

## 1. INTRODUCTION

### 1.1. Why have a Local Plan?

1.1.1. This Local Plan sets out Stroud District Council's policies and proposals for future development and land use in the District ~~for to the~~ ~~period 1 July 1991 to~~ 30 June 2011. Its uses are to:-

- provide a clear framework to enable co-ordination of infrastructure provision;
- provide clear policies against which development proposals can be assessed;
- develop the strategic policy of the County Council's Adopted Structure Plan into more detailed local policy; and
- bring planning issues before the public for debate and to develop public 'ownership' of the Plan.

1.1.2. Planning is required to control the development of land in the public interest. There are development needs in the area that it is necessary to accommodate. This Plan takes these and provides a positive framework in which they can be met. However, it also sets out those interests that may be damaged by insensitive development and it establishes policies to protect those interests. This Local Plan therefore addresses the balance between the competing needs of development and the desire to protect the best of our environment.

### 1.2. The National Context and Legal Background

1.2.1. All District Planning Authorities are required to produce a district wide Local Plan. This is set out in the relevant legislation<sup>1</sup>.

1.2.2. This Plan has been prepared under the requirements of that and other related legislation and Government advice. Of note in this context is the range of Planning Policy Guidance Notes (PPGs) published by the Department of the Environment, Transport and the Regions (see Appendix 1 for a list of these), and particularly PPG12: Development Plans and Regional Planning Guidance 1992-2000.

1.2.3. Once this Plan has progressed through the procedural requirements of the relevant legislation it will be adopted by the District Council as a Statutory Plan. This Plan, together with the ~~approved~~ adopted Structure Plan, will form the Development Plan for Stroud District and will be given considerable weight

by the Council and the Department of the Environment, Transport and the Regions as the major interest to be taken into account when determining planning applications. In most cases the Development Plan policies will be the deciding factor unless there are other clear and overriding material considerations.

### Status of this ~~Draft for~~ Revised Deposit Local Plan

1.2.4. Local Plans are of key importance in the planning system now that it is established that the system is plan-led. The law requires that decisions on planning applications are **made in accordance with the development plan unless material considerations indicate otherwise**. (Section 54A of the Town and Country Planning Act 1990 as amended by the Planning and Compensation Act 1991).

1.2.5. This ~~Draft for~~ Revised Deposit Plan was considered by the ~~Council's Planning Committees in March and June 1999 and full Council in June 1999~~ July 2000 following public consultation on the Draft for Deposit Plan, November 1999. It has been adopted for development control purposes. Therefore, this Plan provides the District Council's most up-to-date approved strategy and policy framework for making decisions on planning applications. It is a highly significant document in helping to shape the future of the District.

1.2.6. All proposals for development in the District will be considered against the policies and proposals of this Plan. **The Plan must be considered as a whole and it is important that proposals comply with all relevant policies of the Plan and its successor versions**. It will be accorded greater weight than all previous non statutory planning policies as the main consideration in determining planning applications. This version of the Local Plan supersedes the Draft for Deposit Version of the Local Plan, of 1994 which covered the District, November 1999.

### 1.3. The Regional and Strategic Context

1.3.1. The Plan has also been prepared within the framework of regional planning guidance and the strategic guidance of the Adopted Gloucestershire Structure Plan, Second Review.

### Regional Context

1.3.2. The key elements of the regional planning framework are set out in Regional Planning Guidance

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<sup>1</sup> Main documents:  
*Town and Country Planning Act 1990 (Part II)*  
*Planning and Compensation Act 1991*  
*Town and Country Planning (Development Plan) Regulations 1991*  
*Planning Policy Guidance Note 12 - Development Plans and Regional Planning Guidance 1992-2000*  
*Planning Policy Guidance Note 1 - General Policy and Principles 1997*

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for the South West of England (RPG10). RPG10 was published in July 1994 and covers the period up to 2011. The guidance is intended primarily to provide a planning framework for updating County Structure Plans but it is also relevant to the preparation and review of Local Plans.

**1.3.3.** The aims for the region are:-

- To safeguard and enhance the distinctiveness and diversity of the South West's environment.
- To encourage and maintain a diverse and healthy economy throughout the South West.
- To secure a sustainable level of growth and distribution of development.
- To provide a framework for the provision of infrastructure and services to ensure an enhanced quality of life.
- To provide for a safe and efficient transport system to serve the existing and future needs of the South West.

**1.3.4.** Sustainability should be the cornerstone of the Region's development plans and planning decisions. The Region's environmental quality and diversity should not be put at risk and development plans should ensure that nationally and internationally designated areas and features are protected. Regeneration should be promoted and degraded areas enhanced.

**1.3.5.** RPG10 also stresses how the interdependence between maintaining and enhancing the Region's environment and economic prosperity should be recognised through development plans. Plans should encourage economic prosperity and facilitate employment growth and economic diversification. The importance of an integrated transport system should be recognised in plans and policies should improve links within the Region, with other regions and with Europe. However, provision for new development should be made in ways which reduce the need for travel, reduce congestion and encourage travel choice.

**1.3.6.** The RPG underlines the Government's approach of encouraging development in towns and cities and discouraging scattered development in the countryside. Outside the main urban areas of the Region, development plans should identify settlements which have good public transport links to main urban areas or are capable of serving as self-contained towns with a mix of uses as suitable for accommodating growth.

### **Gloucestershire County Structure Plan**

~~1.3.7. The Gloucestershire County Structure Plan was first approved by the Secretary of State in 1981. This was reviewed by the County Council in the late 1980's and the First Alteration to the Structure Plan~~

~~(approved in January 1992) provided strategic planning policy for the county up to mid-2001.~~

~~1.3.8. Subsequently a Second Review has been undertaken to take The County Council adopted the Structure Plan: Second Review in November 1999. This provides strategic policy guidance forward to cover the period from July 1991 to June 2011. A Deposit Draft was published in December 1997 and was subject to an Examination in Public in September 1998. The Panel's Report was received in December 1998. Modifications have been proposed and subjected to further public consultation. The Local Plan is prepared in the context of the adopted Structure Plan and correlates with the time period within it (1<sup>st</sup> July 1991 – 30<sup>th</sup> June 2011) in terms of its allocation requirements as set out in the Structure Plan. The Local Plan takes into account completions and commitments in relation to its housing and employment allocations from mid-1991.~~

~~1.3.9. The District Council considers tThis Local Plan has been prepared to be in conformity with the adopted Structure Plan. as modified by the Panel's Report and it is published as if the Structure Plan had been approved as provided for in Section 46 of the Town and Country Planning Act 1990.~~

**1.3.10.** The Structure Plan indicates, in general terms, the areas to which development should be directed and the areas requiring protection from development. One of the main functions of this Local Plan is to interpret and apply the strategy of the Structure Plan by developing its policies and proposals in relation to the District Area. The two plans are therefore complementary and together, when fully approved, form the Development Plan for Stroud District.

**1.3.11.** Where appropriate, the strategic background to each topic in this Local Plan is provided at the beginning of the chapters.

## **1.4. Supplementary Planning Guidance**

**1.4.1.** In addition to its Local Plan, the District Council has traditionally provided further planning guidance to support its mainstream policies and proposals. Such supplementary planning guidance has generally taken the form of design guides and development briefs for specific sites. This guidance is more detailed than that contained in Local Plans and may not always be strictly land-use related, though it is of relevance when considering planning issues and should be taken into account as a material consideration when determining planning applications.

**1.4.2.** The District Council will continue to use its existing supplementary planning guidance and

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publish new guidance to support this Local Plan as and when necessary. Whilst this cannot be accorded the same weight as the Local Plan in the decision taking process, its importance will increase if it has been prepared in consultation with the public and has been formally approved by the Council. Where supplementary planning guidance is to be used, or is to be prepared, in support of policies and proposals in this Local Plan it is clearly identified in the supporting text.

**1.4.3.** Current documents that have the status of supplementary planning guidance are:-

- Residential Design Guide.
- Landscape Assessment.
- Historic Buildings - their repair and conservation.
- ~~Parking Guidelines.~~
- ~~Stroud Regeneration Strategy.~~
- ~~Dursley Regeneration Strategy.~~
- Residential Development and Outdoor Play Space.
- Conservation Area Policy Statements.
- Golf Courses.

### 1.5. Using the Local Plan

**1.5.1.** The Local Plan consists of two elements - a Written Statement and the Proposals Maps. The Written Statement contains:-

- the background information on each of the subjects discussed;
- the planning and land-use policies and proposals; and
- appendices to inform and support the policies and proposals of the plan.

The main **policies and proposals** are distinguished in the text in **bold with a grey background**. The Written Statement also contains a number of appendices which form part of the plan and are equally open to public scrutiny. Changes to the policies, proposals and supporting text are highlighted in two ways. Text that is proposed to be deleted is struck through (for example development), and the new text that is proposed for inclusion is underlined.

**1.5.2.** The Proposals Maps are two 1:25,000 scale maps which cover the northern and southern parts of the District. These are supplemented by a series of inset maps which show settlement boundaries, Conservation Areas and other land-use designations in built up areas in greater detail. The Stroud Urban Area and the principal settlements of Cam and Dursley are shown at 1:10,000 scale on a third large sheet accompanying the plan.

**1.5.3.** Land-use policies and proposals in the Written Statement are illustrated on the Proposals Maps and are cross-referenced to the Written Statement by the appropriate policy/proposal reference number in the key to the maps. A key to the maps is included on each large accompanying map sheet and at the front of the Inset Maps section of the Written Statement. Those policies/proposals which relate to specific parts of the Plan area are also identified on the Proposals Maps. Other policies not so defined will apply to either the whole Plan area or specifically to land within, or land outside, the settlement development boundaries. The original Proposals Maps, as contained in the Draft for Deposit Local Plan, November 1999, are available at the deposit points for this Plan. Proposed changes to individual plans are identified separately within this document.

### 1.6. The Next Steps

**1.6.1.** The preparation process of the Local Plan is shown in the diagram over the page. The stage now reached ~~is the Draft for Revised Deposit stage, and is the start of~~ midway through the statutory adoption process. It is intended that this version will go forward to become the Statutory Local Plan for Stroud District following this period of statutory public consultation, and consideration at a Local Plan Inquiry.

**1.6.2.** Any person or organisation may comment upon ~~this the proposed marked changes~~ **only** in this Revised Deposit Local Plan. Comments, whether they be objections or statements of support, should be submitted on the special comments sheets available from the Council Offices at the address below. Comments must be received by Stroud District Council before the end of the public consultation period, (which is separately notified).

**1.6.3.** ~~If there are Any~~ objections made to the Plan that cannot be resolved ~~then~~ (to the original Draft for Deposit Plan, and to the proposed changes set out in this Revised Version) will be considered at a Public Local Inquiry. will be held. This will be conducted by an independent inspector nominated by the Secretary of State for the Environment, Transport and the Regions. The Inspector may make recommendations to the Council for modifications to be made to the plan. These ~~would~~ will be duly considered and the Council may decide to modify the Plan further. Any modifications will be advertised for further comment and any objections will in turn be considered before the Plan is finally adopted by the Council as a Statutory Local Plan.

**1.6.4.** A fuller explanation of this process and the public's role in it can be found in the publication 'Development Plans – what you need to know' Local Plans and Unitary Development Plans – A Guide to

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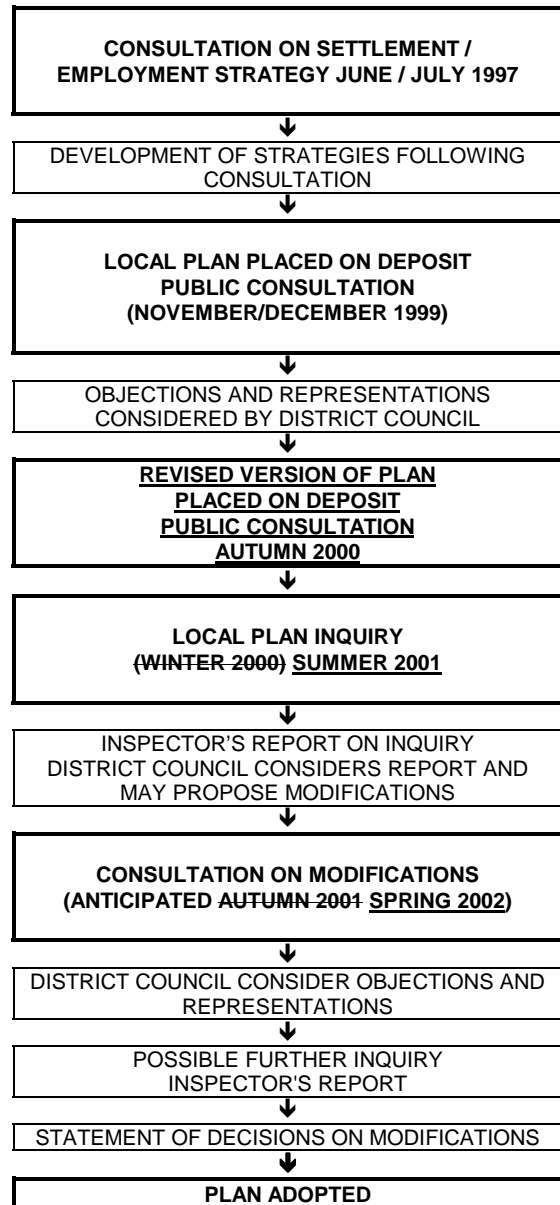
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Procedures - available directly from the Department of the Environment, Transport and the Regions at:-

**Government Office of the South West  
Fifth Floor  
The Pithay  
Bristol  
BS1 2PB**

or at the address below:-

**Planning Strategy Team  
Stroud District Council  
Ebley Mill Stroud  
Glos GL5 4UB  
Tel: No: 01453-754308**



~~1.6.5. The Government has recently produced a Consultation Draft Replacement PPG12, and the above procedure may be amended as a consequence of the publication of Replacement Guidance.~~

**STROUD DISTRICT LOCAL PLAN**  
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