

***Planning and Compulsory Purchase Act 2004  
The Town and Country Planning (Local Development)  
(England) Regulations 2004***

***Planning Strategy Work Programme***  
**LOCAL DEVELOPMENT SCHEME, 2005**

Strategic Head of Development Services

Stroud District Council

***March 2005***

# **STROUD DISTRICT COUNCIL**

## **LOCAL DEVELOPMENT SCHEME**

### **CONTENTS**

1.0	INTRODUCTION
2.0	PROPOSED LOCAL DEVELOPMENT DOCUMENTS AND PROGRAMME MANAGEMENT FOR PREPARATION
2.1	Saved Plans
2.2	New Local Development Documents
2.3	Prioritising projects within the LDS
2.4	Annual Monitoring Report
TABLE 1:	Schedule of policies to be saved in Local Development Framework
TABLE 2:	Programme Management
3.0	PROFILES OF EACH LOCAL DEVELOPMENT DOCUMENT
3.1	Statement of Community Involvement
3.2	Core Strategy
3.3	Employment Delivery Strategy
3.4	Stroudwater and Thames & Severn Canals Area Action Plan
3.5	Planning Contributions SPD
3.6	Stroud Industrial Conservation Area Statement SPD
3.7	Proposals Map and Inset Maps
4.0	SUPPORTING STATEMENT
4.1	Introduction
4.2	About the area
4.3	Regional & Strategic Planning Context
4.4	The Community Strategy & Other External Strategies
4.5	Joint Working
4.6	Resources
4.7	Programme Management & Responsibilities
4.8	Council Procedures and Reporting Protocols
4.9	Risk Assessment
4.10	Strategic Environmental Assessment (SEA) and Sustainability Appraisal (SA).
Appendix A	SPG
Appendix B	Glossary
Appendix C	Relationship between the LDF and other strategies

## **1.0 Introduction**

- 1.1 The Local Development Scheme (LDS) sets out the work that Stroud District Council will be carrying out on its planning policies over the next three years. The Council is responsible for preparing the authority's Local Development Framework (LDF) Within this LDF there are Development Plan Documents (DPD's) that will comprise Local Development Documents (LDD's) and Supplementary Planning Documents (SPD's). The DPD's will set out the spatial strategy for the district and set out the authority's policies relating to the development and use of land in its area.
- 1.2 The main sections of the Local Development Scheme deal with how the documents that are to be produced, the timetable for their production and the resources available for their production. This can inform opportunities to be involved with the plan-making process. A separate document, the Statement of Community Involvement, will specify how it is intended to involve stakeholders and the community in the process.
- 1.3 All policies and proposals will be subject to appraisal to ensure they reflect sustainable development principles. The Council will also produce Annual Monitoring Reports setting out progress in terms of producing and in implementing policies.
- 1.4 The arrangements are set out for progressing and saving existing plans and policies until new ones are approved.
- 1.5 This version of the LDS is the final version.<sup>1</sup> This follows consultation with Government Office for the South West. Following approval of the final document from GOSW, this Council will make copies of LDS available for inspection. Further advice on LDS can be obtained from the Council's Planning Strategy Team (01453) 754328 or email [local.plan@stroud.gov.uk](mailto:local.plan@stroud.gov.uk)

## **2.0 PROPOSED LOCAL DEVELOPMENT DOCUMENTS AND PROGRAMME MANAGEMENT.**

### **2.1 Saved Plans**

- 2.1.1 The Stroud District Plan is anticipated for adoption in January 2006 . It will be saved for 3 years and be part of the LDF until then. As indicated later, some policies may be saved beyond that date. Table 1 shows the policies we intend to save and the policy documents that will replace them including the date the replacement document will come into effect.
- 2.1.2 The priority for work up to January 2006 will be to proceed with the current Stroud District Local Plan until formal adoption. Some work during this period can be twin tracked such as information/evidence gathering in order to facilitate an early review of policies under the new LDF system as well as preparing a Statement of Community Involvement. In respect of the emerging Stroud District Local Plan, wherever possible the Inspector's recommendations will be accepted to speed the process to adoption. The Local Plan will be considered by Cabinet in October 2005 and then by Council in November for potential adoption.
- 2.1.3 Supplementary Planning Guidance (SPG) cannot be saved under the Regulations. However, where it can be demonstrated that existing SPG is linked to a 'saved' policy in the new system and has gone through processes equivalent to those specified for SPDs, it will still form a material consideration. The weight accorded to SPG will be less than that of SPD particularly as time passes within the new planning regime.

---

<sup>1</sup> Planning Authorities are required to submit an LDS to the SoS (through the relevant Government Office (GO)) within 6 months of commencement of Part 2 of the Bill. The SoS will be able to direct Planning Authorities to revise or change their LDSs. The LDS preparation process & timetabling will be audited by the GOs on behalf of the SoS.

2.1.4 The Council has up to date Supplementary Planning Guidance, which has been subject to full public consultation and is consistent with the emerging Stroud District Local Plan. The Council considers these documents to have status as a material consideration as they are linked to 'saved' policies. The documents and their dates of adoption are given in Appendix A that identifies how existing SPG's are linked to 'saved' policies in the Stroud District Local Plan

## **2.2 New Local Development Documents**

2.2.1 Table 1 sets out the policies anticipated to be saved as part of a Local Development Framework.

2.2.2 Table 2 is a Gantt chart providing an quick overview of the timetable and project management for preparing the new LDDs.

2.2.3 The Proposals Map (with inset maps) is currently and will continue to be the one in the emerging Stroud District Local Plan. However it will be replaced, in accordance with the procedures to be set out in the regulations, as soon as the first new development plan document is adopted and then kept up to date whenever a development plan document is adopted.

2.2.4 The programme of work management is deliberately cautious given the importance of progressing with the current Plan to formal adoption under the old planning system. This will be a pre-requisite to resolving the future core strategy.

## **2.3 Prioritising the projects within the Stroud District LDS**

2.3.1 In deciding what other documents to prepare the Council has had regard to the following matters;

- How will outcomes be changed?
- What use will be made of the document?
- Will it deliver an improvement in performance?
- Is it relevant to customer need and aspiration?

### **2.3.2 Stroud District Local Plan Adoption**

Stroud's key priority is to progress the current local plan to adoption by October 2005 to ensure that the Council has total plan and policy coverage. The LDS contains a risk analysis of factors that may upset the LDD timetables (including key milestones that the Council performance will be measured against). Upon adoption of the Local Plan the policies can then be saved for a period of three years. The Stroud District does not have an adopted District Wide Local Plan and Government service targets require this. Furthermore the adoption of the Plan will enable the Council to be more likely to deliver both the Council's vision and the Community Vision of pride and well being within the diverse communities of the District. The Local Plan has an important role in creating a safer environment which provides good shopping, leisure and public facilities together with local employment, all within easy reach of residents, with local, quality housing affordable by all sectors of the community. The Local Plan progression to date has eight years of community involvement and work. The Council investment in time, manpower and finance for the process and outputs will provide an essential policy foundation to build upon and refine in the future local development framework. The final adoption will deliver an improvement in performance by providing certainty, clarity and full weight in the plan led system. The Local Plan will provide an important tool in meeting the Council's Vision to make Stroud District a better place to live, work and visit for everyone. The existing Local Plan identifies areas for regeneration and housing in accordance with our identified priorities as well as the conservation of our environment.

### **2.3.3 Statement of Community Involvement (SCI)**

In parallel with progressing the current local plan to adoption, the Council will produce a Statement of Community Involvement (SCI). This will explain how local communities and stakeholders can be involved in the preparation of local development documents under the new planning system, and the steps that the Council will take to facilitate this involvement. It will set out the Council's standards to be met in terms of community involvement, building upon the minimum requirements set out in the Regulations and PPS12. Prior to the SCI being adopted, the Council will ensure that any early local development framework preparation and engagement work meets the minimum requirements of the Regulations. Such an approach will be important to the Council priority of Citizen First. It will assist in delivering improved services and use the Citizen First Strategy to improve customer focus and service delivery in partnership with others.

### **2.3.4 Core Strategy Local Development Document (LDD)**

The core strategy will set out the spatial vision, spatial objectives, policies and a monitoring and implementation framework for the District. It should be kept up to date and all other development plan documents must be in conformity with it. Whilst the existing Local Plan will provide a steer over three years certain parts may need an early review as new national and regional guidance and policies emerge to provide an improved context for the LDD's. By developing our Core Strategy, this will provide an opportunity to review the local plan policies and identify which will require potential replacement. The Core strategies will also:

be guided by sustainable development principles. (sustainability appraisal will have an important role to play in this regard);

be linked to the sustainable communities agenda, helping determine the broad location of new housing and employment land necessary to meet the requirements of the regional spatial strategy or any sub regional strategy contained within it;

### **2.3.5 Cotswold Canals Area Action Plan (AAP)**

- Whilst progressing the existing local plan to adoption, the social, political, cultural and economic context of the plan policies has changed. A clear indication of this is provided by the Heritage Lottery Fund support for the restoration of part of the Cotswold Canals in this District. The restoration of the Stroudwater and part of the Thames and Severn canals to full navigation through the Stroud area is expected to act as a catalyst to deliver significant social, environmental and economic regeneration. This will include increased visitor spend, tourism, development and construction related employment, neighbourhood regeneration, healthy living, training and skills development and community development, biodiversity and landscape aspects. With the Heritage Lottery Fund Stage One Pass and South West Regional Development Agency funding interest, development proposals and enquiries have begun to come forward along the canal corridor, with the realisation that canal restoration is more than an aspiration. Within this context, the Council has identified an urgent need to look at an Area Action Plan (AAP) to provide a policy framework for managing change to secure sustainable development. In addition the Stroud Industrial Conservation Area Statement would be produced as an SPD to a saved policy in the local plan and will provide key information to assess potential future change. The 2004 Community Plan topics of Affordable and Decent Housing and Creating Wealth will be key factors in the consideration of the AAP. Similarly the Council's identified five key priorities of Community Safety, Regeneration, Citizen First, Environment and Housing will all have an important role within the proposed AAP work. The AAP will be produced by Stroud District only as Phase One of the restoration is set entirely within the Stroud District until 2010. Later phases may give the opportunity to link the canals to the wider national canal network and involve joint working with other Districts. This should be looked at nearer the completion of Phase

One (The Ocean to Brimscombe), anticipated around 2011. This would be an appropriate time to review the performance of the AAP in terms of deliverability on the ground and to examine the potential of widening the AAP framework to adjoining areas such as the Cotswold District for example. This would be likely to require a jointly produced document.

### **2.3.6 Employment Local Development Document (LDD)**

Following the White Young Green Stroud Valleys Employment Study and the preceding topic on canal side regeneration, the Council has identified a need for an early review of employment sites and the creation of employment opportunities within the District. There are a number of challenges in planning for the future development of employment in the District. It would appear that recent trends within the local labour market suggest that jobs are being lost that are primarily linked to the decline of the manufacturing industry. It is likely that many of those losing jobs within manufacturing are now finding that they are having to find work outside the Stroud District, thus contributing to out commuting. Whilst manufacturing employment opportunities are falling, there is clear evidence that in general terms the population is growing, economic activity rates are increasing, average earnings are increasing and unemployment is falling. At the same time as a decline in manufacturing employment, the Stroud Valleys in particular is witnessing a substantial growth in micro businesses – employing smaller groupings of workers. These micro businesses may also be utilising a different set of people skills and have complex requirements for employment space.

An early review of employment sites will help determine the level and quality of space required for supporting the retention of existing businesses and the scope for hosting new and possibly much smaller enterprises. The work would look at the relationship between living and working locations, particularly in terms of reducing out commuting and the better use of local facilities and services. The 2004 LSP identified that Creating Wealth was a key topic to local people. If the Council 'do nothing', it is likely to exacerbate the problem of out-commuting and create a less sustainable local community which will ultimately impact on the range of local services that are provided. Whilst at 'face value' the local economy and labour force within the Stroud Valleys appear to be strong, there are key challenges to be tackled if the area is to retain a sustainable employment base which can provide significant 'spin off' benefits for the wider economy.

Working in partnership to realise wealth creation, rural and market town regeneration and economic prosperity are identified key priorities that provide a focus for Council investment. The review of employment policies will be vital to meeting these priorities and the Council's vision (referred to in Paragraph 2.3.2 above).

### **2.3.7 Planning Obligations Supplementary Planning Document (SPD)**

Infrastructure, service and amenity facilities are a key issue within the Stroud District. Development should be accompanied by a commensurate provision of services, amenities and infrastructure in order to meet the demands created by that development. Currently there isn't detailed local guidance on planning obligations. General advice on potential contributions is only contained in the Stroud District Local Plan allocations. The provision of a new general policy relating to planning obligations is envisaged as part of the local plan modifications. A Supplementary Planning Document would provide further detail to such a 'saved' policy and reduces time lost to complex obligation negotiations in determining planning applications. The timing should take account of the current Government review of planning obligations and new advice (anticipated Spring 2005). The Council will review the timetable through

the Annual Monitoring Report should there be any delay in new advice coming forward. The 2004 LSP showed 3 issues were of indisputable concern to local people: Affordable and Decent Housing, Creating Wealth and Rural Transport. The Planning Contributions SPD work will contribute to addressing these three specific issues. Similarly the Council's identified five key priorities of Community Safety, Regeneration, Citizen First, Environment and Housing will all have an important input to any Planning Obligations SPD.

### **2.3.8 Stroud Industrial Heritage Conservation Area Statement SPD**

Section 71 of the Planning (Listed Buildings and Conservation Areas) Act places a duty on Local Planning Authorities to formulate and publish proposals for the preservation and enhancement of Conservation Areas, and paragraph 4.10 of PPG15 gives further guidance on this subject. In Stroud District, these are being produced in the form of Conservation Area Policy Documents (CAPDs) for each Conservation Area, and Stroud District Council will adopt them. In line with Government guidance outlined above, Stroud District Council will review existing Conservation Areas, to consider whether their special status is still justified, and to consider whether any boundary changes are appropriate. A decision as to whether to amend an existing one can only be based on a thorough analysis of the architectural and historical interest of the area. Whilst decisions have to be made about the priority to be given to such work in a District (that already contains 42 Conservation Areas) and about the order in which such reviews and potential designations will take place, the Stroud Industrial Heritage Conservation Area is subject to the greatest pressure for development. The issue is described in paragraph 2.3.5 and the architectural and historical analysis work has been in progress since 2003. The Council will seek to complete this work as set out in Table 2.

## **2.4 Annual Monitoring Report (AMR)**

2.4.1 The Council is required to monitor how effective its policies and proposals are in meeting the vision and the core strategy LDD (when prepared). The Council will publish an AMR before 31<sup>st</sup> December each year.<sup>2</sup> The main purpose of an AMR is to assess the effectiveness of policies and proposals and identify any action that is necessary. The Council will assess:

- whether it is meeting, or is on track to meet, the targets set out in the LDDs and, if not, the reasons why; (initially this will include key policies in the Development Plan)
- what impact LDD policies are having on other targets set at national, regional or local level;
- whether any policies need to be altered or replaced, especially if it is clear that they are not being implemented;
- what action needs to be taken if policies need to be altered or replaced
- whether there is a need to review the LDS e.g. the alteration or replacement of existing policies may be more of a priority than a programmed SPD or LDD. In some cases a new LDD or SPD may be required.

2.4.2 A key matter for our AMR to examine is housing delivery. The release of further sites may be required in order to meet the requirements of PPG 3 "Housing" on Plan, Monitor and Manage housing delivery. Such an approach will require an annual review set out within the LDS timetable. Other factors that may necessitate this planned review of housing numbers/allocations include the Gloucestershire Structure Plan Review and Alterations, as well as the development of the South West RSS.

---

<sup>2</sup> The report will be available for inspection at the principal council office. It will be placed on the web site and copies (in whole or in part) will be supplied to anyone at reasonable cost.

2.4.3 The AMR will be submitted together with 'Planning Commitments for Housing' and 'Planning Commitments for Employment Uses' that the Council publish for that monitoring year. The Council's Planning Strategy Team will produce other monitoring documents that will be publicly available on the web.

**TABLE 1 Existing Local Plan Policies anticipated to be saved once the Local Plan is adopted. Subject to review through the AMR.**

<b>Policy</b>	<b>Topic</b>	<b>Recommendation</b>
	<b>GENERAL</b>	<b>Subject to Core Strategy Review in December 2005.</b>
G1	Minimising noise, general disturbance, smell, fumes, loss of daylight, sunlight or privacy.	Save
G2	Minimising atmospheric and environmental pollution.	Save
G3	Minimising noise sensitive development.	Save
G4	Minimising development that would lead to flooding.	Save
G5	Minimising development detrimental to highway safety.	Save
G6A	Contaminated Land	Save
G7	Planning Contributions Policy (See LP Modifications.)	Save
	<b>EMPLOYMENT AND TOURISM</b>	<b>Save until the review of Employment Policies in July 2006.</b>
E1A	Sites of employment development – Criteria for permission	Save
E1B	B8 Uses	Save
E1	Key employment land by parish.	Save
E2	Protection of existing employment land.	Save
E3	Sites allocated for employment use	Save
E4	Extension of employment uses within established sites.	Save
E5A	Extension of employment sites in the open countryside.	Save
E6	Farm Diversification.	Save
	<b>HOUSING</b>	<b>Subject to AMR and housing updates annually from December 2005.</b>
H1	Allocation of large-scale sites for development, including residential development.	Save
H2	Allocation of other sites for residential development.	Save
H3A	Phasing policy	Save
H8	Affordable housing policy within settlement boundaries.	Save
H9	Integration and mix of affordable housing, and retention.	Save
H11	Affordable housing outside settlement boundaries in rural settlements.	Save
H13	Loss of existing dwellings.	Save
H14	New residential development in named settlements - criteria for permission.	Save
H15	Residential development on upper floors in town and local centres.	Save
H17	Residential development outside defined settlement boundaries.	Save
H18	Criteria for permanent dwelling for agricultural or forestry worker outside a defined settlement boundary.	Save
H19	Criteria for temporary accommodation for agricultural or forestry worker outside a defined settlement boundary.	Save
H20	Removal of agricultural or forestry occupancy condition.	Save
H21	Replacement dwellings outside defined settlement boundaries.	Save
H22	Sub-division of existing residential properties.	Save
H23	Criteria for extensions of residential properties.	Save
H24	Creation of annexes for dependants.	Save
H25	Criteria for establishment of gypsy sites.	Save

	<b>TOWN CENTRES AND RETAILING</b>	
S1	Development within the Primary Shopping Frontages of Stroud town centre.	Save
S2	Development within the Secondary Shopping Frontages of Stroud town centre.	Save
S3	Changes of use outside the Primary and Secondary Shopping Frontages of Stroud town centre.	Save
S4	Redevelopment in Stroud town centre.	Save
S5	Allocation of land at Merrywalks Bus Station, Stroud for mixed use development.	Save
S5A	Allocation of land at Cheapside Wharf, Stroud for mixed use development.	Save
S6	Allocation of land at Far Hill Car Park, Stroud for non-food retail development.	Save
S7	Allocation of land at Castle Street and Rackfield, Dursley for a supermarket.	Save
S9	Class of Use within defined Town Centres and Primary Shopping other than Stroud.	Save
S10	Changes of use within defined town centres.	Save
S11	Development within defined town centres.	Save
S12	Developments attracting large numbers of people.	Save
S13	Development of local community and retail facilities within existing settlement boundaries.	Save
S14	Changes of use within defined District and local shopping centres.	Save
S15	Retention of community facilities.	Save
S16	Control of garden centres.	Save
	<b>BUILT ENVIRONMENT</b>	
B1A	Public Realm	Save
B1	Urban design.	Save
B2	Design of buildings.	Save
B3	Demolition in Conservation Areas.	Save
B4	Development affecting Conservation Areas.	Save
B5	Alterations and extensions to unlisted buildings in Conservation Areas.	Save
B6	Changes of use of buildings in Conservation Areas.	Save
B7	Demolition of Listed Buildings.	Save
B8	Partial demolition of Listed Buildings.	Save
B9	Alterations and extensions to Listed Buildings.	Save
B10	Changes of use of Listed Buildings.	Save
B11	Development affecting the setting of a Listed Buildings.	Save
B12	Protection of archaeological remains of National importance.	Save
B13	Protection of archeological remains of other than National significance.	Save
B14	Protection of historic parks and gardens.	Save
B15	Re-use and adaptation of buildings in rural areas for commercial, industrial or recreational use.	Save
B16	Re-use and adaptation of buildings in rural areas for residential use.	Save
B17	Design control of new and replacement shop fronts.	Save
B18	Control of advertisements.	Save
B19	Control of security grilles and shutters.	Save
B20	Control of renewable energy related development	Save

B21	Control of telecommunications related development.	Save
<b>NATURAL ENVIRONMENT</b>		
N1	Protection of internationally designated sites.	Save
N1A	Protection of Nationally Designated sites.	Save
N2	Protection of Key Wildlife Sites, RIGs and LNRs.	Save
N3	Control of development affecting legally protected and BAP species.	Save
N??	Wildlife corridor protection	Save
N4	Retention of important natural features.	Save
N5	Protection of water based habitats.	Save
N6	Protection of Cotswolds AONB.	Save
N7	Protection of Special Landscape Areas.	Save
N8	Protection of defined Landscape Character Areas.	Save
N10	Protection of trees and woodlands.	Save
N11	Protection of hedgerows.	Save
N12	Landscape treatment associated with new development.	Save
N13	Protection of land of higher agricultural quality.	Save
N14	Protection of ground and surface water resources.	Save
N15	Allocation of land to extend Berkeley Cemetery.	Save
<b>TRANSPORT</b>		
T1	Transport requirements for all developments.	Save
T2	Pedestrian access and new development.	Save
T3	Cycle access and new development.	Save
T4	Protection of existing and proposed cycle routes.	Save
T5	Cycle parking.	Save
T5A	Home Zones.	Save
T6	Bus and taxi access and new development.	Save
T7	Stroud Transport Interchange.	Save
T8	New passenger stations, halts and rail freight facilities.	Save
T9	Protection of existing railway stations and land at Stonehouse and Ebley.	Save
T10	Protection of Sharpness Docks for handling freight and shipping.	Save
T11	Vehicle parking standards.	Save
<b>RECREATION AND LEISURE</b>		
R1	Protection of outdoor playing space.	Save
R2	Allocation of land for public outdoor playing space at Oldminster Road, Sharpness.	Save
R3	Protection of playing fields in educational ownership.	Save
R4	Protection of amenity space.	Save
R5	Open space provision associated with new residential development.	Save
R6	Protection of public rights of way.	Save
R7	Control of horse related development.	Save
R8	Development affecting the Stroudwater, Thames and Severn and Gloucester and Sharpness Canals.	Save until the review of Canals AAP in March 2006.
R9	Protection of allotment land.	Save

**TABLE 2  
Programme Management**

Document Title	Stage	J 0 5	F	M	A	M	J	J	A	S	O	N	D	J 0 6	F	M	A	M	J	J	A	S	O	N	D	J 0 7	F	M	A	M	J	J	J	A	S	N	D	J 0 8	F	M
<b>Annual Monitoring Report</b>	From March 2005 for submission to GOSW by 31 <sup>st</sup> Dec each year. An essential part of this will be the housing under plan, monitor, manage.																																							

<b>Local Development Scheme</b>	Preparation and review																																								
	Submission to SofS																																								

<b>Adopt the emerging Stroud District Local Plan</b>	Inspectors Report and Consideration																																								
	Publish Modifications																																								
	Propose to Adopt																																								







## 3.0 PROFILES OF EACH LOCAL DEVELOPMENT DOCUMENT

### 3.1 Statement of Community Involvement

#### Overview

<b>Role &amp; Subject</b>	Council's service level agreement with stakeholders and the community, covering engagement in the plan-making process.
<b>Coverage</b>	District-wide but involving outside organisations covering the district.
<b>Status</b>	Non Development Plan Local Development Document
<b>Conformity</b>	Must at least meet minimum requirements in the regulations and will have regard to the Council's corporate communications strategy and practice.

#### Timetable

Stage	Dates
Scoping	March - May 2005
Consultation Dates: Issues on draft SCI	June - July 2005
Public Participation: Preferred Final SCI	September – October 2005
Date For Submission To SoS	November 2005
Examination	January 2006
Estimated Date For Adoption	31 <sup>st</sup> March 2006

#### Arrangements for Production

<b>Organisational Lead</b>	Council's Strategic Head of Development Services
<b>Political Management</b>	Cabinet Decision for pre-submission and submission stages. Full Council Resolution required for adoption stages.
<b>Internal Resources</b>	Planning Strategy Manager & Team. Input from other departments of the Council on particular topics, especially corporate communication practice and community strategy work.
<b>External Resources</b>	Gloucestershire Planning Officers Meeting Group to share best practice.
<b>Stakeholder Resources</b>	Local Strategic Partnership (LSP) to provide key link to community planning processes. Local Economic Forum to provide key link to business. Parish Forum to provide link with local communities.
<b>Community &amp; Stakeholder Involvement</b>	Prior to consultation on options, specific and general consultation bodies will be canvassed for their views on issues and vision. Potential hard to reach groups will be considered and a strategy developed to engage them in the Planning Process.
<b>Post Production Monitoring</b>	Review and up date community group contacts. Assess on an annual basis, whether engagement is happening as anticipated. Develop community engagement indicators.

## 3.2 Core Strategy

### Overview

<b>Role &amp; Subject</b>	Strategic document setting out the Vision and Spatial Strategy for meeting known and anticipated development requirements to 2016, including number of dwellings required. Will include a key diagram to show broad locations (not specific sites) to meet requirements, key transportation elements, main patterns of movement, relationships to other strategies & with other local authority areas.
<b>Coverage</b>	District-wide.
<b>Status</b>	Development Plan Document.
<b>Conformity</b>	PPS, PPG, RSS and having regard to Structure Plan and Stroud Community Strategy.

### Timetable

	Dates
Review of Adopted Local Plan Chapter 2 – Strategy	March – October 2005
Review of Adopted Local Plan Chapter 3 – General Policies	March – October 2005
Review of new PPS/RSS policies and guidance	March – October 2005
Outcomes of reviews to be reported as part of AMR as to whether further policy updates are necessary with potential scope and timing of them. Likely to be a partial revision of a core strategy only.	December 2005
	<b>These following dates are draft and subject to above AMR outcomes</b>
Early Stakeholder & Community Engagement	February – April 2006
Consultation Date: Issues & Options	May – June 2006
Public Participation: Preferred Options & Proposals	July – August 2006
Date For Submission To SoS	October 2006
Examination	May 2007
Estimated Date For Adoption	30 <sup>th</sup> November 2007

### Arrangements for Production

<b>Organisational Lead</b>	Council's Strategic Head of Development Services
<b>Political Management</b>	Cabinet Decision for pre-submission and submission stages. Full Council Resolution required for adoption stages.
<b>Internal Resources</b>	Planning Strategy Manager & Team. Input from other departments of the Council on particular topics.
<b>External Resources</b>	Use of Gloucestershire County Council for information Gloucestershire Planning Officers Meeting Group to share best practice
<b>Stakeholder Resources</b>	Local Strategic Partnership (LSP) to provide key link to community strategy. Local Economic Forum to provide key link to business.
<b>Community &amp; Stakeholder Involvement</b>	Prior to consultation on options, specific and general consultation bodies will be canvassed for their views on issues and vision and advice will be sought from the Development Industry and the LSP on realistic and reasonable options.
<b>Post Production Monitoring</b>	Assess on an annual basis, progress in terms of spatial objectives and policy implementation against national, regional and local guidance targets. An evaluation of the effectiveness of policy combined with an assessment on whether to pursue policy maintenance, adjustment or total replacement will be done annually. Devise policy indicators.

### 3.3 Employment Delivery Strategy/ Employment Policies and Sites DPD.

#### Overview

<b>Role &amp; Subject</b>	To identify and allocate sufficient employment land and opportunities to cover the period to 2016, in accordance with the core strategy. Will include proposals for a variety of types & sizes of employment opportunities, to assist urban and rural economies.
<b>Coverage</b>	District-wide general policies and site-specific employment allocations and protections
<b>Status</b>	Development Plan Document.
<b>Conformity</b>	With existing RSS and emerging core strategy, in accordance with PPG4, PPS1, PPS7 and having regard to policies of the Gloucestershire Structure Plan.

#### Timetable

Stage	Dates
Early Stakeholder & Community Engagement	March – June 2006
Consultation Date: Issues & Options	July - September 2006
Public Participation: Preferred Options & Proposals	October – November 2006
Date For Submission To SoS	January 2007
Examination	June 2007
Estimated Date For Adoption	25 <sup>th</sup> January 2008

#### Arrangements for Production

<b>Organisational Lead</b>	Council's Strategic Head of Development Services
<b>Political Management</b>	Cabinet Decision for pre-submission and submission stages. Full Council Resolution required for adoption stages.
<b>Internal Resources</b>	Planning Strategy Manager & Team. Regeneration & Culture Team
<b>External Resources</b>	Use of Gloucestershire County Council for information Gloucestershire Planning Officers Meeting Group to share best practice Work being carried out by South West Regional Assembly and South West Regional Development Agency Use of External Consultants as required.
<b>Stakeholder Resources</b>	Local Strategic Partnership (LSP) Creating Wealth syndicate to provide key link to community planning. Creating Wealth Syndicate (LSP), Chambers of Trade Network to provide key link to business. Gloucestershire First as economic and enabling link to local business communities.
<b>Community &amp; Stakeholder Involvement</b>	Prior to consultation on options, specific and general consultation bodies will be canvassed for their views on issues and advice will be sought from the Development Industry. The LSP to look at realistic and reasonable options that would be in conformity with National and Regional Guidance and the policies in the Gloucestershire Structure Plan 2001 - 16. Representatives of Local companies should be consulted at an early stage. Where employment opportunities on sites of over 0.5ha are identified, local interest groups, neighbours, town/parish councils and local representatives will be engaged to ensure local issues are taken into account in the planning of specific sites. <sup>3</sup> . This will include sites identified at the submission stage by objectors.
<b>Post Production Monitoring</b>	Assess on an annual basis, progress in terms of spatial objectives and policy implementation against national, regional and local guidance targets. An evaluation of the effectiveness of policy combined with an assessment on whether to pursue policy maintenance, adjustment or total replacement will be done annually. Devise policy indicators.

<sup>3</sup> This is not intended to reopen arguments about the general suitability of the location for employment (already covered by the Core Strategy DPD). The purpose is to engage the local community in deciding how development is to take place in the locality.

### 3.4 Stroudwater Navigation and Thames & Severn Canals Area Action Plan

#### Overview

<b>Role &amp; Subject</b>	Provides policy context to co-ordinate the development of a number of sites in line with the overall policy in the saved Local Plan and potential core strategy revisions. Will include proposals for environmental enhancement, transport, residential, employment, retail, leisure, open space and community uses plus information on planning obligations.
<b>Coverage</b>	This document will examine an area (precise extent to be determined) that the canals pass through on an east west axis across the District. The canals corridor will have physical, visual and/or historical associations with the canals. It will take account of the Stroud Industrial Heritage Conservation Area and landscape characteristics. It will apply primarily to the first phase of restoration (agreed by the Heritage Lottery Fund), but other opportunities will be looked at.
<b>Status</b>	Development Plan Document
<b>Conformity</b>	National guidance and policies as well as those contained in the RSS. With R8 of the emerging Local Plan and development policies of the Glos. Structure Plan. It will also need to comply with replacement policies in core strategy and employment strategy, having regard to Community Strategy.

#### Timetable

Stage	Dates
Early Stakeholder & Community Engagement	Ongoing – February 2006
Consultation Date: Issues & Options	March – April 2006
Public Participation: Preferred Options & Proposals	October - November 2006
Date For Submission To SoS	January 2007
Examination	July 2007
Estimated Date For Adoption	25 <sup>th</sup> January 2008

#### Arrangements for Production

<b>Organisational Lead</b>	Council's Strategic Head of Development Services
<b>Political Management</b>	Cabinet Decision for pre-submission and submission stages. Full Council Resolution required for adoption stages.
<b>Internal Resources</b>	Planning Strategy Manager & Team. Input from internal service departments.
<b>External Resources</b>	Landowners may make contribution to work by consultants. Cotswold Canals Partnership British Waterways South West Regional Development Agency Heritage Lottery Fund/English Heritage Water companies/Environment Agency Strategic Rail Authority Highway Agency Gloucestershire County Council
<b>Stakeholder Resources</b>	Various bodies such as Parish & Town Councils on or adjacent to the canal route,, Chamber of Commerce Sports and Arts Bodies Cotswold Canals Partnership.
<b>Community &amp; Stakeholder Involvement</b>	In accordance with Statement of Community Involvement. Prior to consultation on options, specific and general consultation bodies will be canvassed for their views on issues and advice will be sought from the Development Industry and the LSP on realistic and reasonable options. Local interest groups, neighbours and local representatives will be engaged to ensure local issues are taken into account.
<b>Post Production Monitoring</b>	Assess on an annual basis, progress in terms of spatial objectives and policy implementation against national, regional and local guidance targets as well as against HLF & SWRDA funding bid timescales. An evaluation of the effectiveness of policy combined with an assessment on whether to pursue policy maintenance, adjustment or total replacement will be done annually. Devise policy performance indicators.

### 3.5 Planning Contributions SPD

#### Overview

<b>Role &amp; Subject</b>	To provide guidance on interpretation of policies in Development Plan Documents. There is national guidance out to consultation but this may need updating to take account of the outcomes from the consultation on new government guidance and/or procedures. The final guidance is expected to be available in Summer 2005, subject to further consideration on procedural matters.
<b>Coverage</b>	Whole District
<b>Status</b>	Supplementary Planning Document
<b>Conformity</b>	With new government guidance and policies as well as saved local plan allocations..

#### Timetable

<b>Stage</b>	<b>Draft Dates</b>
Evidence Gathering	September - November 2005 (Assuming new national Planning Obligation guidance in place)
Prepare Draft SPD	December - January 2006
Public Participation	March - April 2006
Representations and Finalise SPD	May - July 2006
Adoption	31 <sup>st</sup> August 2006

#### Arrangements for Production

<b>Organisational Lead</b>	Council's Strategic Head of Development Services
<b>Political Management</b>	Cabinet Decision required for adoption stages
<b>Internal Resources</b>	Planning Strategy Manager & Team. Input from service departments
<b>External Resources</b>	Potential developers; Learning and Skills Council, Primary Care Trust, Arts Council, Gloucestershire County Council, Glos. Wildlife Trust, Stroud Car Club.
<b>Stakeholder Resources</b>	Parish and Town Councils for information on consequences of potential development for services and amenities in their area.
<b>Community &amp; Stakeholder Involvement</b>	Be in accordance with our Statement of Community Involvement
<b>Post Production Monitoring</b>	Assess on an annual basis, contribution towards infrastructure costs arising from development in terms of policy implementation against national, regional and local guidance targets. An evaluation of the effectiveness of policy combined with an assessment on whether to pursue policy maintenance, adjustment or total replacement will be done annually. Devise policy indicators.

## 3.6 Stroud Industrial Heritage Conservation Area Statement SPD

### Overview

<b>Role &amp; Subject</b>	To provide guidance and interpretation of conservation area policies in Development Plan Documents and review the existing boundaries of that Conservation Area where necessary.
<b>Coverage</b>	The industrial heritage environs focussed broadly around Stroud and the Cotswold Canals within the Stroud District.
<b>Status</b>	Supplementary Planning Document
<b>Conformity</b>	With existing RSS and emerging core strategy, in accordance with PPS1, PPG15, PPS12 and having regard to policies of the Gloucestershire Structure Plan.

### Timetable

<b>Stage</b>	<b>Draft Dates</b>
Evidence Gathering	On-going – February 2005
Prepare Draft SPD	April – May 2005
Public Participation	June – July 2005
Representations and Finalise SPD	August – November 2005
Adoption	23 <sup>rd</sup> February 2006

### Arrangements for Production

<b>Organisational Lead</b>	Council's Strategic Head of Development Services
<b>Political Management</b>	Cabinet Decision required for adoption stages
<b>Internal Resources</b>	Planning Strategy Manager & Conservation Manager & their Teams.
<b>External Resources</b>	Landowners may make contribution to work by consultants. Cotswold Canals Partnership British Waterways Heritage Lottery Fund/English Heritage Gloucestershire County Council
<b>Stakeholder Resources</b>	Various bodies such as Parish & Town Councils on or adjacent to the canal route, Industrial Heritage Interest Groups, Cotswold Canals Partnership.
<b>Community &amp; Stakeholder Involvement</b>	Be in accordance with our Statement of Community Involvement or comply with regulations (- subject to timing)..
<b>Post Production Monitoring</b>	Evaluation of the effectiveness of policy combined with an assessment on whether to pursue policy maintenance and officers in the Conservation Team will review adjustment or total replacement on a regular basis.

### 3.7 Proposal Map and Inset Maps

#### Overview

<b>Role &amp; Subject</b>	To map development plan policies and proposals
<b>Coverage</b>	Whole District (Proposals Map); Parts of District (Inset Maps)
<b>Status</b>	Development Plan Document
<b>Conformity</b>	With existing adopted DPDs

#### Timetable

<b>Stage (Adoption of DPDs)</b>	<b>Dates</b>
Core Strategy (subject to review and AMR outcomes) LDD	30 <sup>th</sup> November 2007
Employment delivery Strategy LDD	25 <sup>th</sup> January 2008
Canal Restoration AAP	25 <sup>th</sup> January 2008
Stroud Industrial Heritage Conservation Area Statement	23 <sup>rd</sup> February 2006

#### Arrangements for Production

<b>Organisational Lead</b>	Council's Strategic Head of Development Services
<b>Political Management</b>	Adoption (and adoption of updates) delegated to Director and Portfolio Holder to reflect adopted development plan policies and proposals at the time.
<b>Internal Resources</b>	Planning Strategy Manager & GIS Technicians
<b>External Resources</b>	Outsource hard copy printing and web formatting.
<b>Stakeholder Resources</b>	N/A
<b>Community &amp; Stakeholder Involvement</b>	We will use web feedback during the first month of publication on the web to adjust web presentation.

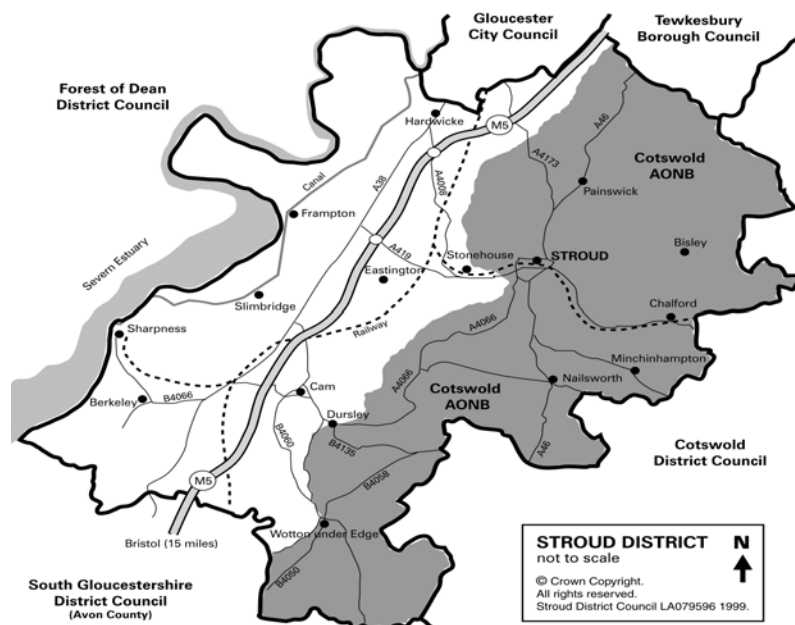
## 4.0 SUPPORTING STATEMENT

### 4.1 Introduction

4.1 This statement explains and justifies the approach set out in the Local Development Scheme. In addition, it explains how resources and the evidence base will be managed across the programme.

### 4.2 About the area

4.2.1 Information about the Stroud District, (see map one below), can be found in the Stroud District Local Plan Chapter Two – *The Strategy*.



**Map One: Stroud District.**

This Chapter provides a geographical, social, economic and environmental context to the communities and their development.

### 4.3 Regional & Strategic Planning Context

4.3.1 The District has been subject to population and development pressure since 1991. This has impacted on the character of the District both in its socio - economic aspects and the balance between built-up areas, areas with the characteristics of 'urban' fringe and open countryside.

4.3.2 The adopted structure plan makes provision for 9,400 dwellings across the District for the period 2001 to 2011.

4.3.3 Regional Planning Guidance is currently RPG10 published in September 2001. On commencement of the Planning and Compulsory Purchase Act this became the interim Regional Spatial Strategy (RSS). It provides a broad spatial strategy within which the Structure Plan sits. Work is well advanced on studies to inform the RSS for the period to 2026. This work of the Regional Assembly commenced in Spring 2004. Parts of the District are in the Cheltenham/Gloucester sub -region on which joint study work is taking place. Work on the Cheltenham/Gloucester sub-regional strategies may in due course inform the core strategy and the LDF.

4.3.4 The legislation requires a LDD to show 10 year's supply of housing land from the date of adoption. If the LDF is to be in place by September 2007 as required, it will be necessary to prepare the Core Strategy in conformity with existing RSS and Structure Plan and in advance of replacement RSS. This means that realistic assumptions informed by RSS work will have to be made about development requirements beyond the end of the period covered by existing RPG and Structure Plan. This will be done in consultation with the RPB.<sup>4</sup>

#### **4.4 The Community Strategy & Other External Strategies**

4.4.1 The Stroud Community Strategy was agreed in December 2005. Much of the Community Strategy relates directly to planning issues. The main challenges to have been identified are:

- Improving Housing Opportunities
- Creating Wealth
- Access to Services and Rural Transport
- Health and Well-being
- Crime and Disorder
- The Cultural and Natural Environment

4.4.2 Local Strategic Partnership (LSP) "Syndicate Groups" were established to look at each and identify practical actions that the LSP members could take collectively and individually to tackle the challenges identified. These three areas of concern will have Action Plans drafted in due course.

4.4.3 The LDDs will have regard to the Community Strategy and its action plans to seek to ensure that land-use requirements arising from that strategy are addressed. The Community Strategy is the main mechanism by which the Local Strategic Partnership's Vision will be achieved. It details the concerns of local people, the business community and visitors and sets out what the LSP together with other partners, partnerships, agencies and communities are trying to achieve in response. The Community Strategy is expected to address issues that arise from other development requirements, including those that address housing needs, and ensure that partners have their plans in place to support development requirements.

4.4.5 There are a number of strategies that have land-use implications and these will be taken into account in the preparation of LDDs.

#### **4.5 Joint Working**

4.5.1 Gloucestershire County Council provide an important strategic planning role for the Gloucestershire area. Joint working on a range of planning issues is a matter of course with work progressing on specific studies for the RSS. The County has a particularly important role in Information Management and providing a technical interface with the South West England Regional Assembly (SWERA) and GOSW. Its currently examining its future role and relationship to these agencies as well as progressing the Structure Plan 3<sup>RD</sup> Review. In addition to the Structure Plan and acting as an agency to SWRA on the RSS, the County Council has responsibilities for Minerals and Waste Planning.

---

<sup>4</sup> The core strategy and housing allocations DPDs should address housing requirements for at least 10 years from anticipated date of adoption. If the RSS/RPB or structure plan end date is less than 10 years away, LPAs will have to work out how to address this.

- 4.5.2 The regular meetings of planning policy officers with officers of the County (the Gloucestershire Planning Officers Meeting Group) provide an opportunity to co-ordinate information and examine best practice as well as ensuring matters of common interest including matters which affect more than one District are addressed. The Group is looking at ways of working together to deliver the new planning system as effectively as possible and highlighting examples of best practice. Officers attend any training organised by GOSW, which facilitates an exchange of views, and also participate in meetings organised by the Regional Assembly.
- 4.5.3 The Council is working in partnership with neighbouring authorities on the preparation of sub-regional studies (see paragraph 4.3.3 above) that will inform preparation of Regional Spatial Strategy by SWRA and may inform core strategy preparation.
- 4.5.4 Stroud District currently does not have any joint LDD's planned. This situation will be kept under review through the AMR.

#### **4.6 Resources**

- 4.6.1 The Planning Strategy team in Development Services will be the primary resource to develop the Local Development Framework. This team has a number of other responsibilities such as advising on the policy aspects of planning applications, developing the monitoring of section 106 agreements and inputting into the regional and national planning framework.
- 4.6.2 The following in-house resources will be made available for preparing Local Development Documents. The time below allows for other duties and non-productive time (sickness, training, annual leave)
- Strategic Head of Planning 0.1 FTE
  - Officers not in the planning service 1.0 FTE
  - Planning Strategy Manager 0.5 FTE
  - 1 x Principal Planning Officer 1.0 FTE
  - 1 x Senior Planning Officer 1.0 FTE
  - 1 x Planning Officer 1.0 FTE
  - 1 x Technical Support Officer 0.5 FTE
- 4.6.3 Consultants may have to be engaged on specific projects where there is a lack of expertise or capacity in house. The planning policy budget for this in 2004/5 (excluding Planning Delivery Grant) is £10k<sup>5</sup>. In addition, studies carried out by other services will be drawn on; e.g. Housing Needs Assessment by Housing. It is also intended that to collect information on the Sustainability Appraisal and Strategic Environmental Assessment will be co-ordinated across the Authority e.g. Potential Land Contamination. The preparation of development briefs for sites and masterplanning related work might be partially funded by outside agencies, landowners and developers, providing that it is appropriate. It is anticipated that the Canal Area Action Plan will necessitate the use of consultants and work is on going to assess the potential financial cost and potential sources of assistance. It may require additional financial resources in the future to be committed by the Council.

---

<sup>5</sup> We cannot estimate all resource requirements at this early stage but we will keep the situation under review each time we review the LDS.

4.6.4 In connection with the Statement of Community Involvement there will be liaison with those who are responsible for setting standards for consultation in other departments and those who set policies on consultation. In particular, there is full liaison with those supporting the Council's Community Strategy in respect of community engagement. We will seek to co-ordinate consultations and draw on the results of consultation already undertaken to reduce duplication and 'consultation fatigue'.

#### **4.7 Programme Management & Responsibilities**

4.7.1 The tables in Section 3 above set out the timetable for LDD production. At this stage, assumptions have had to be made about the exact availability of the Planning Inspectorate to hold the examinations but arrangements can be firmed up through the year and adjustments made when the LDS is reviewed. A number of reporting systems have been set up to ensure the proper management of the plan preparation process and to ensure that there is effective flow of information throughout the Council

4.7.2 At a more informal level, the Planning Strategy Team meet with key Development Control staff to discuss a wide range of issues including site selection and policy wording. Similarly, as LDDs are being prepared, the Planning Strategy Team will involve other key officers including Environmental Health, Regeneration & Culture, Arboricultural and the Landscape Officer. The Planning Strategy Manager is also working closely with other services on all aspects of the plan preparation process including, presentations and involvement in the Local Strategic Partnership; development of the Statement of Community Involvement (stakeholder and community involvement) and in the review of the Council's Community Strategy.

4.7.3 The Development Services Manager, Planning Strategy Team Leader and the Principal Planning Officer within the Planning Strategy Team also meet regularly to review progress.

4.7.4 The Strategic Head of Development Services will have a programme overview whilst the Development Services Manager & Planning Strategy Team Leader should have a day to day programme, staff & resource management responsibilities. The other members of the team ensure that the necessary inputs are made in a timely manner and that the resulting Local Development Documents are fully consistent with other policies and plans of the authority.

4.7.5 The Best Value performance indicator relating to plan making (BVPI) is monitored by the Policy and Review section of the Council.

#### **4.8 Council Procedures and Reporting Protocols**

4.8.1 For each DPD and the SCI, the levels of political responsibility are as follows;

- Cabinet Decision for all pre-submission and submission stages.
- Full Council Resolution required for adoption stages.

4.8.2 For each SPD, the adoption will require an Cabinet Decision. Each SPD will require approval by the planning portfolio holder at submission stage.

4.8.3 Prior to the consideration of documents by the planning portfolio holder and/or Cabinet there will be procedures whereby the advice of other members can be sought such as the Policy Panel and Planning Policy Working Group for example. In this way we will nominate champions for the documents.

## 4.9 Risk Assessment

4.9.1 In preparing the local development scheme, the main areas of risk relate to:

- **Staff turnover.** In view of the shortage of qualified planning staff, the Council will maximise the use of other staff with relevant skills e.g. information officers, environmental scientists, administration staff, consultation officers.
- **Delay through resolution of controversy.** The proposed Local Plan modifications that generally accord with the Inspectors recommendations are likely to be controversial with local communities. This is as a result of having to accord with the old planning system process with publishing modifications before adoption. The Council is working with local communities and developers to build consensus on the important need to move to Local Plan adoption. There are risks that it may still be delayed through a second local plan inquiry or a high court challenge. Some local interests are well organised with funds for such potential challenges. The welter of new Planning Policy Statements (PPSs may require further modifications to the Local Plan. This may lead to a Local Plan Inquiry as these aspects have not be considered independently. Potential delay could then require the Plan to have a SA/SEA. The new planning system does provide an opportunity for developers and communities to move for an early review of their issue(s).
- The Council will use the SCI and engagement processes to build consensus with local communities. The timetable allows realistic periods for obtaining Council approvals to documentation and processes. However, with the high importance of many aspects of the LDF, and its controversial nature, there is a high risk that some delays may be experienced in obtaining the necessary approvals. The Council will actively engage local communities to prevent controversy prior to the submission of a DPD to the SoS and discussion will continue up to examination.

Given the limited staff and financial resources a balance will have to be struck between making progress and providing reasonable opportunities for involvement in processes and outcomes. If reasonable legitimate participation is not allowed for, then this can delay the process: eg in Gloucestershire there have been examples of where, due to objection, the plan making process had had to be re- commenced.

The Planning Strategy team has already commenced informing stakeholders of areas that can be influenced.

It is important to allow sufficient time in the programme to fully consider any responses to the consultation and for the councillors to decide how to amend documents. It is not easy to predict the volume of response and the range of views likely to be expressed. It is difficult to predict Council Meeting timetables beyond 2005, however the Council will inform Democratic Services of the LDS timetable and need for appropriate meetings. Both can have implications for the programme. If additional consultation is needed as a result of responses this will have implications for the timetable and for the resources required. It will also have implications for how future consultations are carried out. The AMR will be an important tool for review should this situation arise.

- **Capacity of PINS and other agencies to cope with demand nation-wide.** This issue is beyond the control of the Council but the Council will work with PINS to give early warning of our programme.
- **External agencies;** It will be important to secure timely input from agencies such as Water Companies, Environment Agency, English Nature. Given the importance that government attaches to the delivery of the new planning system where problems occur we will draw them to the attention of GOSW.

- **“Soundness” of DPDs.** We will minimise this risk by working closely with GOSW and PINS at all milestone stages and in the run up to submission of DPDs.
- **Parish Plans and Community Plans** The Council will advise local communities of the new processes relating to SPD. The Council will use the AMR process to monitor potential plans and timetable progress to SPD status. Some are sufficiently advanced to proceed to SPG with a commitment to an early review within a few years. The Council will try to manage the process, however there is a risk of resources with the third parties. The Council will advise them on the new processes and make them aware of the commitments. The Council will have to tread a cautious path between informing and direct involvement in production as this may meet local resistance. The Council will require compliance with the Local Development Framework.

#### **4.10 Strategic Environmental Assessment (SEA) and Sustainability Appraisal (SA).**

4.10.1 Sustainability appraisal is as a systematic and iterative appraisal process, incorporating the requirements of the Strategic Environmental Assessment Directive (European Union Directive 2001/42/EC). The purpose of sustainability appraisal is to appraise the social, environmental and economic effects of the strategies and policies in a local development document from the outset of the preparation process. This will ensure that decisions are made that accord with sustainable development. From this flows the need for the process of LDD preparation to:

- Identify strategic alternatives;
- Collect base-line monitoring information;
- Predict significant environmental effects more thoroughly than previously;
- Secure greater consultation with the public and environmental authorities; and
- Address and monitor the significant environmental effects of the plan.

4.10.2 As part of the process, the Council must:

- Prepare an environmental report on the significant effects of options and the draft Local Development Documents;
- Carry out consultation on the draft document and accompanying environmental report;
- Take into account the environmental report and the results of consultation in decision making; and
- Provide information when the document is adopted and show how the results of the SEA have been taken into account.

## Appendix A

### Relationship between Saved Policies in the Stroud District Plan and Supplementary Planning Guidance and Other Advice.

Document	Links to saved policies	Content
Supplementary Planning Guidance – Residential Design Guide (November 2000)	Supports Policy	Provides further information to help developers of new sites
Residential Development – Outdoor Play Space Provision (November 2000)	Supports Policies	Provides further information to help developers of new sites*
*Supplementary Planning Guidance – Landscape Assessment (November 2000)	Supports Policies	Provides further information to help developers of new sites
Outdoor Play Space Survey (2004)	To be reviewed in light of any proposed modifications to Policies.	
Urban Capacity Study (March 2002)	Supports Policy	This is a survey of potential sites for residential development in the urban areas of the District
Development Brief – Brockworth Airfield	Supports Policy	Sets out the basis for development on the Brockworth Airfield site, part of which is in Stroud District
Supplementary Planning Guidance – Affordable Housing	Supports Policy	Provides information on the Council's standards and mechanisms to achieve targets. Policy revised since the end of the Local Plan Inquiry to reflect Housing Needs Survey Update 2003
*The Stroudwater Navigation & Thames & Severn Canals Restoration Position Statement and Development Checklist. July 2004	Supports Policies	Document shows how proposals will be considered (to achieve appropriate and sustainable forms of development) within the canals environment.

## **Glossary**

**the Act:** the Planning and Compulsory Purchase Act 2004.

**Annual monitoring report (AMR):** part of the *Local Development Framework*, the annual monitoring report will assess the implementation of the Local Development Scheme and the extent to which policies in *Local Development Documents* are being successfully implemented.

**Area action plan:** used to provide a planning framework for areas of change and areas of conservation. Area Action Plans will have the status of *Development Plan Documents*.

**Community strategy:** local authorities are required by the Local Government Act 2000 to prepare these, with aim of improving the social, environmental and economic well being of their areas. Through the Community Strategy, authorities are expected to co-ordinate the actions of local public, private, voluntary and community sectors. Responsibility for producing Community Strategies may be passed to *Local Strategic Partnerships*, which include local authority representatives.

**Core strategy:** set out the long-term spatial vision for the local planning authority area, the spatial objectives and strategic policies to deliver that vision. The Core Strategy will have the status of a *Development Plan Document*.

**Development plan:** as set out in Section 38(6) of the Act, an authority's development plan consists of the relevant *Regional Spatial Strategy* (or the Spatial Development Strategy in London) and the *Development Plan Documents* contained within its *Local Development Framework*.

**Development plan documents (DPD):** spatial planning documents that are subject to independent examination, and together with the relevant Regional Spatial Strategy, will form the *development plan* for a local authority area for the purposes of the Act. They can include a *Core Strategy*, *Site Specific Allocations of land*, and *Area Action Plans* (where needed). Other Development Plan Documents, including generic Development Control Policies, can be produced. They will all be shown geographically on an *adopted proposals map*. Individual Development Plan Documents or parts of a document can be reviewed independently from other Development Plan Documents. Each authority must set out the programme for preparing its *Development Plan Documents* in the *Local Development Scheme*.

**Issues and Options:** produced during the early production stage of the preparation of *Development Plan Documents* and may be issued for consultation to meet the requirements of Regulation 25.

**Local development document (LDD):** the collective term in the Act for Development Plan Documents, Supplementary Planning Documents and the Statement of Community Involvement.

**Local Development Order:** allows local planning authorities to introduce local permitted development rights.

**Local development framework (LDF):** the name for the portfolio of Local Development Documents. It consists of Development Plan Documents, Supplementary Planning Documents, a Statement of Community Involvement, the Local Development Scheme and Annual Monitoring Reports. Together these documents will provide the framework for delivering the spatial planning strategy for a local authority area and may also include local development orders and simplified planning zones.

**Local development scheme (LDS):** sets out the programme for preparing *Local Development Documents*. All authorities must submit a Scheme to the Secretary of State for approval within six months of commencement of *the Act*.

**Local strategic partnership (LSP):** partnerships of stakeholders who develop ways of involving local people in shaping the future of their neighbourhood in how services are provided. They are often single non-statutory, multi-agency bodies which aim to bring together locally the public, private, community and voluntary sectors.

**Local transport plan (LTP):** 5-year strategy prepared by each local authority for the development of local, integrated transport, supported by a programme of transport improvements. It is used to bid to Government for funding transport improvements.

**Minerals and waste development framework:** in two-tier areas, counties will be responsible for producing Minerals and Waste Development Frameworks and Schemes. The latter will be the equivalent of the Local Development Scheme.

**Preferred options document:** produced as part of the preparation of *Development Plan Documents*, and is issued for formal public participation as required by Regulation 26.

**Proposals map:** the adopted proposals map illustrates on a base map (reproduced from, or based upon a map base to a registered scale) all the policies contained in *Development Plan Documents*, together with any saved policies. It must be revised as each new *Development Plan Document* is adopted, and it should always reflect the up-to-date planning strategy for the area. Proposals for changes to the adopted proposals map accompany submitted *development plan documents* in the form of a submission proposals map.

**Regional spatial strategy (RSS):** sets out the region's policies in relation to the development and use of land and forms part of the *development plan* for local planning authorities. Planning Policy Statement 11 'Regional Spatial Strategies' provides detailed guidance on the function and preparation of Regional Spatial Strategies.

**The Regulations:** Town and Country Planning (Local Development) (England) Regulations 2004, and the Town and Country Planning (Transitional Arrangements) Regulations 2004.

**Saved policies or plans:** existing adopted development plans are saved for three years from the date of commencement of *the Act*. Any policies in old style development plans adopted after commencement of the Act will become saved policies for three years from their adoption or approval. The *Local Development Scheme* will explain the authority's approach to saved policies.

**Site specific allocations:** allocations of sites for specific or mixed uses or development to be contained in *Development Plan Documents*. Policies will identify any specific requirements for individual proposals.

**Statement of community involvement (SCI):** sets out the standards which authorities will achieve with regard to involving local communities in the preparation of *local development documents* and development control decisions. The statement of community Involvement is not a *development plan document* but is subject to independent examination.

**Strategic environmental assessment (SEA):** a generic term used to describe environmental assessment as applied to policies, plans and programmes. The European 'SEA Directive' (2001/42/EC) requires a formal 'environmental assessment of certain plans and programmes, including those in the field of planning and land use'.

**Supplementary plan documents (SPD):** provide supplementary information in respect of the policies in *Development Plan Documents*. They do not form part of the Development Plan and are not subject to independent examination.

**Sustainability appraisal (SA):** tool for appraising policies to ensure they reflect sustainable development objectives (i.e. social, environmental and economic factors) and required in the Act to be undertaken for all local development documents.

# Appendix C

## Relationships between LDF & other strategies

