enrolment
Strategy & Resources	Human Resources/Finance	22,300	22,300	Corporate Team Review
Strategy & Resources	Marketing		17,300	Canal Project - reinstatement of Marketing Officer post (previously and efficiency saving as salary costs were capitalised)
	<b>Subtotal</b>	<b>197,100</b>	<b>274,600</b>	

Committee	Budget	2013/14 (£)	2014/15 (£)	Reason
<b>Budget and Efficiency Savings</b>				
Community Services	Housing Benefit Administration & Local Council Tax Support Administration	(28,800)	(24,100)	Salary savings within Revenues and Benefits team due to a more flexible approach to back-office processing
Community Services	Car Parking Enforcement	(25,000)	(12,500)	Additional income from off-street car parking enforcement
Community Services	Housing (General Fund)	(21,400)	(12,800)	Salary savings within the Housing (General Fund) budget
Community Services	Public Spaces		(13,600)	Savings on the retendered Grounds Maintenance contract
Community Services	Discretionary Relief		(25,000)	Saving arising from the way in which the cost of Discretionary Relief is accounted for under the Business Rates Retention scheme
Environment	Carbon Management	(6,800)		In-year savings from Energy Officer post
Environment	Environmental Health (various)	(30,600)		In-year savings from Environmental Health, as reported to Environment Committee in the budget monitoring reports
Environment	Buidling Control	(46,200)		Balance of in-year staffing underspend after offsetting income shortfall, as reported to Environment Committee in the budget monitoring reports
Environment	Regeneration Staffing	(34,300)	(34,300)	Workforce Planning savings - balance of the Regeneration Officer post
Environment	Pest Control	0	(28,000)	Environment Health Fees - Proposed income due to introduction of fees for Rat Treatment
Environment	Dog Warden	0	(1,900)	Environment Health Fees - Stray Dogs charges
Environment	Pest Control	0	(2,100)	Environment Health Fees - Introduction of a concessionary rate of £30 for those in receipt of income related benefits for mice, wasps, fleas, bed bugs and all other pests of public health significance.
Environment	Development Control Staffing	(20,000)	(20,000)	Balance of additional staffing budget that is not required following increase in planning fees in 2013/14
Strategy & Resources	Asset Management	(44,200)		In year Workforce Planning - Asset Management Team

Committee	Budget	2013/14 (£)	2014/15 (£)	Reason
<b>Budget and Efficiency Savings</b>				
Strategy & Resources	Member allowances	(40,000)	(40,000)	Net reduction in Member's Allowances following adoption of Committee structure
Strategy & Resources	Ebley Mill		(22,000)	Rental Income at Ebley Mill (Lovells)
Strategy & Resources	Audit Fee	(20,000)	(20,000)	Budget saving on Audit fee - Audit Fee letters for 2012/13 and 2013/14
Strategy & Resources	Business Development Manager		60,000	New Business Development Manager post
	<b>Subtotal</b>	<b>(317,300)</b>	<b>(196,300)</b>	

<b>GENERAL FUND</b>	<b>2013/14</b>	<b>2013/14</b>	<b>2014/15</b>
<b>Community Services (1 of 2)</b>	<b>Original</b>	<b>Revised</b>	<b>Original</b>
	<b>Estimate (£)</b>	<b>Estimate (£)</b>	<b>Estimate (£)</b>
<b>Community Safety</b>			
Community Safety	184,100	185,800	189,500
Abandoned Vehicles	5,500	5,800	5,900
Careline Services	(36,900)	(34,700)	(37,400)
Neighbourhood Wardens	216,400	233,000	233,500
Car Parks Enforcement	69,000	48,000	61,300
Stroud and Dursley CCTV	40,500	40,500	40,500
<b>Subtotal</b>	<b>478,600</b>	<b>478,400</b>	<b>493,300</b>
Hear by Right / Youth Services	87,700	133,200	89,500
Strategic Head of Customer Services	115,700	120,600	121,800
<b>Grants to Voluntary Organisations</b>			
Grants to Voluntary Organisations	348,300	387,300	307,300
Rural & Community Investment Scheme	39,000	0	0
<b>Subtotal</b>	<b>387,300</b>	<b>387,300</b>	<b>307,300</b>
Customer Service Centre	360,100	375,500	378,900
<b>Housing (General Fund)</b>			
Gardening Assistance Scheme	15,000	15,000	15,000
Homelessness	108,700	121,600	127,700
Homelessness Prevention	161,900	166,500	162,700
Housing Strategy	80,600	83,800	84,500
Housing Act Advances	4,300	4,300	4,300
Private Housing	229,600	213,500	225,500
<b>Subtotal</b>	<b>600,100</b>	<b>604,700</b>	<b>619,700</b>
<b>Public Spaces</b>			
Public Space Service	282,000	307,200	294,700
Cemeteries	61,400	71,300	63,300
Amenity Areas	117,500	120,600	119,100
Commons and Woodlands	13,800	10,800	13,800
Stratford Park Grounds Maintenance	187,700	204,100	169,900
Stratford Court	10,000	3,300	12,800
Grassed Areas Contribution to HRA	170,000	170,000	170,000
Public Conveniences	370,500	349,700	372,100
<b>Subtotal</b>	<b>1,212,900</b>	<b>1,237,000</b>	<b>1,215,700</b>

<b>GENERAL FUND</b>	<b>2013/14</b>	<b>2013/14</b>	<b>2014/15</b>
<b>Community Services (2 of 2)</b>	<b>Original</b>	<b>Revised</b>	<b>Original</b>
	<b>Estimate (£)</b>	<b>Estimate (£)</b>	<b>Estimate (£)</b>
<b>Revenues and Benefits</b>			
Business Rate Collection	(98,100)	(96,100)	(95,300)
Discretionary NNDR Relief	53,000	53,000	28,000
Council Tax Collection	310,700	319,100	322,900
Council Tax Support	160,000	158,800	190,000
Rent Allowances and Rebates	(26,900)	(26,900)	(76,900)
Housing Benefit Administration	164,700	171,100	194,300
<b>Subtotal</b>	<b>563,400</b>	<b>579,000</b>	<b>563,000</b>
Head of Cultural Services	84,700	88,200	89,000
<b>Arts and Culture</b>			
Arts and Culture	15,000	10,500	15,200
Museum in the Park	391,200	401,700	405,300
Subscription Rooms	223,900	229,100	236,100
Tourism	145,300	142,100	148,500
<b>Subtotal</b>	<b>775,400</b>	<b>783,400</b>	<b>805,100</b>
<b>Sport and Health Development</b>			
Health and Wellbeing	33,600	41,300	34,900
Sport and Health Development	117,800	128,400	122,300
<b>Subtotal</b>	<b>151,400</b>	<b>169,700</b>	<b>157,200</b>
<b>Sports Centres</b>			
Dursley Pool and Sports Centre	216,700	242,100	230,800
Joint Use Sports Centres	67,100	68,200	68,300
Stratford Park Leisure Centre	557,000	574,300	584,900
<b>Subtotal</b>	<b>840,800</b>	<b>884,600</b>	<b>884,000</b>
<b>COMMUNITY SERVICES Total</b>	<b>5,658,100</b>	<b>5,841,600</b>	<b>5,724,500</b>

<b>GENERAL FUND</b>	<b>2013/14</b>	<b>2013/14</b>	<b>2014/15</b>
<b>Environment (1 of 2)</b>	<b>Original</b>	<b>Revised</b>	<b>Original</b>
	<b>Estimate (£)</b>	<b>Estimate (£)</b>	<b>Estimate (£)</b>
<b>Canal (Revenue)</b>			
Canal Restoration Project	100	0	0
Canal Partnership	7,400	7,600	7,600
<b>Subtotal</b>	<b>7,500</b>	<b>7,600</b>	<b>7,600</b>
<b>Carbon Management</b>			
Energy Efficiency	75,200	70,200	78,400
Environmental Strategy Co-ordination	6,400	6,400	6,400
Energy Efficiency Contract (SWEA)	100,000	62,100	0
Climate Change (Planning & Policy)	(27,000)	22,800	17,300
<b>Subtotal</b>	<b>154,600</b>	<b>161,500</b>	<b>102,100</b>
Conservation	56,600	58,000	58,500
<b>Environmental Management</b>			
Strategic Head of Development Services	118,800	123,800	124,900
Head of Planning	67,800	69,100	69,700
<b>Subtotal</b>	<b>186,600</b>	<b>192,900</b>	<b>194,600</b>
<b>Environmental Health</b>			
Head of Environmental Health	228,600	230,300	246,000
Contaminated Land	30,300	30,700	30,900
Dog Warden Service	83,600	84,200	83,400
Environmental Protection	178,400	176,900	196,000
Food Safety	150,500	154,300	155,500
Health and Safety	95,300	94,500	95,300
Land Drainage	54,900	59,300	56,600
Public Health	44,100	45,100	45,400
Pest Control	52,900	55,600	25,900
Port Health	3,100	2,500	3,500
Planning Liaison	13,600	14,200	14,300
<b>Subtotal</b>	<b>935,300</b>	<b>947,600</b>	<b>952,800</b>
<b>Licensing</b>			
Footpaths	(2,000)	(2,000)	(2,000)
Licensing	(73,100)	(70,200)	(69,700)
<b>Subtotal</b>	<b>(75,100)</b>	<b>(72,200)</b>	<b>(71,700)</b>



<b>GENERAL FUND</b>	<b>2013/14</b>	<b>2013/14</b>	<b>2014/15</b>
<b>Environment (2 of 2)</b>	<b>Original</b>	<b>Revised</b>	<b>Original</b>
	<b>Estimate (£)</b>	<b>Estimate (£)</b>	<b>Estimate (£)</b>
<b>Statutory Building Control</b>			
Planning and Building Control Admin	211,100	193,600	221,900
Building Control	(114,900)	(130,100)	(104,700)
Securing Dangerous Structures	17,300	17,900	18,000
Building Regulation Enforcement / Advice	105,200	109,600	110,600
Street Naming	(3,300)	(3,300)	(3,300)
<b>Subtotal</b>	<b>215,400</b>	<b>187,700</b>	<b>242,500</b>
<b>Strategic Planning of Local Plan</b>			
Planning Strategy	239,300	246,700	248,800
Preparation of Core Strategy	17,200	17,200	17,200
<b>Subtotal</b>	<b>256,500</b>	<b>263,900</b>	<b>266,000</b>
<b>Waste and Recycling</b>			
Refuse Collection	1,732,800	1,516,700	1,618,800
Multi-Bank Recycling Sites	382,000	543,800	574,400
Recycling and Environmental Initiatives	43,500	40,400	43,600
<b>Subtotal</b>	<b>2,158,300</b>	<b>2,100,900</b>	<b>2,236,800</b>
<b>Economic Development</b>			
Business Development	220,000	20,000	180,000
Economic Development	60,400	59,900	49,900
Market Town Projects	27,000	24,000	27,000
Regeneration	126,500	97,700	98,800
<b>Subtotal</b>	<b>433,900</b>	<b>201,600</b>	<b>355,700</b>
<b>Development Control</b>			
Development Control	(141,000)	(145,300)	(140,100)
Trees	41,400	43,100	43,400
Appeals	65,700	68,400	69,000
Planning Appeal Costs	0	0	0
Enforcement	105,600	109,700	110,800
<b>Subtotal</b>	<b>71,700</b>	<b>75,900</b>	<b>83,100</b>
Street Cleansing	604,100	605,300	612,300
<b>ENVIRONMENT Total</b>	<b>5,005,400</b>	<b>4,730,700</b>	<b>5,040,300</b>

<b>GENERAL FUND</b>	<b>2013/14</b>	<b>2013/14</b>	<b>2014/15</b>
<b>Strategy &amp; Resources (1 of 3)</b>	<b>Original</b>	<b>Revised</b>	<b>Original</b>
	<b>Estimate (£)</b>	<b>Estimate (£)</b>	<b>Estimate(£)</b>
<b>Asset Management - Assets</b>			
Brunel Mall	(52,600)	(49,300)	(50,300)
Dursley Bus Station	(4,200)	(4,200)	(4,500)
Bus Shelters	1,500	1,000	1,500
Industrial Units	(21,500)	(30,200)	(33,600)
Miscellaneous Properties and Land	9,400	18,100	10,600
Cornhill Market	41,000	41,000	40,500
Kingshill House	500	900	1,200
Old Town Hall	(17,400)	(11,700)	(19,600)
Shambles	(6,800)	8,200	(9,100)
Woodchester Mansion	10,500	11,500	13,500
<b>Subtotal</b>	<b>(39,600)</b>	<b>(14,700)</b>	<b>(49,800)</b>
<b>Asset Management - Car Parks</b>			
Car Parks - Outside Stroud	26,100	30,900	33,100
Car Parks - Stroud Town Centre	(358,200)	(355,300)	(358,200)
Multi Storey Car Park	(51,100)	(48,900)	(50,000)
<b>Subtotal</b>	<b>(383,200)</b>	<b>(373,300)</b>	<b>(375,100)</b>
<b>Asset Management - Divisional</b>			
Head of Asset Management	91,500	94,800	95,900
Asset Management Business Support	51,900	54,300	54,800
Asset Management	197,900	174,000	205,400
Building Maintenance	62,400	64,600	65,200
Facilities Management	128,400	132,000	133,700
<b>Subtotal</b>	<b>532,100</b>	<b>519,700</b>	<b>555,000</b>
<b>Resources and Finance - Democracy</b>			
Members Expenses	444,300	400,400	400,600
Civic Fund	11,200	11,200	11,200
Membership Subscriptions	13,000	13,000	13,000
Twinning Expenses	4,200	4,200	4,200
Electoral Registration	97,800	98,700	99,300
Elections	94,900	95,800	96,600
Youth Councils	3,600	3,400	3,400
<b>Subtotal</b>	<b>669,000</b>	<b>626,700</b>	<b>628,300</b>

<b>GENERAL FUND</b>	<b>2013/14</b>	<b>2013/14</b>	<b>2014/15</b>
<b>Strategy &amp; Resources (2 of 3)</b>	<b>Original</b>	<b>Revised</b>	<b>Original</b>
	<b>Estimate (£)</b>	<b>Estimate (£)</b>	<b>Estimate (£)</b>
<b>Resources and Finance - Direct Spend</b>			
Democratic Representation and Management	(172,200)	(211,200)	(215,800)
Council Publications	13,400	13,400	13,400
Emergency Management	127,900	134,800	135,400
Ebley Mill	562,200	575,200	552,700
Past Service Pension Costs/Central Budget	1,099,600	1,100,900	1,315,400
Corporate Management	(63,000)	(115,900)	(117,400)
Audit Fee	74,800	54,800	54,800
Bank Charges	19,600	19,600	19,600
Treasury Management and Consultancy	9,000	9,000	9,000
Pension Costs	48,800	48,800	48,800
Land & Property Custodian	(23,100)	(20,900)	(19,900)
<b>Subtotal</b>	<b>1,697,000</b>	<b>1,608,500</b>	<b>1,796,000</b>
<b>Resources and Finance - Divisional</b>			
Chief Executive	186,100	193,900	195,600
Head of Corporate Resources	71,600	89,500	90,400
Democratic Services	197,600	203,600	185,000
Human Resources	282,700	323,700	323,300
Policy and Review	146,600	145,100	152,400
Marketing	50,500	51,900	69,500
Head of Finance	97,300	109,300	110,200
Financial Services	725,800	747,300	747,200
Information & Communication Technology	786,700	902,900	910,700
Monitoring Officer	67,000	111,100	80,700
Legal Services	324,100	456,600	448,500
Business Development	0	0	60,000
<b>Subtotal</b>	<b>2,936,000</b>	<b>3,334,900</b>	<b>3,373,500</b>
<b>STRATEGY &amp; RESOURCES Total</b>	<b>5,411,300</b>	<b>5,701,800</b>	<b>5,927,900</b>
Add: COMMUNITY SERVICES Total	5,658,100	5,841,600	5,724,500
Add: ENVIRONMENT Total	5,005,400	4,730,700	5,040,300
<b>SUBTOTAL Service Revenue Expenditure</b>	<b>16,074,800</b>	<b>16,274,100</b>	<b>16,692,700</b>
Support Service Charges	(1,115,700)	(1,230,200)	(1,242,100)
<b>Net Service Revenue Expenditure</b>	<b>14,959,100</b>	<b>15,043,900</b>	<b>15,450,600</b>

<b>GENERAL FUND</b>	<b>2013/14</b>	<b>2013/14</b>	<b>2014/15</b>
<b>Strategy &amp; Resources (3 of 3)</b>	<b>Original</b>	<b>Revised</b>	<b>Original</b>
	<b>Estimate (£)</b>	<b>Estimate (£)</b>	<b>Estimate(£)</b>
<b>Corporate Income and Expenditure</b>			
Contingency	415,800	290,800	256,200
Levies	97,500	97,500	100,400
Interest & Similar Charges	130,000	25,000	25,000
Interest & Investment income	(275,000)	(290,000)	(250,000)
Feed-in-tariff income	0	(27,000)	(27,000)
Accounting Adjustments - Pension	(343,500)	(664,600)	(664,600)
Accounting Adjustments - Capital Charges	(993,600)	(1,067,700)	(1,067,700)
Contribution To/From Reserves	1,333,000	1,633,000	330,000
<b>Subtotal</b>	<b>364,200</b>	<b>(3,000)</b>	<b>(1,297,700)</b>
<b>TOTAL General Fund</b>	<b>15,323,300</b>	<b>15,040,900</b>	<b>14,152,900</b>

### Subjective Analysis of General Fund Service Revenue Expenditure

<b>Subjective Heading</b>	<b>2013/14</b>	<b>2013/14</b>	<b>2014/15</b>
	<b>Original</b>	<b>Revised</b>	<b>Original</b>
	<b>Estimate (£)</b>	<b>Estimate (£)</b>	<b>Estimate(£)</b>
<b>Expenditure</b>			
Direct Employee Costs	10,766,200	11,237,300	11,633,000
Other Employee Costs	240,000	241,400	263,700
Premises Related Costs	2,053,300	2,117,900	2,087,900
Transport Related Costs	248,700	248,800	253,500
Supplies and Services	4,024,300	3,914,040	3,766,200
Third Party Payments	3,814,600	3,748,260	3,778,700
Transfer Payments	25,325,700	25,325,700	25,300,700
Corporate Support Service Charges	4,010,500	4,480,400	4,457,900
Service Management Support Charges	1,657,400	1,814,500	1,854,200
Depreciation & Impairment Losses	993,600	1,067,700	1,067,700
<b>Gross Expenditure</b>	<b>53,134,300</b>	<b>54,196,000</b>	<b>54,463,500</b>
<b>Income</b>			
Government Grants	(25,672,800)	(25,626,000)	(25,561,800)
Other Grants and Reimbursements	(1,568,000)	(1,768,200)	(1,679,100)
Customer and Client Receipts	(4,150,000)	(4,232,000)	(4,217,000)
Interest	(800)	(800)	(800)
Internal Recharges	(6,783,600)	(7,525,100)	(7,554,200)
<b>Gross Income</b>	<b>(38,175,200)</b>	<b>(39,152,100)</b>	<b>(39,012,900)</b>
<b>Net Budget</b>	<b>14,959,100</b>	<b>15,043,900</b>	<b>15,450,600</b>

## GENERAL FUND: Growth and Investment

Programme/Project	Committee	2014/15 (£)	2015/16 (£)	2016/17 (£)	2017/18 (£)
Fitness extension at Dursley Swimming Pool	Community Services	1,400,000	(45,000)	(55,000)	(70,000)
Measures to cope with the recession impact on the community	Community Services	50,000			
	<b>Subtotal</b>	<b>1,450,000</b>	<b>(45,000)</b>	<b>(55,000)</b>	<b>(70,000)</b>
Carbon Management Programme - Combined Heat & Power at SPLC and Dursley Pool	Environment	300,000	(24,000)	(24,000)	(24,000)
Carbon Management Programme - Other Projects	Environment	42,000	(9,000)	(9,000)	(9,000)
	<b>Subtotal</b>	<b>342,000</b>	<b>(33,000)</b>	<b>(33,000)</b>	<b>(33,000)</b>
Opportunity Land Purchase reserve	Strategy and Resources	250,000			
New Block, Ebley Mill - Lift	Strategy and Resources	100,000			
	<b>Subtotal</b>	<b>350,000</b>	<b>0</b>	<b>0</b>	<b>0</b>
	<b>GRAND TOTAL</b>	<b>2,142,000</b>	<b>(78,000)</b>	<b>(88,000)</b>	<b>(103,000)</b>

General Fund Budget Changes - 2013/14 Original Estimate to 2013/14 Revised Estimate

Appendix B(i)

Comm2(T)	[a] Original Budget	[b] Technical Adjustment	[b1] 2012/13 Carry Forwards	[e] Pay Inflation 2013/14 and 2014/15	[f] Price Inflation	[i] Budget Pressures	[k] Efficiency Savings	[o] Pension Accounting Adjustment	[p] Capital Charges	[q] Recharge Adjustment	[r] Insurance Adjustment	2013/14 Revised Estimate
Community Safety Total	478,600	(3,600)		4,800			(25,000)	16,000	6,900		700	478,400
Youth Services Total	87,700	(100)	44,000	300				1,300				133,200
Community Services Management Total	115,700	(200)		1,100				3,900			100	120,600
Cultural Services - Management Total	84,700	(200)		800				2,900				88,200
Grants to Voluntary Organisations Total	387,300	0										387,300
Customer Services Total	360,100	(3,100)		3,000				10,800	4,600		100	375,500
Housing (General Fund) Total	600,100	(3,900)	14,500	3,800			(21,400)	11,500			100	604,700
Public Spaces Total	1,212,900	15,000		2,500	(2,300)	100		8,500	0		300	1,237,000
Revenues and Benefits - Divisional Total	563,400	(11,500)	7,700	10,400			(28,800)	38,000			(200)	579,000
Cultural Services - Arts and Culture Total	775,400	(14,700)		5,700	1,500	(1,000)		16,900	(2,000)		1,600	783,400
Cultural Services - Sports and Leisure Total	152,400	(300)	12,200	800				4,700			(100)	169,700
Cultural Services - Sports Centres Total	839,800	(1,100)		5,900		200		10,200	28,900		700	884,600
<b>COMMUNITY SERVICES Total</b>	<b>5,658,100</b>	<b>(23,700)</b>	<b>78,400</b>	<b>39,100</b>	<b>(800)</b>	<b>(700)</b>	<b>(75,200)</b>	<b>124,700</b>	<b>38,400</b>		<b>3,300</b>	<b>5,841,600</b>
Canal Total	7,500	(100)						100			100	7,600
Carbon Management Total	154,600	(24,000)	17,600	600			(6,800)	2,300	17,300		(100)	161,500
Conservation Total	56,600	(800)		500				1,700				58,000
Environment Management Total	186,600	(1,900)		1,700				6,500				192,900
Environmental Health Total	935,300	5,900	3,100	7,300	(400)		(30,600)	26,600			400	947,600
Licensing Total	(75,100)	(300)		800				2,400			0	(72,200)
Statutory Building Control Total	215,400	(5,700)		5,100			(46,200)	19,100				187,700
Strategic Planning of Local Plan Total	256,500	(1,400)	0	1,900				6,900				263,900
Waste and Recycling Total	2,158,300	(18,000)	0	100	(40,000)				500			2,100,900
Economic Development Total	433,900	(203,600)		1,100			(34,300)	4,500				201,600
Development Control Total	71,700	(4,900)		6,800			(20,000)	22,200			100	75,900
Street Cleansing Total	604,100	10,000			(9,200)						400	605,300
<b>ENVIRONMENT Total</b>	<b>5,005,400</b>	<b>(244,800)</b>	<b>20,700</b>	<b>25,900</b>	<b>(49,600)</b>		<b>(137,900)</b>	<b>92,300</b>	<b>17,800</b>		<b>900</b>	<b>4,730,700</b>
Asset Management - Assets Total	(39,600)	12,300	15,000		(100)					0	(2,300)	(14,700)
Asset Management - Car Parks Total	(383,200)	2,000			(100)	0			7,200		800	(373,300)
Asset Management - Divisional Total	532,100	9,200		4,800			(44,200)	18,000			(200)	519,700
Resources and Finance - Democracy Total	669,000	(6,000)		1,100		100	(40,000)	2,300			200	626,700
Resources and Finance - Direct Spend Total	1,697,000	(900)		11,400	3,800		(20,000)	7,300	0	(91,800)	1,700	1,608,500
Resources and Finance - Divisional Total	2,936,000	90,900		21,000		197,700		76,500	10,700		2,100	3,334,900
<b>STRATEGY AND RESOURCES Total</b>	<b>5,411,300</b>	<b>107,500</b>	<b>15,000</b>	<b>38,300</b>	<b>3,600</b>	<b>197,800</b>	<b>(104,200)</b>	<b>104,100</b>	<b>17,900</b>	<b>(91,800)</b>	<b>2,300</b>	<b>5,701,800</b>
<b>Net Service Revenue Expenditure Budget (before SSCs)</b>	<b>16,074,800</b>	<b>(161,000)</b>	<b>114,100</b>	<b>103,300</b>	<b>(46,800)</b>	<b>197,100</b>	<b>(317,300)</b>	<b>321,100</b>	<b>74,100</b>	<b>(91,800)</b>	<b>6,500</b>	<b>16,274,100</b>
Less: Support Service Charges	(1,115,700)											(1,230,200)
<b>Net Service Revenue Expenditure Budget</b>	<b>14,959,100</b>											<b>15,043,900</b>

Comm2(T)	[a] Original Budget	[b] Technical Adjustment	[c] Reversal of Prior-year Budget Proposals	[e] Pay Inflation 2013/14 and 2014/15	[f] Price Inflation	[g] Income Inflation	[h] Previous Policy Decision	[i] Budget Pressures	[k] Efficiency Savings	[o] Pension Accounting Adjustment	[p] Capital Charges	[q] Recharge Adjustment	[r] Insurance Adjustment	2014/15 Original Estimate
Community Safety Total	478,600	(3,600)		9,600		(3,200)			(12,500)	16,000	6,900		1,500	493,300
Youth Services Total	87,700	(100)		600						1,300				89,500
Community Services Management Total	115,700	(200)		2,200						3,900			200	121,800
Cultural Services - Management Total	84,700	(200)		1,600						2,900				89,000
Grants to Voluntary Organisations Total	387,300		(80,000)											307,300
Customer Services Total	360,100	(3,100)		6,100	200					10,800	4,600		200	378,900
Housing (General Fund) Total	600,100	13,800		6,800					(12,800)	11,500			300	619,700
Public Spaces Total	1,212,900	(800)		4,600	3,200		0	100	(13,600)	8,500	0		800	1,215,700
Revenues and Benefits - Divisional Total	563,400	(26,500)	(50,000)	21,000	2,400			64,200	(49,100)	38,000			(400)	563,000
Cultural Services - Arts and Culture Total	775,400	(1,300)		11,000	2,200	(800)		(1,000)		16,900	(2,000)		4,700	805,100
Cultural Services - Sports and Leisure Total	151,400	(300)		1,600						4,700			(200)	157,200
Cultural Services - Sports Centres Total	840,800	(1,100)		11,700	100	(10,700)		200		10,200	28,900		3,900	884,000
<b>COMMUNITY SERVICES Total</b>	<b>5,658,100</b>	<b>(23,400)</b>	<b>(130,000)</b>	<b>76,800</b>	<b>8,100</b>	<b>(14,700)</b>	<b>0</b>	<b>63,500</b>	<b>(88,000)</b>	<b>124,700</b>	<b>38,400</b>	<b>0</b>	<b>11,000</b>	<b>5,724,500</b>
Canal Total	7,500	(100)								100			100	7,600
Carbon Management Total	154,600	(23,200)	(50,000)	1,200						2,300	17,300		(100)	102,100
Conservation Total	56,600	(800)		1,000						1,700				58,500
Environment Management Total	186,600	(1,900)		3,400						6,500				194,600
Environmental Health Total	935,300	7,900		14,700	800	(1,400)			(32,000)	26,600			900	952,800
Licensing Total	(75,100)	(300)		1,600	100	(400)				2,400			0	(71,700)
Statutory Building Control Total	215,400	(2,800)		10,300	600					19,100			(100)	242,500
Strategic Planning of Local Plan Total	256,500	(1,400)		3,800	100					6,900			100	266,000
Waste and Recycling Total	2,158,300	0		400	35,600		30,000	12,000			500			2,236,800
Economic Development Total	433,900	(600)	(110,000)	2,200			60,000		(34,300)	4,500				355,700
Development Control Total	71,700	(4,900)		13,600	100				(20,000)	22,200			400	83,100
Street Cleansing Total	604,100	0			8,200									612,300
<b>ENVIRONMENT Total</b>	<b>5,005,400</b>	<b>(28,100)</b>	<b>(160,000)</b>	<b>52,200</b>	<b>45,500</b>	<b>(1,800)</b>	<b>90,000</b>	<b>12,000</b>	<b>(86,300)</b>	<b>92,300</b>	<b>17,800</b>	<b>0</b>	<b>1,300</b>	<b>5,040,300</b>
Asset Management - Assets Total	(39,600)	0			200			(5,300)					(5,100)	(49,800)
Asset Management - Car Parks Total	(383,200)	(100)			(0)			(1,700)			7,200		2,700	(375,100)
Asset Management - Divisional Total	532,100	(2,700)		9,700				(2,000)		18,000			(100)	555,000
Resources and Finance - Democracy Total	669,000	(6,000)		2,200	200			100	(40,000)	2,300			500	628,300
Resources and Finance - Direct Spend Total	1,697,000	(20,800)		22,800	6,500	1,000	215,800		(42,000)	7,300	0	(97,900)	6,300	1,796,000
Resources and Finance - Divisional Total	2,936,000	88,000	(15,000)	41,700	3,400		(40,000)	208,000	60,000	76,500	10,700		4,200	3,373,500
<b>STRATEGY AND RESOURCES Total</b>	<b>5,411,300</b>	<b>58,400</b>	<b>(15,000)</b>	<b>76,400</b>	<b>10,300</b>	<b>1,000</b>	<b>175,800</b>	<b>199,100</b>	<b>(22,000)</b>	<b>104,100</b>	<b>17,900</b>	<b>(97,900)</b>	<b>8,500</b>	<b>5,927,900</b>
<b>Net Service Revenue Expenditure Budget (before SSCs)</b>	<b>16,074,800</b>	<b>6,900</b>	<b>(305,000)</b>	<b>205,400</b>	<b>63,900</b>	<b>(15,500)</b>	<b>265,800</b>	<b>274,600</b>	<b>(196,300)</b>	<b>321,100</b>	<b>74,100</b>	<b>(97,900)</b>	<b>20,800</b>	<b>16,692,700</b>
Less: Support Service Charges	(1,115,700)													(1,242,100)
<b>Net Service Revenue Expenditure Budget</b>	<b>14,959,100</b>													<b>15,450,600</b>

**STROUD DISTRICT COUNCIL**

**COUNCIL**

**23 JANUARY 2014**

**AGENDA  
ITEM NO**

**5(c)**

<b>Report Title</b>	<b>CAPITAL PROGRAMME AND PROPOSED SCHEMES</b>
<b>Purpose of Report</b>	1) To revise the current year's capital programme; 2) To advise of the estimated capital resources for the financial years 2013/2014 to 2017/2018 and to identify capital projects that can be funded.
<b>Decision(s)</b>	<b>Council RESOLVES</b>  a) that the revised current year's programme in Appendix A to this report is approved;  b) that the programme is funded by the capital resources shown in Appendix B.
<b>Consultation and Feedback</b>	Asset Management Group via Heads of Service meeting
<b>Financial Implications and Risk Assessment</b>	<p>This report sets out the Council's Capital Programme for 2013/14 to 2017/18 and the resources available to finance it for the same period.</p> <p>The revised capital programme for 2013/14 is £20.094 million rising to £24.624 million in 2014/15, the majority of which is Housing Revenue Account activity.</p> <p>Given the limited availability of resource to support the General Fund capital programme, any future schemes would need careful consideration.</p> <p>David Stanley, Accountancy Manager Tel: 01453 754100 Email: <a href="mailto:david.stanley@stroud.gov.uk">david.stanley@stroud.gov.uk</a></p>



<b>Legal Implications</b>	<p>There are no significant legal implications arising directly from this report.</p> <p>Karen Trickey  Legal Services Manager &amp; Monitoring Officer  Tel: 01453 754369  Email: <a href="mailto:karen.trickey@stroud.gov.uk">karen.trickey@stroud.gov.uk</a></p>
<b>Report Author</b>	<p>Graham Bailey, Principal Accountant  Tel: 01453 754133  E-mail: <a href="mailto:graham.bailey@stroud.gov.uk">graham.bailey@stroud.gov.uk</a></p>
<b>Options</b>	<p>Proposals for new capital schemes are considered in a separate report to this meeting.</p>
<b>Performance Management Follow Up</b>	<p>Further budget monitoring reports to Cabinet in 2013/2014 and 2014/2015</p>
<b>Background Papers/ Appendices</b>	<p><a href="#">Capital Programme and Proposed Schemes</a></p> <p><a href="#">Capital Outturn Report 2012/2013</a></p> <p><a href="#">Stratford Park Leisure Centre Village Change Project</a></p> <p><a href="#">Multi-Storey Car Park, Merrywalks, Stroud</a></p> <p><a href="#">Joint Use Sites Financial Update</a></p> <p>Budget Monitoring Report Q1  <a href="#">Community Services</a>  <a href="#">Environment</a>  <a href="#">Strategy &amp; Resources</a></p> <p>Budget Monitoring Report Q2  <a href="#">Community Services</a>  <a href="#">Environment</a>  <a href="#">Strategy &amp; Resources</a></p> <p>Revenue Estimates – Revised 2013/14 &amp; Original 2014/15  <a href="#">Community Services</a>  <a href="#">Environment</a>  Strategy &amp; Resources</p> <p><b>APPENDICES:</b>  A Capital Programme 2013-14 to 2017-18  B Capital Financing Statement</p>

## Background

1. Strategy and Resources Committee last approved the capital programme and funding on 27 June 2013, '[Capital Outturn Report 2012/2013](#)'. Budget monitoring reports for quarter 1 and quarter 2 of the current year capital programme have been presented to Environment Committee, Community Services Committee and Strategy and Resources Committee in meetings during September, October and November.
2. This report updates the estimates for the capital programme 2013/2014 to 2017/2018. Also, it updates the available funding and includes new and amended schemes.

## Revised Capital Programme 2013/2014 – 2017/2018

3. '[Multi-Storey Car Park, Merrwalks, Stroud](#)' report to Strategy and Resources 24 September 2013 resolved to forward fund £115,000 of urgent repairs and improvements from the Strategic Employment Reserve. Under the terms of the agreement with Streetlands this forward funding will be repaid within 3 years.
4. '[Stratford Park Leisure Centre Village Change Project](#)' report to Strategy and Resources Committee 24 September 2013 recommended to Council which resolved additional resource of £61,000 from the capital reserve on 10 October 2013.
5. '[Budget Monitoring Report 2013/14 Q2](#)' report identified the Agresso Financial Sysytem upgrade form version 5.5 to 5.6 at a cost of £40,000, which is fully funded from the IT Reserve.
6. A number of budget changes are reported in General Fund Revised Estimates 2013/14 and Original Estimates 2014/15 report to this meeting. Funding for Car Park Signage is reduced to £5,000 and Thin Client is reduced to nil as these projects are completed. Funding is increased for Church Street Car Park, now £48,000 and Nailsworth Bus Station, now £42,000. The net effect of these changes is funded from the capital reserve.
7. The Walled Garden project is to be completed over two financial years. The total budget for the capital phase of the project (clearance and preparation of the ground, building and kitting out the Pavilion, building the Entrance Way, including contingency and professional fees) is £577,000. Since February 2013 £400,000 has been committed or awarded to the project from all sources at a ratio of just over £4 for every £1 from Council. External funding applications continue and commitment to the remaining £177,000 of works will only occur once funding is secured.
8. It should be noted that the project was awarded the largest ever grant £250,000 by the Gloucestershire Environmental Trust with landfill tax contributions donated by Cory Environmental. This was awarded for the Pavilion, a new multi-use learning building.

## **Funding**

9. The resources available to fund the capital programme in 2013/2014 and the next four financial years (as shown in Appendix A) are set out in Appendix B.
10. During the current financial year there have been 19 council house sales with an average sale price net of discount of £67,619. Under new pooling arrangements £373,000 is payable to government in 2013/14 from these sales. Funding of the general fund capital programme set out in Appendix B has included right to buy receipts of £75,000 for 2013/14 to 2015/16. Receipts not pooled with the government or earmarked for the General Fund will be fully utilised by the HRA to provide replacement homes for right to buy property sales.

## **Canal**

11. [Executive report 'Canal Regeneration Project' 8 November 2012](#) set out a new delivery strategy for phase 1a of the Cotswold Canals Regeneration project with an additional £792,306 of Heritage Lottery Funds to support the revised plan.
12. Expenditure and funding plans included in this report are based on the revised plans for phase 1a, which covers restoration of the canal from Ocean to Bowbridge Bridge. Phasing of the expenditure over the period 2013-14 to 2015-16 is shown in Appendix A.
13. The current risks to the programme relate to the timing of draw down on the match funding and the ability to secure additional match funding. For example, at the time of preparing this report, the Veolia Environment Trust were considering an application of £100,000 towards dredging of the canal between Lower Wallbridge lock and Lodgemore Bridge.

## **Other**

14. ['Joint Use Sites Financial Update'](#) report to Community Services Committee 24 October 2013 resolved to donate equipment at Wotton Sports Centre to Katherine Lady Berkeley school or a joint venture company for community use in the event of a termination agreement. The equipment has a current book value of £3,849.

## **New Capital Schemes for 2014/2015**

15. A number of new capital schemes, or variations to existing schemes, which are currently unfunded, will be presented as budget proposals of the administration to this meeting.

## **Councils Using General Fund Borrowing Powers to Fund Social Housing**

16. There are examples recently, most notably Warrington Borough Council of councils borrowing from Public Works Loans Board to lend to housing associations for development. It is proposed that the feasibility of this will be considered in 2014/15.

## Capital Programme 2013-14 to 2017-18

		2013/14	2014/15	2015/16	2016/17	2017/18
		£'000	£'000	£'000	£'000	£'000
<b>Community Services</b>						
1	LA Social Housing	62	-	-	-	-
2	Private Sector Housing Strategy	385	395	468	443	441
3	Provision of Affordable Housing	173	-	-	-	-
4	Public Conveniences - Dursley	70	-	-	-	-
5	SPLC - sports hall floor and village change	370	5	-	-	-
6	Stratford Park Play Area	113	-	-	-	-
7	Walled Garden - Museum in the Park <sup>(Note 1)</sup>	92	484	-	-	-
<b>Total Community Services</b>		<b>1,265</b>	<b>884</b>	<b>468</b>	<b>443</b>	<b>441</b>
<b>Environment</b>						
8	Canal <sup>(Note 2)</sup>	1,400	1,600	94	-	-
9	CMP - Target 2050 Loans	150	-	-	-	-
10	CMP - Ebley Mill Hydro	-	365	-	-	-
11	CMP - Invest to Save	32	-	-	-	-
<b>Total Environment</b>		<b>1,582</b>	<b>1,965</b>	<b>94</b>	<b>-</b>	<b>-</b>
<b>Housing Revenue Account</b>						
12	Housing Revenue Account	<b>16,819</b>	<b>21,675</b>	<b>13,627</b>	<b>11,112</b>	<b>9,660</b>
<b>Strategy and Resources</b>						
13	Building Maintenance	100	100	100	-	-
14	Car parks signage	5	-	-	-	-
15	Church Street Car Park	48	-	-	-	-
16	Ebley Mill Server Room	78	-	-	-	-
17	Financial Systems	40	-	-	-	-
18	Multi-Storey Car Park, Merrywalks, Stroud	115	-	-	-	-
19	Nailsworth Bus Station (Health & Safety)	42	-	-	-	-
<b>Total Strategy and Resources</b>		<b>428</b>	<b>100</b>	<b>100</b>	<b>-</b>	<b>-</b>
<b>Total Capital Programme</b>		<b>20,094</b>	<b>24,624</b>	<b>14,289</b>	<b>11,555</b>	<b>10,101</b>

**Notes 1 and 2 on external scheme funding**

	2013/14	2014/15	2015/16	2016/17	2017/18
<b>Walled Garden - Museum in the Park</b>	<b>£'000</b>	<b>£'000</b>	<b>£'000</b>	<b>£'000</b>	<b>£'000</b>
Externally Funded	61	259	-	-	-
Externally Funded - unconfirmed	-	186	-	-	-
Stroud District Council Funded	31	39	-	-	-
<b>Total Funding</b>	<b>92</b>	<b>484</b>	<b>-</b>	<b>-</b>	<b>-</b>

	2013/14	2014/15	2015/16	2016/17	2017/18
<b>Canal - Funding</b>	<b>£'000</b>	<b>£'000</b>	<b>£'000</b>	<b>£'000</b>	<b>£'000</b>
Externally Funded	1,390	1,600	94	-	-
Stroud District Council Funded	10	-	-	-	-
<b>Total Funding</b>	<b>1,400</b>	<b>1,600</b>	<b>94</b>	<b>-</b>	<b>-</b>

Ref	Capital Scheme Notes	Contact
1	Assistance to social housing providers in order to help attract external grant and support the delivery of new affordable housing.	PS
2	Private sector housing grants including mandatory disabled facility grants, Home Repair Loans, Warm and Well grants.	JB
3	Support for District residents to purchase affordable housing through the Stroud Homebuy scheme.	PS
4	Improvement of May Lane toilets and demolition of Castle Street toilets.	AF
5	Renewal of the damage sports hall floor area and village change project at Stratford Park Leisure Centre.	BM
6	Improvement of the Stratford Park Play Area.	CN
7	Walled Garden project to renovate and develop a derelict 2,000sqm garden adjoining the award winning Museum in the Park into a flexible and vibrant space offering new community opportunities. Delivered with external funding from the Gloucestershire Environmental Trust, Arts Council England, Summerfield Charitable Trust and Friends of the Museum.	KW
8	Canal restoration project including external funding from the Heritage Lottery Fund, Gloucestershire County Council, Cotswold Canals Trust, Waterways Trust and Sport England.	IE
9	Loans for home energy efficiency measures.	JB
10	Generation of electricity from the river Frome adjacent to Ebley Mill.	BW
11	Energy efficiency measures for Council operational buildings.	BW
12	Repair and maintenance of council houses.	CB
13	Backlog building maintenance.	BM
14	New car park signage.	AF
15	Purchase of land adjacent to Church Street car park to create more parking spaces in Stroud town centre.	AN
16	Improvements required to the server room to improve resilience and energy efficiency.	BW
17	Agresso financial system upgrade to version 5.6.	SC
18	Capital works required as a part of taking over management of Merrywalks multi-storey car park.	AF
19	Re-design of Nailsworth Bus Station for health and safety reasons.	BM

Contact		Extn
AF	<a href="mailto:Alison.Fisk@stroud.gov.uk">Alison.Fisk@stroud.gov.uk</a>	4430
AN	<a href="mailto:Andy.Nash@stroud.gov.uk">Andy.Nash@stroud.gov.uk</a>	4430
BM	<a href="mailto:Brian.McGough@stroud.gov.uk">Brian.McGough@stroud.gov.uk</a>	4411
BW	<a href="mailto:Barry.Wyatt@stroud.gov.uk">Barry.Wyatt@stroud.gov.uk</a>	4210
CB	<a href="mailto:Carl.Brazier@stroud.gov.uk">Carl.Brazier@stroud.gov.uk</a>	4150
CN	<a href="mailto:Carlos.Novoth@stroud.gov.uk">Carlos.Novoth@stroud.gov.uk</a>	4406
IE	<a href="mailto:Ian.Edwards@stroud.gov.uk">Ian.Edwards@stroud.gov.uk</a>	4260
JB	<a href="mailto:Jon.Beckett@stroud.gov.uk">Jon.Beckett@stroud.gov.uk</a>	4443
KW	<a href="mailto:Kevin.Ward@stroud.gov.uk">Kevin.Ward@stroud.gov.uk</a>	1916
PS	<a href="mailto:Pippa.Stroud@stroud.gov.uk">Pippa.Stroud@stroud.gov.uk</a>	4099
SC	<a href="mailto:Sandra.Cowley@stroud.gov.uk">Sandra.Cowley@stroud.gov.uk</a>	4136

## Capital Financing Statement

	2013/14 (£'000)	2014/15 (£'000)	2015/16 (£'000)	2016/17 (£'000)	2017/18 (£'000)
<b>1. Capital Expenditure</b>					
Community Services	1,265	884	468	443	441
Environment	1,582	1,965	94	0	0
Housing Revenue Account	16,819	21,675	13,627	11,112	9,660
Strategy and Resources	428	100	100	0	0
<b>Estimated Expenditure</b>	<b>20,094</b>	<b>24,624</b>	<b>14,289</b>	<b>11,555</b>	<b>10,101</b>
<b>Financed by:</b>					
Housing Revenue Account funded works	10,736	9,205	10,267	9,496	9,360
HRA Usable capital receipts	2,753	1,070	1,150	1,616	300
Transitional relief capital receipts (4)	68	0	0	0	0
Borrowing	3,090	5,400	2,210	0	0
Capital grants (5)	247	6,257	330	330	330
Capital reserve (3)	386	58	138	113	111
Direct Revenue funding	7	0	0	0	0
ICT reserve	40	0	0	0	0
Other reserves / external funding	2,570	2,619	194	0	0
General Fund usable capital receipts (2)	197	15	0	0	0
<b>Total Financing</b>	<b>20,094</b>	<b>24,624</b>	<b>14,289</b>	<b>11,555</b>	<b>10,101</b>
<b>2. General Fund Usable Capital Receipts</b>					
Brought forward 1 April	60	5	68	178	212
add: received in year	110	110	110	34	34
less: applied as above	(165)	(47)	0	0	0
<b>Carried forward 31 March</b>	<b>5</b>	<b>68</b>	<b>178</b>	<b>212</b>	<b>246</b>
<b>3. HRA Usable Capital Receipts</b>					
Brought forward 1 April	1,474	221	221	221	0
add: received in year	1,500	1,070	1,150	1,395	300
less: applied as above	(2,753)	(1,070)	(1,150)	(1,616)	(300)
<b>Carried forward 31 March</b>	<b>221</b>	<b>221</b>	<b>221</b>	<b>0</b>	<b>0</b>
<b>4. Capital Reserve</b>					
Brought forward 1 April	1,798	1,560	1,553	1,442	1,353
add: received in year	180	19	27	24	4
less: applied as above	(418)	(26)	(138)	(113)	(111)
<b>Carried forward 31 March</b>	<b>1,560</b>	<b>1,553</b>	<b>1,442</b>	<b>1,353</b>	<b>1,246</b>
<b>5. Transitional Relief Capital Receipts</b>					
Brought forward 1 April	68	0	0	0	0
add: received in year	0	0	0	0	0
less: applied as above	(68)	0	0	0	0
<b>Carried forward 31 March</b>	<b>0</b>	<b>0</b>	<b>0</b>	<b>0</b>	<b>0</b>
<b>6. Capital Grants</b>					
Disabled Facilities Grant due	247	257	330	330	330
Other Capital Grants	0	6,000	0	0	0
<b>Capital grants</b>	<b>247</b>	<b>6,257</b>	<b>330</b>	<b>330</b>	<b>330</b>

**Appendix B**

<b>Usable Capital Receipts - Received in year</b>	<b>2013/14 (£'000)</b>	<b>2014/15 (£'000)</b>	<b>2015/16 (£'000)</b>	<b>2016/17 (£'000)</b>	<b>2017/18 (£'000)</b>
Net usable Council house sales - General Fund	75	75	75	0	0
Land sales	0	0	0	0	0
Other	35	35	35	34	34
<b>In year usable capital receipts</b>	<b>110</b>	<b>110</b>	<b>110</b>	<b>34</b>	<b>34</b>
<b>HRA net usable Council House sales</b>	<b>1,500</b>	<b>1,070</b>	<b>1,150</b>	<b>1,395</b>	<b>300</b>

<b>Assumed Sales/resales</b>	<b>2013/14</b>	<b>2014/15</b>	<b>2015/16</b>	<b>2016/17</b>	<b>2017/18</b>
Number of council house sales	27	10	10	5	5
Number of shared ownership / resales		7	2	11	



**STROUD DISTRICT COUNCIL**  
**COUNCIL**

**23 JANUARY 2014**

**AGENDA  
ITEM NO**

**5(d)**

<b>Report Title</b>	<b>THE GENERAL FUND REVENUE BUDGET 2014/15 AND MEDIUM TERM FINANCIAL PLAN 2013/14-2017/18</b>
<b>Purpose of Report</b>	To consider the Council's financial position over the medium term and set a budget requirement and the level of council tax for 2014/15.
<b>Decision(s)</b>	<p><b>Council RESOLVES (subject to the Governments final settlement announcements):</b></p> <ul style="list-style-type: none"> <li>a) to approve the budget proposals as set out in Appendix A including a proposed council tax Band D rate of £186.93 (0% increase) for the services provided by Stroud District Council;</li> <li>b) to approve the changes to the reserves as set out in paragraphs 47 to 52 of the report and Appendix C;</li> <li>c) to approve the Medium Term Financial Plan as set out in Appendix B subject to any decisions made at (a) and (b) above;</li> <li>d) that the LCTS funds of £67,007 set aside in 2013/14 is paid directly to those parish and town councils who did not receive the funds in the current year in proportion to the amount of Council Tax support given in each parish or town area;</li> <li>e) that £206,233 is the amount of LCTS funding paid to all parish and town councils in 2014/15 in proportion to the amount of Council Tax support given in each parish or town area.</li> </ul>
<b>Consultation and Feedback</b>	<ul style="list-style-type: none"> <li>• Budget holders on budgets and savings</li> <li>• Residents and Business budget telephone survey</li> <li>• Youth Council budget consultation event (Oct 2013)</li> </ul>
<b>Financial Implications and Risk Assessment</b>	The consolidated General Fund revenue budget for 2014/15 as set out in agenda item 5(b) to this meeting shows a net revenue budget of £14.153m. If the level of council tax is frozen for a 4 <sup>th</sup> year, the only increase in council tax income will be from an increase in the number of new chargeable properties. This is estimated to be £7.640m, £128,000 more than in 2013/14. The council will also receive council tax freeze grant of

	<p>£81,823 for 2 years.</p> <p>The budget proposals set out in Appendix A total £2.142m and can be funded from GF revenue balances, earmarked reserves and borrowing of up to £1.4m.</p> <p>After council tax, the amount required to fund services in 2014/15 is £6.513m. Based on the provisional settlement figures announced in December, the total Government support will be £6.567m. This is made up largely of Business Rates (£2.2m), Revenue Support Grant (£2.55m) and New Homes Bonus (£1.61m)</p> <p>The surplus of £54,000 will be added to General Fund balances and used to fund the Council's budget proposals.</p> <p>The risks are set out more fully in the report but in summary centre around the continuing pressure on Local Government funding despite early signs that the economy is improving and the level of the Council's spend financed from balances from 2015/16 onwards. It is under these circumstances that holding balances at a higher level for the time being is the most appropriate course of action to protect the council from the financial uncertainty ahead.</p> <p>Sandra Cowley, Strategic Head (Finance &amp; Business Services) Tel: 01453 754136 Email: <a href="mailto:sandra.cowley@stroud.gov.uk">sandra.cowley@stroud.gov.uk</a></p>
<b>Legal Implications</b>	<p>Section 32 of the Local Government Finance Act 1992 as amended places a duty on the Council, as Billing Authority, to calculate before 11 March 2014 its budget requirement for 2014/15.</p> <p>Under 25 of the Local Government Act 2003, the Section 151 Officer must report on the robustness of the estimates for the purposes of making the appropriate calculations and of the adequacy of the Council's proposed financial reserves.</p> <p>Karen Trickey, Legal Services Manager &amp; Monitoring Officer Tel: 01453 754369 Email: <a href="mailto:karen.trickey@stroud.gov.uk">karen.trickey@stroud.gov.uk</a></p>
<b>Report Author</b>	<p>Sandra Cowley, Strategic Head (Finance &amp; Business Services) Tel: 01453 754136 Email: <a href="mailto:sandra.cowley@stroud.gov.uk">sandra.cowley@stroud.gov.uk</a></p>
<b>Committee Chair</b>	<p>Councillor Geoff Wheeler, Leader of the Council Tel: 01453 545583 Email: <a href="mailto:cllr.geoff.wheeler@stroud.gov.uk">cllr.geoff.wheeler@stroud.gov.uk</a></p>

<b>Options</b>	The Council must set a budget in time to start collecting council tax by 1 <sup>st</sup> April 2014. The Council has options around payments to parish and town councils which are set out in paragraphs 14 to 20 of the report.
<b>Performance Management Follow Up</b>	Budget Monitoring report to the various service committees in January/February 2014. Outturn report to the committees in June/July 2014.
<b>Background Papers</b>	Appendix A - Budget Proposals of the Administration Appendix B - Medium Term Financial Plan Appendix C - Review of Earmarked Reserves

## Background

1. Strategy and Resources committee considered the Council's financial position as shown by the Medium Term Financial Plan (MTFP) for the General Fund at its meeting in September 2013 and agreed a strategy for setting the budget for 2014/15.
2. At that time, the MTFP was updated to take account of the Spending Round 2013 announcement at the end of June, and to take account of the outturn position and other known budget changes. With the possibility of a significant cut in New Homes Bonus in 2015/16, it was estimated that General Fund balances at the end of the 5 year plan would be depleted and the annual funding gap would be approximately £2.5 million.
3. The report also identified a series of budget uncertainties faced by the Council for example the backdated business rates appeals and the outcome of the Pension Fund actuarial review.
4. This report brings together the revised 2013/14 and original 2014/15 budgets from each of the service committees and projects forward over the medium term to allow members to make informed decisions about setting the budget for 2014/15 in full knowledge of the risks and uncertainties faced in future years.
5. Section 25 of the Local Government Act 2003 requires the Chief Financial Officer (nominated Section 151 Officer) to make a statement to the Council on the robustness of the estimates and adequacy of financial reserves. This statement is set out in paragraphs 68 to 79 in this report. The Council is under a statutory obligation to have regard to this when making its decision on the proposed budget.

## Local Government Finance Settlement 2014/15

6. The Local Government finance settlement for 2014/15 is the second under the new funding arrangements introduced in the Local Government Finance Act 2012. 2013/14 has seen the implementation of a new Business Rates Retention scheme, a Gloucestershire Business Rates Pool and a Localised Council Tax Support scheme.
7. The provisional Local Government Finance Settlement for 2014/15 was announced on 18<sup>th</sup> December with an illustrative settlement for 2015/16. At the time of writing the report, information was still unavailable in relation to

Business Rates. The settlement is subject to consultation which will end on 15<sup>th</sup> January 2014, with a final settlement expected at the end of January.

8. The key headlines from the provisional settlement are:
- Settlement funding continues to fall in cash terms by 9.4% in 2014/15 and 13.2% in 2015/16;
  - Spending power cuts appear to be less severe than those for the settlement funding, 2.9% in 2014/15 and 1.8% in 2015/16, but this has been understated by the inclusion of the pooled funding for social care and health, the Better Care Fund;
  - Compared with the Spending Round 2013 announced in June, the holdbacks for New Homes Bonus and capitalisation have been reduced putting £123 million back into the spending total in 2014/15 and £131 million in 2015/16;
  - New Homes Bonus will not be top-sliced in 2015/16 to fund the Single Local Growth Fund but an evaluation of the scheme will be undertaken in the spring 2014;
  - Council Tax Freeze Grant will be paid at a rate of 1% to those councils who freeze the council tax in 2014/15. This will be paid for 2 years;
  - No announcement yet about the thresholds that will trigger a referendum on council tax increase. This will be a separate announcement in the New Year;
  - Parish and Town Council share of Local Council Tax Support Funding identified in 2014/15 at the same rate as in 2013/14 and billing authorities strongly urged to pass to local councils
  - Various measures that will affect Business Rate income including the reduction of the RPI increase for 2014/15 of 3.2% reduced to 2% will be fully funded by the Government through a section 31 grant.

### **New Homes Bonus**

9. As a result of the Spending Round 2013, the budget strategy report presented to this committee in September showed a significant reduction in New Homes Bonus in 2015/16 as it was suggested that 35% was top-sliced to help fund the Single Local Growth Fund, which is open to bids from Local Economic Partnerships (LEPs).
10. Following the consultation process, the Government have decided not to proceed with this proposal but instead to evaluate the scheme in the spring 2014. It has been noted that future awards will take account of the planning decisions made by the council and those determined on appeal will not be awarded New Homes Bonus. This could have a significant impact on the level of funding the council receives from this source in the future.
11. The New Homes Bonus allocation for 2014/15, based on housing growth between October 2012 and October 2013 is £476,175. The indicative amount included in the settlement for 2015/16 is based on the same level of growth. However, should the evaluation of the scheme result in NHB being dependent on planning decisions, forecasting the level of funding in future years is very difficult.
12. As we cannot predict the outcome of the review, for the purposes of this MTFP, it has been assumed that our NHB for 2015/16 will increase by a

further £340,000. This is lower than the Governments indicative figure as 2014/15 has been as exceptional year compared with previous years. Given the uncertainty about the future of this funding, there has been no further increase estimated for 2016/17 onwards.

13. Table 1 on the next page shows how funding from New Homes Bonus has grown since 2011/12 and the extent to which it now forms a significant part of our funding.

**Table 1 – New Homes Bonus**

New Homes Bonus	New Homes Bonus Allocation						
	2011/12 (£)	2012/13 (£)	2013/14 (£)	2014/15 (£)	2015/16 (£)	2016/17 (£)	2017/18 (£)
2010/11 Delivery	349,635	349,635	349,635	349,635	349,635	349,635	
2011/12 Delivery		379,931	379,931	379,931	379,931	379,931	379,931
2012/13 Delivery			404,364	404,364	404,364	404,364	404,364
2013/14 Delivery				476,175	476,175	476,175	476,175
2014/15 - 2017/18 Delivery (Estimate) *					339,895	339,895	689,529
<b>TOTAL New Homes Bonus Funding</b>	<b>349,635</b>	<b>729,566</b>	<b>1,133,930</b>	<b>1,610,105</b>	<b>1,950,000</b>	<b>1,950,000</b>	<b>1,950,000</b>

\* We have capped the total NHB allocation at £1,950,000 for 2015/16 and beyond given the level of uncertainty around the future operation of New Homes Bonus in its current form

### **Local Council Tax Support and payments to Parish & Town Councils**

14. Members will be well aware of the decision by the Council to allow parish and town councils to choose whether or not they wanted to have the Local Council Tax Support funding paid to them. A number of councils chose not to receive it and the amount not paid has been set aside to fund projects that support the local community of those councils.
15. In the Autumn statement, it was suggested that the Government would require councils to pay parish and town councils their share of the LCTS funding. Although this has not been made a mandatory requirement, the Government are urging councils to pay the funding over to local councils.
16. Although the amount of funding available cannot be identified in the 2014/15 settlement, the Government has removed the amount of funding available in 2013/14, excluding transitional grant, from the council's spending power calculation for 2014/15. In doing so, councils are put under pressure to pay over the same level of funds in 2014/15 as paid in 2013/14. It should be noted that in 2013/14, some councils did not pass any of the funds to parish and town councils.
17. Given the Governments strong line on this, the Council may want to review their current policy only to pay the funding to those who want it. The funds set aside in 2013/14 can be paid directly to those parish and town councils who chose not to receive it and the funds for 2014/15 could be paid to all parish and town councils albeit a reduced amount to take account of the cut in the council's settlement funding assessment.
18. This is quite a significant change from what parish and town councils have been informed and they may not welcome such a U-turn at such short notice as some may have already set their precepts for 2014/15. However, this will

have the effect of reducing the council tax rate for those who did not receive the funds in 2013/14 and they will no longer be required to submit a bid for the funds.

19. Strategy and Resources committee, at their meeting on 09 January 2014, recommended to Council that all funds to be paid to all parish and town councils. The decision box on this report reflects this recommendation.
20. The funding for LCTS is split 40:60 between Business Rates and Revenue Support Grant (RSG). If the 40% in the Business Rates is maintained at the same level and the 60% in RSG reduced by the overall drop in RSG in 2014/15 then the total due to parish and town councils is £206,223. The amount paid in 2013/14 was £234,306 plus the transitional grant of £6,456.

### **Council Tax Freeze Grant and Council Tax Setting**

21. The settlement provides for council tax freeze grant to be paid should the Council choose to freeze the tax for a 4<sup>th</sup> year. This will be funded at 1% for a period of 2 years and has been provisionally calculated by the DCLG as £81,823 for Stroud. The freeze grant paid for 2013/14 has now been included in the baseline funding for 2014/15 and future years. Whilst this is good news, it should be noted that this will reduce in line with future reductions in Revenue Support Grant.
22. The recommendation to Council in the report is to freeze the Council Tax for 2014/15 to take advantage of the Government funding available. However, this will put pressure on the budget in future years widening the gap between service expenditure and the funding available.
23. The Government have also indicated that they will fund a further council tax freeze in 2015/16 at the same level for 2 years. Members will need to consider this in light of the Councils overall financial position next year and the rate on inflation at that time. The compensation for lost revenue paid by the Government does not currently meet the inflationary costs the council incurs.

### **Business Rates Retention and Pooling**

24. From April 2013, the Gloucestershire Councils have 'pooled' their business rates. The main benefit of pooling is that more of any growth generated in Gloucestershire can be retained in Gloucestershire than if the councils were operating independently.
25. The downside risk is the level of outstanding business rate appeals that could be backdated and being in a pool takes away the safety net. So far this year, Stroud has had a number of large backdated appeals and overall, there is very little growth in the pooled rates. Based on the current position, the overall pool should at least breakeven but this could depend on how the Government requires councils to treat backdated appeals.
26. The government have recently issued a consultation document around the appeals process called "The Government's proposals to improve the transparency in the business rates valuation and formal challenge system." It is proposed to amend the process for all appeals made after 01 October 2014, with appeals made prior to this date treated in line with the existing

regulations. There have been no announcements about the issue of backdated appeals at the time of writing.

### The Medium Term Financial Plan (MTFP) Forecast

27. The MTFP, prior to the addition of service improvements, proposes a net revenue budget of £14.153 million in 2014/15 rising to £15.052 million by 2017/18. Budget and efficiency savings identified this year have been particularly important as there are a number of budget pressures that have had to be added to the budget. The decrease in the budget for 2014/15 compared with the 2013/14 original budget is 7.64%.

28. A statement showing the analysis of the movement from the 2013/14 original budget over the years 2013/14 to 2017/18 is shown in the table below. A more detailed analysis of the MTFP, including the budget proposals of the administration, is shown in Appendix B. The assumptions made in the MTFP are set out in more detail below.

**Table 2 – MTFP 2013/14 – 2017/18**

	<b>2013/14</b>				
	<b>Revised</b>	<b>2014/15</b>	<b>2015/16</b>	<b>2016/17</b>	<b>2017/18</b>
	<b>£'000</b>	<b>£'000</b>	<b>£'000</b>	<b>£'000</b>	<b>£'000</b>
Original Budget 2013/14	15,050	15,107	15,107	15,107	15,107
Add: Budgets carried forward from 2012/13	114	0	0	0	0
Adj: Previous Policy Decision/Service Improvements	0	266	(24)	(129)	(129)
Adj: Budget Pressures	197	275	109	109	109
Adj: Budget & Efficiency Savings	(317)	(196)	(196)	(196)	(196)
<b>Restated Service Revenue Expenditure</b>	<b>15,044</b>	<b>15,451</b>	<b>14,995</b>	<b>14,890</b>	<b>14,890</b>
Technical Adjustments	(99)	(1,402)	(1,367)	(1,517)	(1,517)
Corporate Income and Expenditure	96	105	70	14	(18)
Inflation	0	0	200	400	600
<b>Base Budget</b>	<b>15,041</b>	<b>14,153</b>	<b>13,898</b>	<b>13,786</b>	<b>13,954</b>
TOTAL Budget Pressures (Future Years)	0	0	216	882	1,098
TOTAL Budget Proposals					
<b>Proposed Net Revenue Budget</b>	<b>15,041</b>	<b>14,153</b>	<b>14,114</b>	<b>14,668</b>	<b>15,052</b>

### Interest Rates and Investment Income

29. The Bank of England base rate has remained at 0.5% since March 2009. Capita Asset Management (Sector), the Council's Treasury Management advisers, forecasts that base rates will remain at 0.5% until June 2016 and rise to 1.25% by March 2017. This Council will usually achieve higher returns than base rate on its investments. Estimates are based on 0.85% in the current year, however, a cautious approach is taken as regards future interest rate rises. This will be amended in future forecasts if the outlook demands it.

30. A proportion of the investment income received is payable to the Housing Revenue Account as some of the balances being invested belong to the HRA.

The rate paid is 0.25% based on the risk-free rate payable by investments with the Government, because the General Fund bears investment risk.

### Pay and Price Inflation

31. The pay award of 1% has been included in the revenue budget for 2013/14. Pay inflation for 2014/15 has been estimated at 1% and is included in the revenue budget. Pay inflation for future years has been provided for in the MTFP at a rate of 1% in 2015/16 and each year thereafter.
32. The Council has set a standstill budget for a number of years now and only added inflation where we are contractually-bound using specific relevant inflation factors. Other price inflation increases are for increases in Business Rates (which are linked to CPI) and energy prices.
33. Provision has been made in the MTFP for price inflation on major contracts at a rate of 3.0% in future years.
34. General price inflation remained relatively static during 2013/14, but has fallen over the last couple of months, although CPI, the Government's preferred measure of inflation, has remained well above the target of 2.0%. The latest inflation figures (November 2013) show CPI at 2.1% and RPI at 2.6%, with the Bank of England anticipating inflation to remain above the 2% target throughout 2014/15.

### Local Government Pension Scheme

35. The level of the Council's contribution to the Local Government Pension Scheme (LGPS) is determined by the actuarial valuation that takes place every 3 years. A valuation took place in March 2013 and shows the Pension Fund is 66% funded and has a deficit of £31.176m
36. At the last valuation, 31st March 2010, the overall fund was 67% funded. Employers' contribution rates are calculated at each valuation to achieve full funding of its part of the scheme over the average future working life of that employer's active members.
37. With the potentially unsustainable increases in employer's contributions, a stabilisation increase in the employer contribution rates was agreed with the Actuary following the review in 2010, limiting the year-on-year change to +/- 1.0%. Given the deterioration in the fund since, the stabilisation agreed with the actuary has increased to +/- 2% each year.
38. The amount actually paid to the pension fund is made up of future service costs based on the current workforce (currently 13.7% of gross pay) and past service costs (a lump sum of £1.231m in the current year). This review has increased the councils costs by £852,000 of which £204,000 will be met by the HRA.
39. The Council has used the Pension Fund reserve to smooth the impact on the revenue budget of the increased employer contributions to the fund. This reserve will be depleted by the end of 2013/14. Future increases in contributions will need to be met directly from the revenue budget and provision has been made for a 2% increase each year from 2015/16.



## Government Support (based on provisional figures announced in December)

### Settlement Funding Assessment

40. The table below shows a breakdown of the Settlement Funding Assessment (SFA) for Stroud District Council for 2014/15 and 2015/16 compared with the funding received in 2013/14. A number of specific grants have been rolled into the baseline funding total including the council tax freeze grant for 2011/12 and homelessness prevention funding. Funding for Council Tax Support Grant was identified for the 2013/14 SFA, but is no longer identified as a separate funding element within the SFA.

**Table 3 – Settlement Funding Comparison**

Settlement Funding Assessment	2013/14 Adjusted (£)	2014/15 (£)	2015/16 (£)
	<b>5,482,947</b>	<b>4,754,612</b>	<b>4,031,529</b>
<b>Breakdown</b>			
Formula Funding	4,164,764	4,396,311	3,679,119
Council Tax Freeze Grant 2011/12	201,975	201,072	201,005
Council Tax Freeze Grant 2012/13			
Council Tax Support Grant	963,716		
Homelessness Prevention	71,067	70,004	69,980
Council Tax Freeze Grant 2013/14	81,425	81,425	81,425
Returned Funding		5,801	
<b>TOTAL</b>	<b>5,482,947</b>	<b>4,754,612</b>	<b>4,031,529</b>

### Budget & Efficiency Savings

41. As set out in Table 2 of this report, the base budget estimates for 2014/15 to 2017/18 include budget savings and efficiencies. These are covered in more detail in the General Fund Revenue Estimates report, agenda item 5(b) to this meeting.
42. The identification of these savings has been key to setting the budget for 2014/15. The total saving of £0.785m over the MTFP has reduced the gap between the level of expenditure and the funding available. Work on this is continuing as the Council needs to reduce annual costs further in future years as Government support continues to be reduced.

### Service Improvements

43. Following the continuing success of the budget and efficiency savings programme, the allocation of New Homes Bonus in 2014/15, and positive outturn position in 2013/14, the Council is in a position to fund one-off revenue or capital proposals.
44. Given the increasing projected shortfall in annual resources to fund expenditure plans from 2015/16, projects which commit the Council to ongoing spending would not be advisable. Investment which, in the longer term, generate a return, reduce costs or levies in funding through New

Homes Bonus or Business Rates growth will be key to delivering a sustainable spending plan to support the Corporate Delivery Plan.

45. The budget proposals of the administration are shown at Appendix A to this report. The funding for the proposals, if approved, is set out in the table below and have been incorporated in the MTFP and Reserve Balances shown at Appendices B and C.

**Table 4 – Funding for Budget Proposals**

	£
Climate Change reserve	42,000
Review of Earmarked Reserves	250,000
Funded from Borrowing	1,000,000
LAA Reward Grant	195,400
Net Funding from Balances	654,600
<b>Total Funding</b>	<b>2,142,000</b>

### Risks and Uncertainties

46. The Council's budget is prepared using best estimates for the level and timing of expenditure, budget & efficiency savings and available resources. However, a number of uncertainties exist which could have an impact on the budget of the Council:

- Government Support – it is clear from the Chancellors Autumn Statement and the provisional Local Government Finance Settlement for 2014/15 and 2015/16 that Government support will see further reductions from 2015/16 in Revenue Support Grant.
- New Homes Bonus – The Council now relies heavily on this source of funding. The evaluation due to take place in the spring is likely to produce a change to the criteria for awarding the funding which could be detrimental to the council.
- Business Rates – Until such time as the issues with backdated appeals have been resolved, accurately forecasting the level of business rate income in future years is difficult. A consultation document has been issued regarding the government's proposal on treatment of appeals.
- Interest rate forecasts – assumptions made about interest rate movements this time last year have proved to be optimistic and so a very cautious approach has been taken in the MTFP forecasting for 2014/15 onwards.
- Inflation forecasts – inflation beyond 2014/15 has been provided for in the MTFP in line with the Governments target of 2%. However, this continues to be a challenge for the Government and so will need to be kept under review.
- Welfare Reform – The introduction of Universal Credit has been further delayed however other reforms are already having an impact on tenants ability to pay their rent e.g. the under occupancy charge. The Council is continuing to give full council tax support in 2014/15 but this will need to be reviewed for 2015/16.

- Canal Restoration Project – The Council has been successful in negotiating with HLF over the funding for the canal project and has secured additional funds. As the project approaches the final stages, some sources of income may not be realised and some additional costs may be incurred. Some provision has been made in the Capital reserve for a funding shortfall on the project but it could be some time before the final payments are made and the final funding position known.
- Income from HRA Investment in PV and ASHP – On a more positive note, the General Fund could see a significant return from the investment the Council is making on Photovoltaics and Air Source Heat Pumps. Once there is some certainty about the number of units completed and the FiT and RHI rates applicable, this will be included in the General Fund budget.

### **Review of Earmarked Reserves**

47. The Council should periodically review its reserves to ensure they are adequate. A review of the Council's earmarked reserves has been undertaken and a number of changes have been made.
48. The Pension Fund reserve will close at the end of 2013/14. In future all annual increase in employer contributions will need to be met directly from the revenue budget.
49. An annual contribution will be made to the Information Technology reserve to fund the programme of replacement hardware required over the medium term. £100,000 will be added in 2013/14 and £50,000 annually thereafter.
50. The Housing reserve is not committed to any particular project or spending plan and so will be reduced. The balance remaining will be used to fund the Housing Needs survey in 2014/15. The Unapplied Revenue Grants reserve relates to small amounts of un-ring-fenced funding and has been closed
51. The reserve balances shown at Appendix C only take account of known transfers to reserves and funding commitments from reserves. Where the level of expenditure that will need to be funded is unknown, no estimates have been made. For example, the Legal Counsel reserve is increased by £30,000 annually but the expenditure from the reserve will not be known until the end of each financial year.
52. The review of reserves has seen a reduction of £250,000 which could be used to fund the budget proposals set out in Appendix A.

### **Housing Revenue Account**

53. The financial position of the Housing Revenue Account (HRA) is included as part of the Council's overall financial strategy. Whilst there are significant differences in the way that the HRA and General Fund are financed, many of the budget pressures facing the General Fund will also impact on the HRA, particularly interest rates, pension costs and the efficiency and savings agenda.
54. 2014/15 is the third year the HRA will be operating under the Self Financing regime. Having taken on £91.7m of the Government debt, the Council no

longer has to contribute to the subsidy system. The cost of servicing the debt is much lower than the amount that was previously paid in subsidy to the Government and so the HRA is now able, not only to invest considerably more into repairs and maintenance of its housing stock but also to invest in a new house building programme.

55. The details of the new HRA budget are set out in agenda item 5(a) to this meeting. Appendix G of the report shows the extent to which the capital programme continues to expand, peaking at £21.095m in 2014/15 as the housing new build commences in earnest and the 'catch up' programme continues to address the underfunding experienced under the forming funding arrangements
56. The policy for rent setting for 2014/15 remains as in 2013/14 to not follow the convergence policy of rent restructuring. Furthermore, as RPI has been dropped by the National Office of Statistics, the proposal is to adopt CPI index this year, one year before it becomes mandatory to do so, and recommend a 2014/15 rent increase of 3.2%, being CPI + 0.5%.
57. Further clarity has been obtained on the future of 'Supporting People grant' currently received via the County Council to support the sheltered housing service. From October 2014 this funding and the income received from that and that self paying tenants pay, will cease. From that point it will be necessary to have made changes to address the loss of funding. To address this issue specialist advice has been sought from the Chartered Institute of Housing (CIH) who have commenced a review and will present their recommendations to the authority in March 2014.
58. The higher discounts introduced in April 2012 continues to result in a significantly higher number of tenants exercising their 'Right to Buy' than before the changes. Under the new regulations the authority has elected to retain a proportion of the receipts from sales rather than return them all to Central Government for re-distribution. Choosing to retain receipts places a responsibility on the authority to spend those receipts on replacement properties within 3 years and to provide a significant amount of additional funding to ensure a sufficient number of replacement homes are provided. The authority has incorporated these conditions into its plans and aims to build at least 150 properties over the next 5 years.

### **Capital Programme**

59. Over the MTFP, the Council's capital resources are essentially committed to fund the existing capital programme. The Capital reserve will have a balance of nearly £1.6m at the end of 2013/14 but these are all the capital resources now available to the General Fund without borrowing. Should the estimates for the resources available not be realised or the capital spending is greater than estimated, e.g. the demand for disabled facilities grants, the Capital reserve would have to fund the shortfall.
60. The Capital Programme is detailed in agenda item 5(c) to this meeting and shows very few projects beyond 2014/15 due to the limited capital resources available. The Council is able to borrow to fund capital schemes providing it has due regard to the ongoing revenue consequences.

61. The Canal Restoration Project has undergone a significant review during 2012/13 and a revised scaled down scheme approved by the Heritage Lottery Fund. This essentially reduces the financial risk to the Council of the scheme with the HLF paying a greater proportion of the overall cost. However, there are still risks associated with other funding streams for this project and so the Capital reserve provides some contingency.

### **Equalities Impact Assessment**

62. Changes may be required to the way services are provided in order to reduce costs. Service Managers are responsible for undertaking Equalities Impact Assessments for any changes they make to any services they provide and where appropriate, EIAs have been undertaken.
63. The equality duties do not prevent the Council from making difficult decisions such as reorganisations and relocations, redundancies and service reductions nor do they stop the Council making decisions which may affect one group more than another. The equality duties enable the Council to demonstrate that they are making financial decisions in a fair, transparent and accountable way, considering needs and rights of different members of the community. This is achieved through assessing the impact that changes to policies, procedures and practices could have on different equality groups.

### **Corporate Delivery Plan 2013-17**

64. The Council's vision as set out in the Corporate Delivery Plan 2013-17 forms the basis for modelling the MTFP. The plan states that Stroud District Council will work to ensure efficient and effective service delivery for the people who live in, work in and visit Stroud and will work with its partners to create a great future for Stroud.
65. The five areas of focus are:
- ✓ Environment - Help the community minimise its carbon footprint, adapt to climate change, recycle more and send as little waste to landfill as possible
  - ✓ Affordable Housing – Provide affordable and decent social housing
  - ✓ Resources – Provide value for money to our taxpayers and high quality services to our customers
  - ✓ Economy – Help local people and businesses recover from the recession, grow the local economy and increase employment
  - ✓ Health and Wellbeing – Promote the health and wellbeing of our communities and work with others to deliver the public health agenda
66. In 2013/14, the Council was able to direct resources to support the areas of focus through the identification of budget and efficiency savings and making use of the return of the Icelandic deposits.
67. For the forthcoming year, having continued our work identifying and delivering budget and efficiency savings and because the growth in housing has increased the level of New Homes Bonus and Council Tax, there is scope for some resources to be allocated to fund initiatives that support key priorities for the Council.

## **Statement of the Chief Financial Officer**

68. Section 25 of the Local Government Act 2003 requires the Chief Financial Officer to make a statement on the robustness of the estimates and adequacy of financial reserves when considering its budget, council tax and housing rents. The Act requires Councillors to have regard to the report in making decisions at the Council's budget and council tax and rent setting meeting.
69. The basis on which the budget for 2014/15 and the MTFP have been prepared has been set out very clearly in this report. I am satisfied that the budgets for the General Fund, the Housing Revenue Account and the Capital Programme have been based on sound assumptions.
70. The grant settlement for 2014/15 and 2015/16 had a significant impact on the Council's finances and the current economic climate continues to challenge the financial affairs of the Council. However, with the planning that has taken place over the last 3 years and the budget and efficiency savings that have been identified, the Council is able to set a balanced budget for 2014/15 with no increase in Council Tax and a programme of one-off service improvements.
71. From 2015/16 onwards, the Council is increasingly dependent on General Fund balances to support its annual spending plans. Action needs to be taken to ensure that, in future years, the Council's spending plans are reduced to match the resources available.
72. There are other income streams that may be available to the Council in the future e.g. increased planning fees to fully recover costs, New Homes Bonus and the retention of Business Rates growth but these have not been included in the budget at this stage as the estimates would be unreliable until further details become available.
73. The Council has a good record for only including in the budget income and savings estimates when they have been identified and we are certain they are deliverable. It is on this basis that I am satisfied the estimates are robust.
74. The risks and uncertainties are clearly set out in the report and have been provided for as far as possible. Significant adverse changes to the grant settlement are a key risk which is unlikely to affect the Council's ability to set a budget for 2014/15 but may affect the Council's MTFP.
75. I will review and update this statement as a result of any changes in the final Government Grant Settlement to be announced imminently and confirmed at the end of January and the budget proposals of the Administration being considered and included in this report.

## Financial Reserves

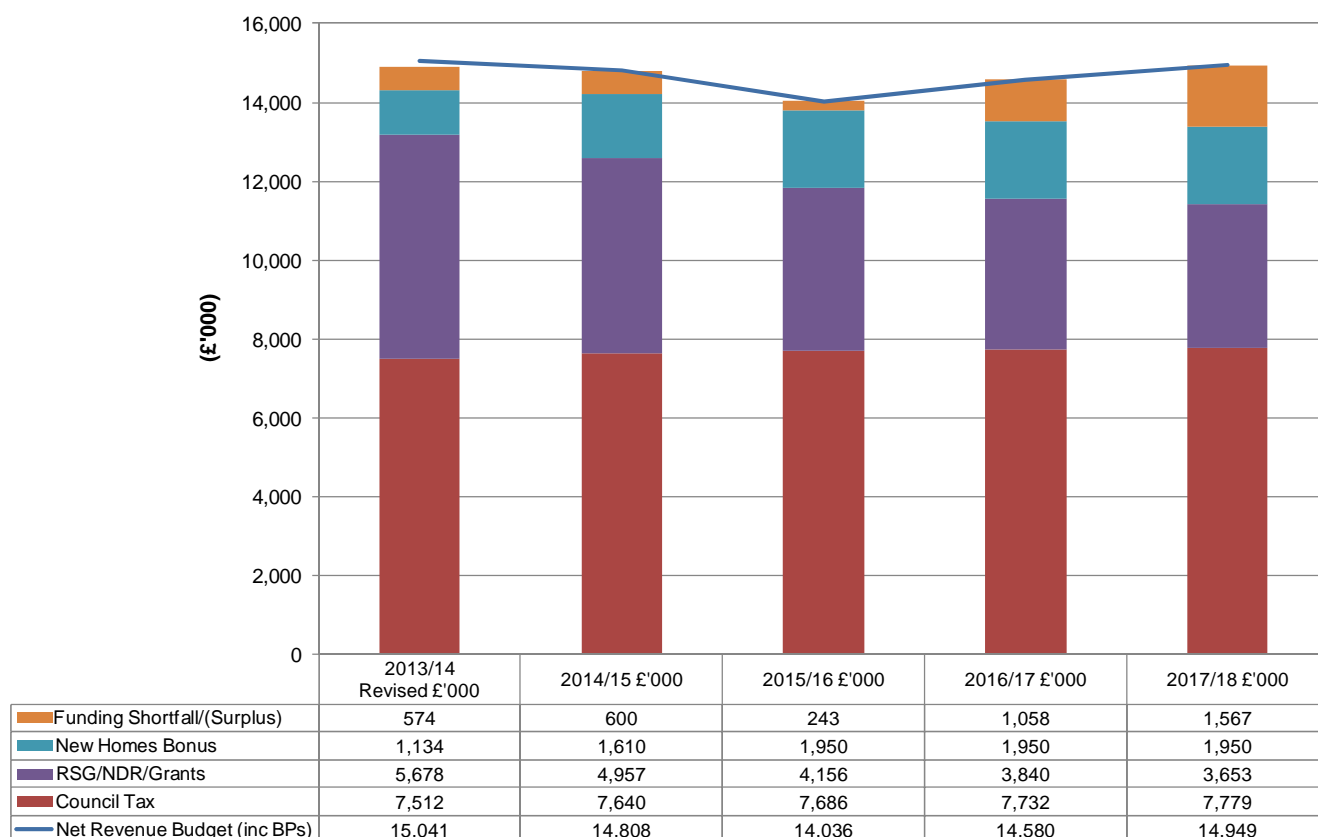
76. The requirement for financial reserves is acknowledged in statute. Section 32 and 43 of the Local Government Finance Act 1992 requires billing authorities to have regard to the level of reserves needed for meeting future expenditure when calculating the budget requirement.
77. The Council's earmarked reserves have been reviewed as set out in the report. Clearly there is an opportunity cost to holding reserves and so a regular review is essential to ensure the Council does not hold money in reserves unnecessarily.

78. The General Fund balance is currently higher than would normally be advised and this is due in the main to a successful budget and efficiency savings agenda but also because of the uncertainty surrounding future funding levels, and so the level of balances held is reasonable.

79. Overall, I am satisfied that the projected levels of reserves and balances held by the Council are adequate for the forthcoming year but will continue to review the position as necessary during the course of the year as the Governments future plans become clearer.

## Stroud District Council

### Net Revenue Budget (inc. BPs) with Funding breakdown



**Note:**

2013/14 Funding Shortfall of £574,000 takes into account the £143,000 Collection Fund Surplus from 2012/13 but is not shown in the chart above.

## Budget Proposals – 2014/15

## Appendix A

The Council is able, once again to make a significant investment within the district to improve those services you rate as important. In addition to our extensive capital investment in social housing, we have identified resources that will help stimulate the local economy and create jobs for local people.

We are committed to the health and wellbeing of our residents being one of our corporate priorities. We are therefore proposing to extend one of our most valuable assets, Dursley Pool, to provide an enhanced facility focused on 'dryside' activities including a gym and exercise room. We also plan to install more energy efficient measures at both Stratford Park Leisure Centre and Dursley Pool. Both projects generate a return on our investment and make an annual contribution to revenue costs in the long term.

We are also setting some funds aside that will allow us to make strategic land purchases that again will generate a return on our investment in the longer term. We would like to improve access to Ebley Mill for the public by installing a new lift in the public area and we are continuing to support our residents and businesses through these difficult economic times while the economy gets back on its feet.

The spending plans detailed below will be funded from our reserves and balances with some borrowing to fund the investment in Dursley Pool.

Programme/Project	Committee	2014/15 (£)	2015/16 (£)	2016/17 (£)	2017/18 (£)
Fitness extension at Dursley Swimming Pool	Community Services	1,400,000	(45,000)	(55,000)	(70,000)
Measures to cope with the recession impact on the community	Community Services	50,000			
	<b>Subtotal</b>	<b>1,450,000</b>	<b>(45,000)</b>	<b>(55,000)</b>	<b>(70,000)</b>
Carbon Management Programme - Combined Heat & Power at SPLC and Dursley Pool	Environment	300,000	(24,000)	(24,000)	(24,000)
Carbon Management Programme - Other Projects	Environment	42,000	(9,000)	(9,000)	(9,000)
	<b>Subtotal</b>	<b>342,000</b>	<b>(33,000)</b>	<b>(33,000)</b>	<b>(33,000)</b>
Opportunity Land Purchase reserve	Strategy and Resources	250,000			
New Block, Ebley Mill - Lift	Strategy and Resources	100,000			
	<b>Subtotal</b>	<b>350,000</b>	<b>0</b>	<b>0</b>	<b>0</b>
	<b>GRAND TOTAL</b>	<b>2,142,000</b>	<b>(78,000)</b>	<b>(88,000)</b>	<b>(103,000)</b>



## General Fund Medium Term Financial Plan (MTFP) – 2013/14 to 2017/18

Ref:		2013/14 Revised £'000	2014/15 £'000	2015/16 £'000	2016/17 £'000	2017/18 £'000
OB1(a)	Original Budget 2013/14	15,050	15,107	15,107	15,107	15,107
ADJ(a)	Add: Budgets carried forward from 2012/13	114				
ADJ(b)	Adj: Service Improvements funding		60	(230)	(285)	(285)
ADJ(c)	Adj: Previous Policy Decisions		206	206	156	156
ADJ(d)	Adj: Budget Pressures	197	275	109	109	109
ADJ(e)	Adj: Budget & Efficiency Savings	(317)	(196)	(196)	(196)	(196)
<b>OB1(b)</b>	<b>Restated Service Revenue Expenditure</b>	<b>15,044</b>	<b>15,451</b>	<b>14,995</b>	<b>14,890</b>	<b>14,890</b>
<b>TA1</b>	<b>Technical Adjustments</b>					
TA1(b)	Capital Charges	(1,068)	(1,068)	(1,068)	(1,068)	(1,068)
TA1(c)	IAS 19 Retirement Benefits	(665)	(665)	(665)	(665)	(665)
TA1(d)	Net transfer to / from (-) Reserves	1,633	330	365	215	215
	<b>Subtotal</b>	<b>(99)</b>	<b>(1,402)</b>	<b>(1,367)</b>	<b>(1,517)</b>	<b>(1,517)</b>
<b>C1</b>	<b>Corporate Income &amp; Expenditure</b>					
C1(a)	Contingency	50	50	50	50	50
C1(b)	Drainage Board	98	100	103	107	110
C1(c)	Interest payable & similar charges	25	25	25	25	25
C1(d)	Interest & investment income	(290)	(250)	(235)	(250)	(250)
C1(e)	Feed-in-tariff Income	(27)	(27)	(27)	(27)	(27)
C1(f)	Parish Council Funding for LCTS scheme	241	206	154	109	74
	<b>Subtotal</b>	<b>96</b>	<b>105</b>	<b>70</b>	<b>14</b>	<b>(18)</b>
	<b>Adjusted Budget</b>	<b>15,041</b>	<b>14,153</b>	<b>13,698</b>	<b>13,386</b>	<b>13,354</b>
<b>INF</b>	<b>Inflation</b>					
INF(a)	Non-Pay Inflation	0	0	100	200	300
INF(b)	Pay Inflation (1% increase)	0	0	100	200	300
	<b>Subtotal</b>	<b>0</b>	<b>0</b>	<b>200</b>	<b>400</b>	<b>600</b>
	<b>Base Budget</b>	<b>15,041</b>	<b>14,153</b>	<b>13,898</b>	<b>13,786</b>	<b>13,954</b>
	<b>Budget Pressures</b>					
<b>P2</b>	<b>Current &amp; Future Year's Changes</b>					
P2(a)	Increase in Employers Pension Contributions	0	0	216	432	648
P2(b)	National Insurance - legislative changes	0	0	0	200	200
P2(c)	Pensions - legislative change (auto enrolment)	0	0	0	0	0
P2(d)	Environmental Service Contract	0	0	0	250	250
	<b>Subtotal</b>	<b>0</b>	<b>0</b>	<b>216</b>	<b>882</b>	<b>1,098</b>
	<b>TOTAL Budget Pressures</b>	<b>0</b>	<b>0</b>	<b>216</b>	<b>882</b>	<b>1,098</b>
	<b>Standstill Budget including Pressures</b>	<b>15,041</b>	<b>14,153</b>	<b>14,114</b>	<b>14,668</b>	<b>15,052</b>
<b>G1</b>	<b>Service Improvements</b>					
G1(a)	Budget Proposals funded from Balances	0	0	0	0	0
	<b>Total Service Improvements</b>	<b>0</b>	<b>0</b>	<b>0</b>	<b>0</b>	<b>0</b>
	<b>Proposed Net Revenue Budget</b>	<b>15,041</b>	<b>14,153</b>	<b>14,114</b>	<b>14,668</b>	<b>15,052</b>



## Effect on MTFP and General Fund Balances of Budget Proposals, if funded as per Table 4

Ref:		2013/14 Revised £'000	2014/15 £'000	2015/16 £'000	2016/17 £'000	2017/18 £'000
<b>G1</b>	<b>Service Improvements</b>					
G1(a)	Budget Proposals funded from Balances	0	655	(78)	(88)	(103)
	<b>Total Service Improvements</b>	<b>0</b>	<b>655</b>	<b>(78)</b>	<b>(88)</b>	<b>(103)</b>
	<b>Proposed Net Revenue Budget (inc. BPs)</b>	<b>15,041</b>	<b>14,808</b>	<b>14,036</b>	<b>14,580</b>	<b>14,949</b>

		2013/14 Revised £'000	2014/15 £'000	2015/16 £'000	2016/17 £'000	2017/18 £'000
	<b>GENERAL FUND BALANCES (inc BPs)</b>					
	General Fund Balance b/f	6,812	6,238	5,638	5,395	4,337
	Change in Balances	(574)	(600)	(243)	(1,058)	(1,567)
	<b>General Fund Balance c/f</b>	<b>6,238</b>	<b>5,638</b>	<b>5,395</b>	<b>4,337</b>	<b>2,770</b>
	Reductions in expenditure, or increases in income, to maintain balances at £1.5m	0	0	0	0	0
	General Fund Balances as % of Net Revenue Budget	41.48%	38.08%	38.44%	29.75%	18.53%

<b>Earmarked Reserve</b>	<b>Purpose of Reserve</b>	<b>Opening Balance 01/04/2013</b>	<b>Closing Balance 31/03/2014</b>	<b>Closing Balance 31/03/15</b>
Capital Reserve	Funding as per MTFP, Capital scheme financing	(1,797,573)	(1,591,573)	(1,552,573)
Closed Circuit Television	Provides a funding source for CCTV maintenance costs and equipment replacement	(58,161)	(58,000)	(58,000)
Economic Development	To fund future Regeneration and Economic Development projects	(213,231)	(400,000)	(400,000)
Information Communication Technology	To fund ICT infrastructure requirements over the medium term	(316,435)	(250,000)	(224,000)
Legal Counsel	To fund the cost of legal counsel advice within services	(162,237)	(140,000)	(170,000)
Pension fund	Pension Fund reserve now closed with all future liabilities met through changes in the MTFP	(412,900)	0	0
Planning appeal costs	To provide adequate resource to fund any planning appeals or tribunals	(440,737)	(365,000)	(390,000)
Property Maintenance	To fund the ongoing maintenance costs of the council's buildings	(473,846)	(395,000)	(365,000)
Workforce Planning	To fund any costs arising from delivering the Workforce Plan in future years	(415,810)	(400,000)	(400,000)
Risk Management & Insurance	To provide resource to manage the council's risk managements activities and provide funding for insurance policy excess.	(85,252)	(100,000)	(100,000)
Stratford Park Leisure Centre Sinking Fund	To fund the replacement plant and equipment at Stratford Park Leisure Centre	(121,421)	(100,000)	(100,000)
Housing (General Fund)	Reserve reviewed and reprioritised	(244,000)	(35,000)	0
Planning Strategy	To fund the costs associated with preparation of the Local Plan	(168,167)	(116,000)	(116,000)
S106 Maintenance	Provides funding for ongoing maintenance commitments funded from s106 agreements	(222,293)	(222,000)	(222,000)
Efficiency / Invest to Save	Upfront investment funding for Capital or Revenue projects that generate an income stream or reduce costs in future years	(134,021)	(179,031)	(179,031)

<b>Earmarked Reserve</b>	<b>Purpose of Reserve</b>	<b>Opening Balance 01/04/2013</b>	<b>Closing Balance 31/03/2014</b>	<b>Closing Balance 31/03/15</b>
Warm & Well Grants	Capital Programme funding	(17,902)	(67,900)	0
Climate Change Reserve	To Fund the Carbon Management Programme	(124,819)	(474,800)	(109,800)
Littlecombe	Littlecombe rental income received set aside for any future costs and commitments in managing the site	(271,981)	(272,000)	(272,000)
Waste Management Reserve	Committed in 2016/17 - to fund the purchase of the residual value of the wheeled bins at the end of the contract.	(300,000)	(450,000)	(600,000)
Unapplied Revenue Grants	Grant funding received in 2012/13 that was not spent - reprioritised in 2013/14	(97,420)	0	0
New Homes Bonus	To fund the Community Infrastructure Reward Scheme (CIRS)	(350,000)	(350,000)	(350,000)
Unapplied Revenue Contributions	Contributions received from external partners that have not been fully spent in the financial year.	(172,100)	0	0
BRR Safety Net	Amount set aside for any potential business rates income shortfall under the Business Rates Retention Scheme	(161,842)	(161,842)	(161,842)
Homelessness Loan Fund	To provide resource for the revolving loan fund used by the Homelessness Prevention team - transferred from revenue balances	(51,000)	(51,000)	(51,000)
Retrofit Guarantee Reserve	To provide the funding to establish an Energy loan guarantee fund	(75,000)	0	0
Strategic Employment Reserve	To provide opportunities to support employment by securing key regeneration sites or other means	0	(585,000)	(585,000)
Elections Reserve	To provide adequate funding for the Council's election costs when not combined with national elections	0	0	0
Opportunity Land Purchase	Budget Proposal 2014/15	0	(250,000)	(250,000)
<b>Totals</b>		<b>(6,888,146)</b>	<b>(7,014,146)</b>	<b>(6,406,246)</b>
LAA Performance Reward Fund	Funding provided in 2010/11 for meeting countywide stretch targets	(195,400)	(195,400)	0
<b>Totals</b>		<b>(7,083,546)</b>	<b>(7,209,546)</b>	<b>(6,406,246)</b>

**STROUD DISTRICT COUNCIL**  
**COUNCIL**

**AGENDA  
ITEM NO  
6**

**23 JANUARY 2014**

<b>Report Title</b>	<b>Consideration of Approval for the Reason for Non Attendance at Meetings</b>
<b>Purpose of Report</b>	To consider a request for the approval of non attendance at meetings due to ill health grounds.
<b>Decision(s)</b>	<b>Council is recommended to:</b>  Consider and approve the reason for non attendance of Councillor Daniel Le Fleming at meetings, namely ill-health, until the 22 May 2014 in order to avoid his disqualification for his non attendance at any meeting of the Council for six consecutive months.
<b>Consultation and Feedback</b>	None relevant to the report
<b>Financial Implications and Risk Assessment</b>	There are no financial implications arising directly from this report.  David Stanley – Accountancy Manager Tel: 01453 754100 Email: <a href="mailto:david.stanley@stroud.gov.uk">david.stanley@stroud.gov.uk</a>
<b>Legal Implications</b>	There are no direct legal implications other than those set out in the report.  Karen Trickey Legal Services Manager and Monitoring Officer Tel: 01453 754369 Email: <a href="mailto:karen.trickey@stroud.gov.uk">karen.trickey@stroud.gov.uk</a>
<b>Report Author</b>	Stuart Hook, Democracy Development Manager Tel: 01453 754380; Email: <a href="mailto:stuart.hook@stroud.gov.uk">stuart.hook@stroud.gov.uk</a>
<b>Options</b>	The Council can chose whether or not to grant approval for the reason for Councillor Daniel Le Flemming’s non attendance at meetings.
<b>Performance Management Follow Up</b>	Not applicable to this report
<b>Background Papers/ Appendices</b>	None

**1. Introduction**

- 1.1 The Legal provisions in relation to this matter are contained in the Local Government Act 1972 (the act).

- 1.2 Section 85 of the act states that “if a member of a local authority fails throughout a period of 6 consecutive months..... he shall, unless the failure was due to some reason approved by the authority before the expiry of that period, cease to be a member of the authority”.

## **2. The Issues**

- 2.1 A request has been received from the Conservative group for Council to consider giving approval for the reason of non attendance at meetings by Councillor Daniel Le Flemming due to ill health until the 22 May 2014. Councillor Le Flemming last attended a meeting on the 8 August 2013. If Council does not grant approval for the reason for non attendance, Councillor Le Flemming will cease to be a Councillor with effect from the 8 February 2014.
- 2.2 The term of office for the seat held by Councillor Le Flemming expires on the 22<sup>nd</sup> May 2014. The act provides that where a vacancy arises within 6 months of the day on which the councillor would normally have retired, no election shall be held.
- 2.3 Therefore, any possible vacancy (depending on Councils actions) arising from Councillor Daniel Le Flemming’s seat would not lead to a by election being held.

## **3. Conclusion**

- 3.1 Council is asked to:

Consider and approve the request for the reason of non attendance at meetings due to ill health for Councillor Daniel Le Flemming in order to avoid disqualification until the 22<sup>nd</sup> May 2014